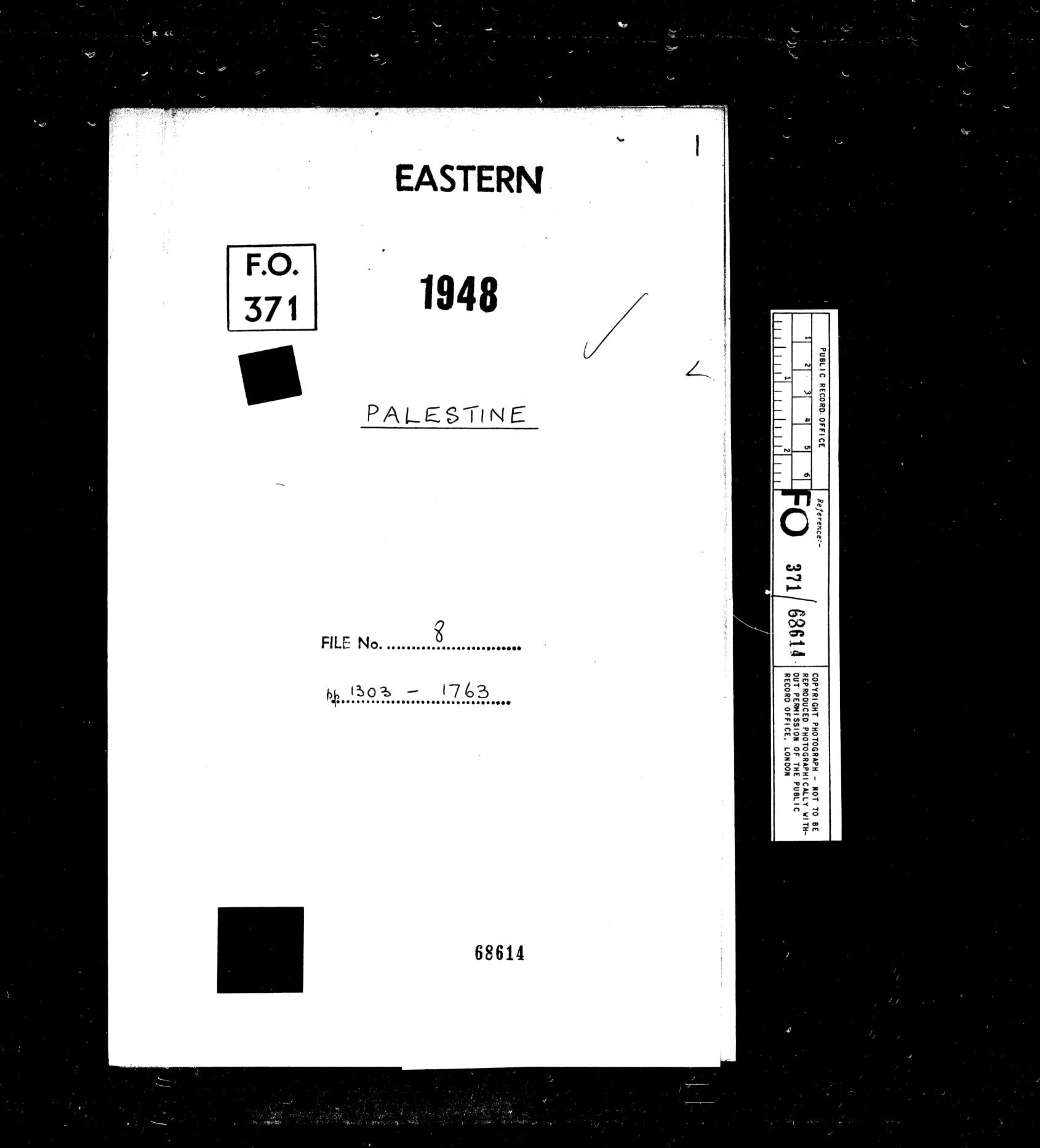
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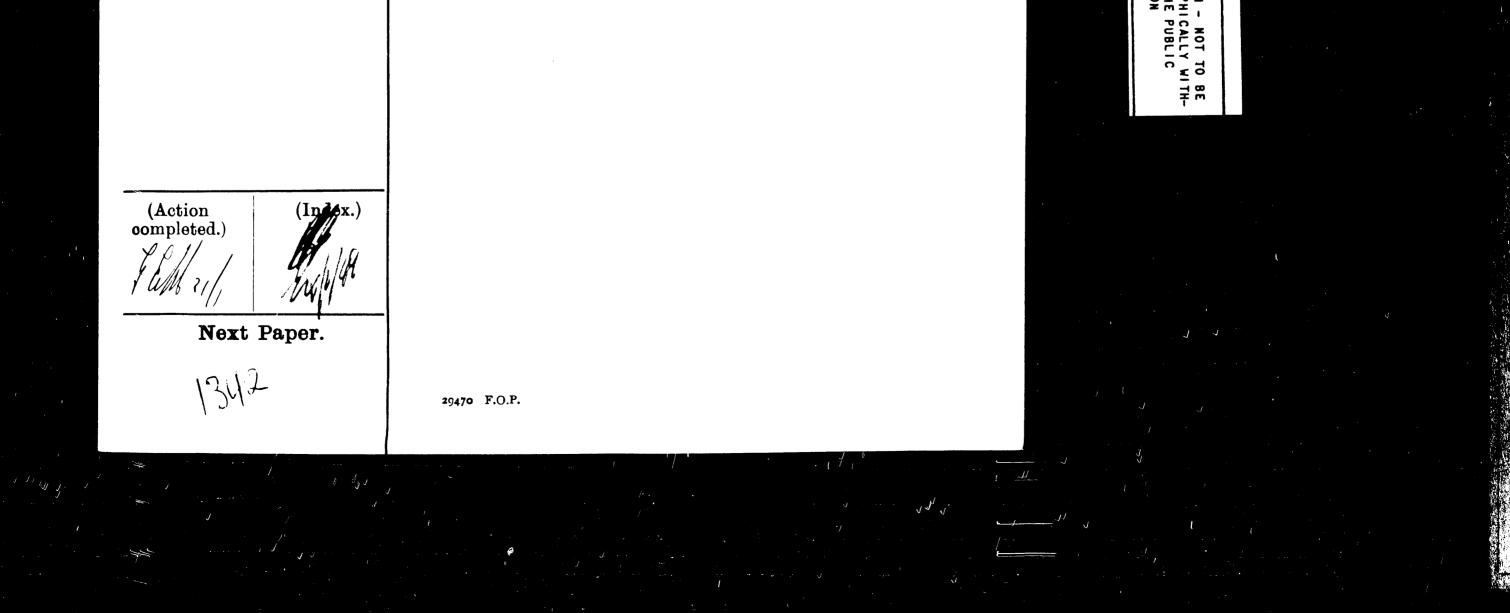
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46 2 E E 130 1948 PALESTINE Pallar interation of Exampled treaps. E1303/8/31 Registry Number In P. Mor Donald ( field of P whither to will inducate the convidicte and evertical destination of troops being evoluated from Petino. In themail General antaces not possible Unit will go F vancous destinations, all inter distinction of individuals will be gaverned by lingth of service. automatics service, and Unit interest. FROM P.Q. Las P. Mac Dorold PUBLIC RECORD. OFFICE No. Dated 27InA Received ) in Registry i 70 -Last Paper. (Minutes.) 1276 Botan 31 References. 371 68614 68614 (Print.) (How disposed of.) REPR



## EASTERN

#### Parliamentary Question

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★114. Sir Peter Macdonald,—To ask the Secretary of State for War, whether he will indicate the immediate and eventual destination of the troops being evacuated from Palestine, having regard to the importance of this information to their families, especially those which are in Palestine.

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30 JAN 1948

Isle of Wight-ANEWERED 27 JAN 1948 Y ATTACHED.

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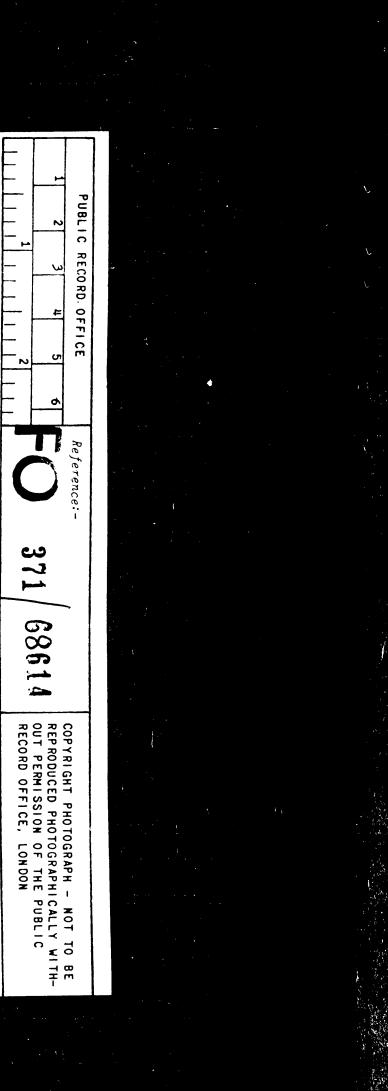
107. Sir P. Macdonald asked the Secretary of State for War whether he will indicate the immediate and eventual destination of the troops being evacuated from Palestine, having regard to the importance of this information to their families, especially those which are in Palestine.

F.O. ARE NOT ASKED TO ADVISE

**Mr. Shinwell:** It is not possible to answer this Question in general terms. Units now in Palestine will go to various destinations. The importance to soldiers and their families of early information is fully appreciated. The hon. Member will understand, however, that the ultimate destination of individuals will be governed by the length of their remaining service and how long they have been overseas, as well as by moves of units.

27 JAN 1948

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PARLIAMENTARY QUESTION.

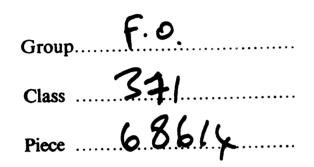
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27 JAN 1948

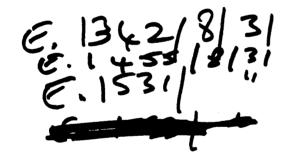


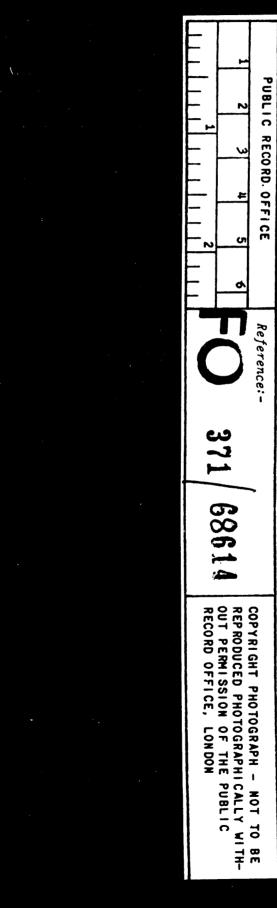
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retained in the Department of origin<sup>\*</sup> transferred to PRO Safe Room<sup>\*</sup>





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48 E IJE 3 JAN 1948 J TRTNE Time rechard frittil kpatie. E1359/8/31 Registry Number a most part out fin of species on a deniet to don'the main of FROM M Rule J. No. PUBLIC Dated ITIN RECORD. Received in Registry 11 OFFICE Last Paper. (Minutes.) 1342 I attach the first Progress Report by the Official Committee on Palestine in E.1455/8/G. References. This Report is rather more detailed than the 1455 8 9. type of report described in Mr. Roberts' minute within and it is prepared monthly. In view of the arrangements described in Mr. Roberts' minute I asked Colonel Sherman to 371 find out whether the Ministry of Defence and Colonial Office were, in fact, preparing short fortnightly reports in addition to the Official (Print.) Committee's Reports. He informs me that the 68614 Ministry of Defence are arranging to present reports in exactly the form described within, but that the Colonial Office have had no similar (How disposed of.) instructions from their Secretary of State. oft. J. Higham, C.O. from Mikeith Y. Hol. I would suggest that the monthly reports of the Official Committee supplemented by the Ministry of Defence's short fortnightly reports would adequately meet the needs of Ministers, but in view of Lr. Roberts' minutebf January 24th I should like to know whether t is desired that bamps for therman but off we should press the Colonial Office for the fortnightly reports on the civil administration feb. 7. mentioned. M Beelen<sup>3.5/2</sup> Private Sec. J.G.S.BEITH. 5th February, 1948. Sn.P.P. bal, therman bab off & M' Beith 1/2 Miji Leark w.O. - J. Migham B.O. t. M' Beith 15872/159/20, 48 - JO Minule tak 10 - M' Beith 11/2 JO Feb. 15. BM 2232 MO4 10/2 (Inde**x**) (Action completed.) 75872/109/22 48 0% Next Paper. 1455 1 29470 F.O.P.

#### Interim Report for the Secretary of State On the Progress of Withdrawal from Palestine.

The principal monthly report from the G.O.C. to the Ministry of Defence is due on January 24th. Meanwhile, the following is an approximate statement of percentages of total withdrawal reached on February 11th:-

(1) Evacuation of Military Personnel

## (2) MOUNTAINS STOR OF A CONTRACTOR

- (1) Evacuation of stores
- Evacuation of Civil Administrative (3) Personnel

These figures are necessarily approximate owing to the difficulty of securing final, up-to-date information from Palestine.

All Departments of the Civil Administration will be maintained in some form until the end of the Mandate, so far as possible, British officers being replaced by Palestinians. It is estimated that the present efficiency of Government Departments and Services in Palestine is approximately 75% of the proper level.

#### 10th February, 1948.

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		Minutes.	
		)	
		INDICASE Preparation of Fortnightly Interim Reports on the Progress of Withdrawal from Palestine for the Secretary of State. (E 1359/8/31).	
		I have been in touch on the departmental level with the War Office, Colonial Office and Cabinet Office about these reports. I am sorry to say that, while the Colonial Office have reluctantly agreed to the statement of a very approximate percentage of the withdrawal of civil administrative personnel, the War Office do not feel able to provide us with even the approximate percentage required.	
THIS MARGIN.		I attach a note showing the form in which I proposed to submit the report. I have pressed the War Office, in the light of the Minister of Defence's agreement to supply these figures as recorded in Mr. Roberts' minute of January 24th, to state approximate percentages for items 1. and 2 but they are unable to do so. The last figures available to us are contained in the report. of the Official Committee on Palestine which are as follows, up to January 7th:-	
TO BE WRITTEN IN		(1) 14 per cent. (2) 20 per cent. Since the next monthly report from Palestine is due by February 24th we can expect by then to have a further statement which can be reduced to percentages for the period up to about February 7th. If any further pro- gress is to be made with the War Office in the meantime I fear it will be necessary to take the matter up once more on the Ministerial level. We are apparently very reluctant:-	<sup>6</sup> <b>FO</b> 371 6
NOTHING	the Chufs of Stat	<ul> <li>(a) to provide fortnightly reports at all.</li> <li>(b) to state approximate percentages.</li> </ul>	68614
	prepared by the		COPYRIGHT PHOTO REPRODUCED PHOT OUT PERMISSION RECORD OFFICE,
		J. G. S. Beith. <u>11th February, 1948</u> .	DGRAPH - NOT TO TOGRAPHICALLY W OF THE PUBLIC LONDON
		Private Secretary.	WI TH-

3. Seris J. G. S. Beith. 11th February, 1948.

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Reference:-

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Minutes. have speacen to the Private Secretary at the Ministry of Defence, who asources me covering the a coordinated report that RAF stars and nilitary -- wacation -- I henning prepares, and and personnel 6 thathy be submitted to the Minister will Sepence and the Sof S. he will 1 Howah with the ministry of Sefence m kacp Roc Mcalprice. 16/2 . SHBAS 16.2

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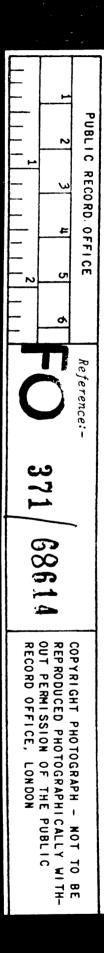
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Minutes. Mr. Wright Eastern Dept. The secretary of State discussed this Norning with the Minister of Defence and Colonial Secretary the question of progress reports on Palestine. It was agreed that these reports should be furnished fortnightly in the following form. Various categories of stores, etc. and areas of withdrawal would be decided upon and the total withdrawal would be regarded as 100%. Every fortnight reports would be furnished not giving details, but indicating what percentage of the total withdrawal had been completed. The Minister of Defence would this Margin. furnish such reports in regard to military withdrawals and the Colonial Secretary in regard to civilian. The final 100% date would be fixed a fortnight earlier than the actual date for the final withdrawal, so as to leave Ľ a margin for unexpected delays. be Written 24th January,1948. Nothing to prils 26.1 pue Blacket Burners pue Blacket Burners



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#### PALESTINE

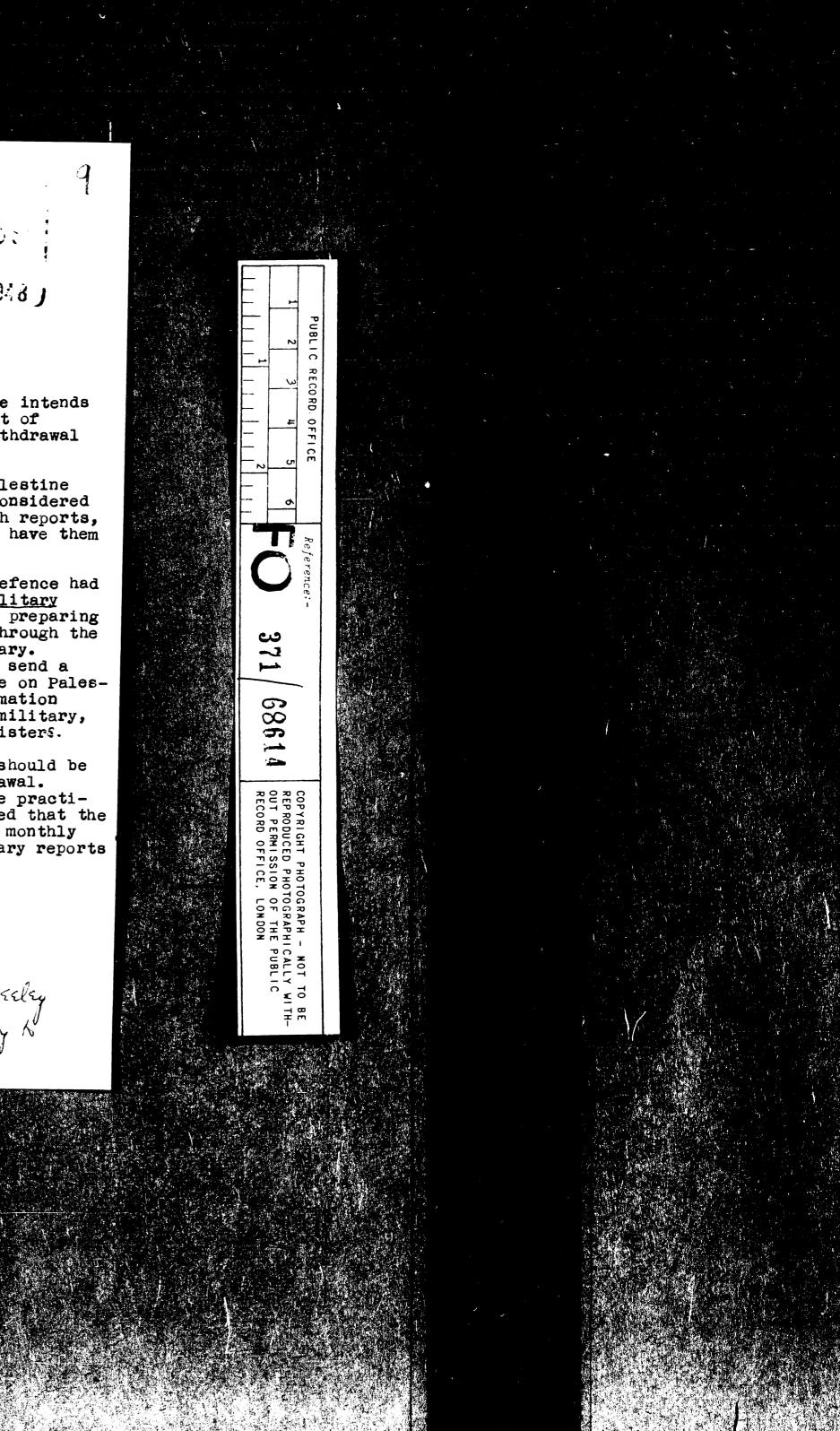
I understand that the Secretary of State intends to write to the Prime Minister on the subject of periodical reports on the progress of the withdrawal from Palestine.

I informed the Official Committee on Palestine this afternoon that the Secretary of State considered that they were the proper body to submit such reports, and that he thought it would be desirable to have them at weekly intervals.

It was explained that the Minister of Defence had already called for monthly reports on the <u>military</u> withdrawal, and that the War Office were now preparing the first of these, which they would submit through the Chiefs of Staff to the Minister on 24th January. It was agreed that the War Office would also send a copy of this report to the Official Committee on Palestine, which would add to it **any** other information bearing on the withdrawal, civil as well as military, and submit a comprehensive report to the Ministers.

It was also agreed that this procedure should be followed throughout the period of the withdrawal. The Committee considered that it would not be practicable to present such reports weekly and hoped that the Secretary of State would be satisfied with a monthly report, on the understanding that supplementary reports would be submitted when necessary.

Would be submitted when necessary. The feel pointing is forg. The feel pointing is forg. The Beeley. H. Beeley. <u>21st January</u>, 1948. The for the action taken by the Beeley would be submit up to the action taken by the Beeley would be submitted when he to the the telessary to the feel pointies of the beeley. <u>21st January</u>, 1948. <u>14o france</u> below you will not think it necessary to <u>14o france</u> below you will not think it necessary to <u>14o france</u> below you will not think it necessary to



**\***• AT CABINET OFFICE GREAT GEORGE STREET, S.W.I 1359 15 6th February, 1948. WHITEHALL 5422

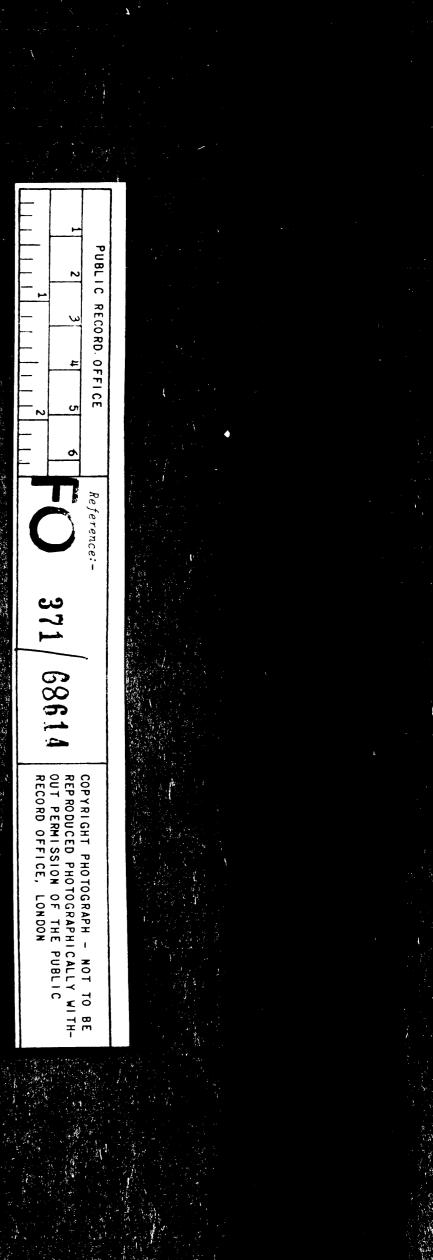
Dear Beith,

We spoke on the telephone concerning the preparation of fortnightly reports by the Colonial Office and Ministry of Defence on the progress of the withdrawal from Palestine.

I have since talked with Higham about this matter. It appears that the Colonial Office are not at present contemplating the preparation of fortnightly reports since the department concerned was not aware of the commitment entered into by the Colonial Secretary at the meeting of Ministers on 24th January, and no instructions have been issued to this effect. I suggest therefore that if the Foreign Secretary wishes to pursue this matter further the Foreign Office should make an official request to the Colonial Office.

The Minister of Defence has called for fortnightly reports on the progress of the military withdrawal from Palestine, and these will be furnished by the War Office on the 9th and 19th of each month respectively. I have arranged for copies to be sent to you direct on a D.O. basis. I have ascertained that the Minister of Defence proposes to send copies of each report to the Foreign Secretary and Colonial Secretary.

A very/....



A very rough outline of the supplementary military progress report (fortnightly report) is attached.

I have sent copies of this letter to Higham and to Leask of the War Office.

Yours sincerely,

J. G. S. Beith, Esq., Foreign Office.

T. T. M. G. F. J.



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#### OUTLINE SUPPLEMENTARY PROGRESS REPORT

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#### A. GENERAL PROGRESS

A brief statement indicating whether programme is being maintained satisfactorily or otherwise.

#### B. <u>CASUALTIES</u>

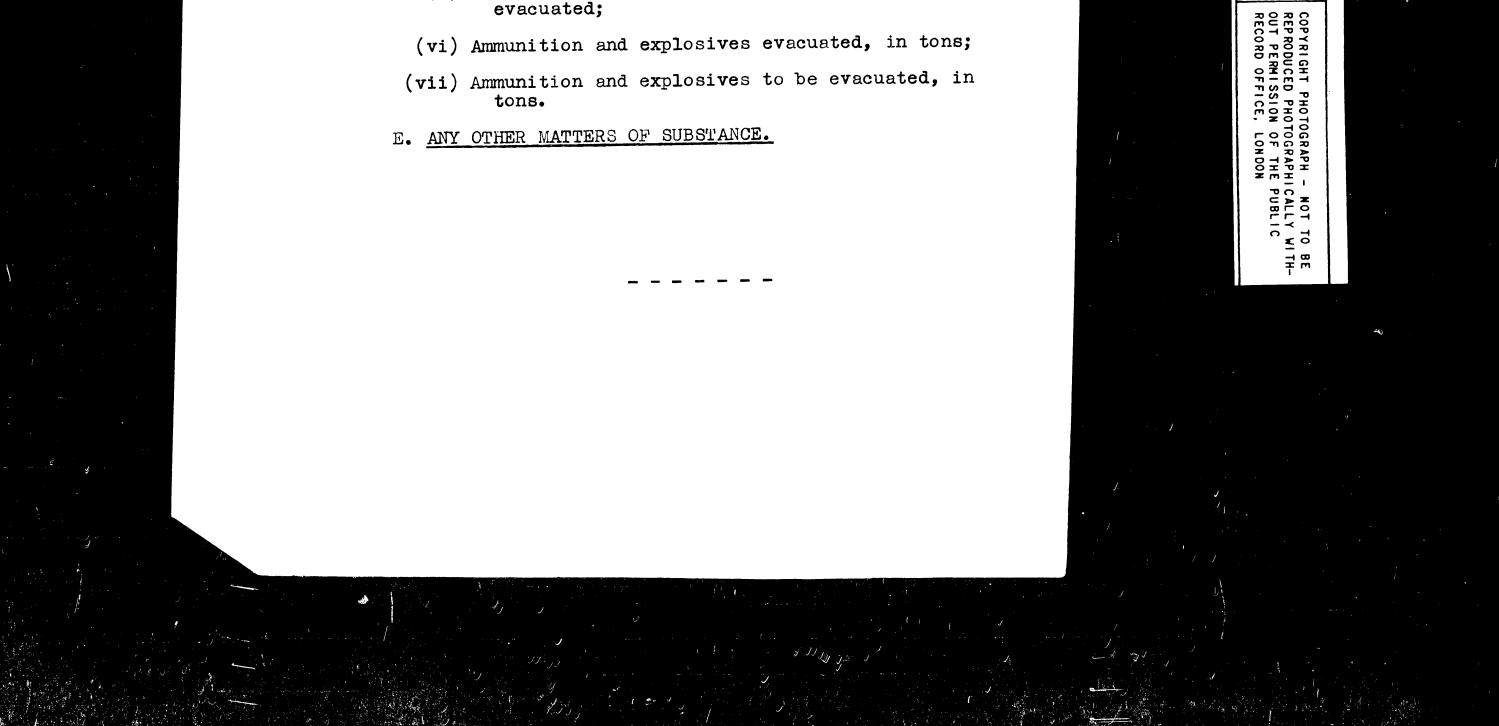
A factual statement giving breakdown figures of all Service casualties to date of report.

#### C. EVACUATION OF PERSONNEL

- (i) Units withdrawn to date of report;
- (ii) Numbers of Service personnel withdrawn;
- (iii) Numbers of Service personnel remaining;
- (iv) Percentage of Service personnel evacuated (100 per cent representing total evacuation).

#### D. EVACUATION OF STORES

- (i) Army and R.A.F. stores, including ammunition, evacuated, in tons;
- (ii) Army and R.A.F. stores, including ammunition, to be evacuated, in tons;
- (iii) Percentage of Service stores evacuated (100 per cent representing total evacuation);
  - (iv) Numbers of Army and R.A.F. vehicles evacuated;
    - (v) Numbers of Army and R.A.F. vehicles to be evacuated;
  - (vi) Ammunition and explosives evacuated, in tons;
- (vii) Ammunition and explosives to be evacuated, in tons.
- E. ANY OTHER MATTERS OF SUBSTANCE.



From : Major H.L.E.C. Leask, D.S.O., M.B.E. Whitehall 9400 Ext: 595 WHITE

THE WAR OFFICE, WHITEHALL, S.W.1. 12

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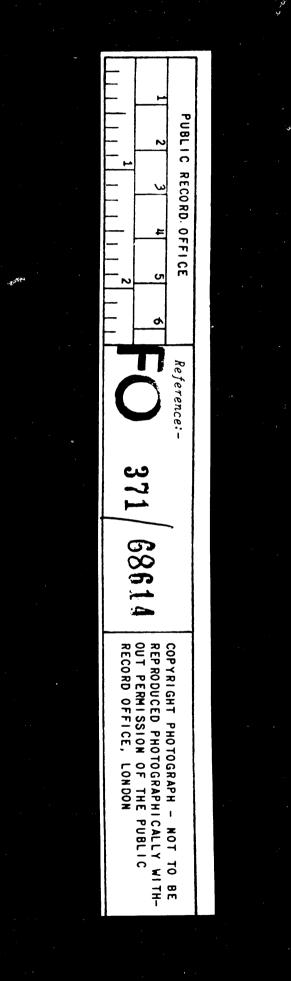
10 February, 1948.

Dear Buth,

With reference to Sherman's letter to you dated 6th February, 1948, I attach a copy of the draft interim progress report on the military withdrawal from Palestine, for your retention.

Yam mail. Masthin Learth.

J.G.S. Beith, Esq., Eastern Department, Foreign Office.



Secretany Chiefs of Staff Committee

The Minister of Defence agreed (DO(48)5th Mtg, Item 3) to obtain fortnightly reports from the Chiefs of Staff on the progress of military withdrawal from Palestine.

The first of these reports is at Annex.

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ANDEX

#### 1st INTERIM PROGRESS REPORT ON THE EVACUATION OF PALESTINE

#### PERIOD 7 JA UARY TO 7 FEBRUARY

#### General Progress of Withdrawal

1. The withdraual is still proceeding satisfactorily in accordance with Plan 'A', and no major difficulties have been reported.

#### Evacuation of Service Personnel.

2. During the period under review, HQ 3 Para Briggle has been disbanded and 8 and 9 Para Battalions have combineed to form one battalion.

#### Evacuation of Stores

5. On the basis of the rate of evoluation of stores up to 1st January, it is estimated that approximately 100,000 tons of stores should now have been evoluated to RAFAH or concentrated at HAIFA PORT. This represents approximately 42% of the total figure to be evaluated. It is estimated that approximately 140,000 tons of stores remain to be moved to concentration areas.

#### Casualties

4. British Service casualties from 1st December , 1947 to 4th February, 1948 have been as follows:-

## Killed25Vounded106

It should be noted that the figure given in COS(48)92(0) included the Arah Legion, Transjondan Frontion Perce and Palestine Police.

## Progress of disbandment of the Transjoudan Frontier Force.

5. Control of the Transjordan Frontier Force reverted to the Colonial Office on 1st February, and disbandment has now started.

#### Railways

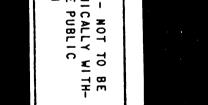
6. In spite of numerous attacks on trains, the railways

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are working well.

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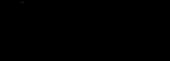
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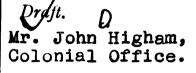
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Foreign Office, S.W.1. Sth February, 1948.

My dear John,

I believe Sherman has spoken to you about the wish of our Secretary of State to receive fortnightly reports of the progress of withdrawal from Palestine. These reports would be very short and factual and would be quite distinct from the monthly reports of the Official Committee.

The proposal that such fortnightly reports should be submitted to Ministers arose from a meeting on January 24th between the Foreign Secretary, the Colonial Secretary and the Minister of Defence The form in which the reports should be prepared was to be as follows. Various categories of stores etc. and areas of withdrawal were to be decided upon and the total withdrawal would be regarded as 100 per cent. Each fortnightly report would, without giving details, indicate the percentage of the total withdrawal that had been completed. The Minister of Defence would furnish such reports in regard to Military withdrawal and the

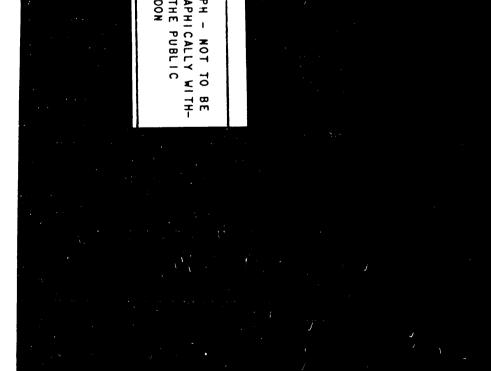


Colonial Secretary in regard to civilian. The final 100 per cent date would be fixed a fortnight earlier than the actual date for final withdrawal, so as to leave a margin for unexpected delays.

I am sending a copy of this letter to

Sherman.

JB Feb.6



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7th February, 1948

(E 1359/8/31)

Restricted.

#### My dear John,

I believe Sherman has spoken to you about the wish of our Secretary of State to receive fortnightly reports of the progress of withdrawal from Palestine. These reports sould be very short and factual and would be quite distinct from the monthly reports of the Official Committee.

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I am sending a copy of this letter to Cherman.

John D. Higham, Esq., Colonial Office. (J.G. Beith)

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The Church House, Great Smith Street, 31 S.W.1.

10. February, 1948.

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Your Reference E. 1359/8/31

Ry dear John ,

Please refer to your letter of the 7th February about fortnightly reports on the progress of withdrawal from Palestine. We had not received any instructions from our Secretary of State regarding the preparation of reports on the civil withdrawal, and had assumed from the minutes of the Defence Committee (D.0.(48)5th meeting, Item 3) held subsequently to the meeting of Ministers that the fortnightly reports to the three Ministers would deal only with the military withdrawal.

As explained in the first progress report from the Official Committee (0.C.P.(48)11), it is the intention to maintain British civil administration over the whole of Palestine until the 15th May, and not to close down any Department of Government until that date. We therefore could not produce a report on a "percentage basis "but merely an account of the general situation on the lines of 0.C.P.(48)11. I gather that the Foreign Secretary does not want anything so comprehensive, but we could arrange, should he wish, to have a brief summary of the "Weekly Intelligence Appreciation" prepared fortnightly.

3./

J.G.S. BEITH, ESQ.

3. We are asking the High Commissioner to let us have material for the next monthly progress report of the O.C.P. not later than the 18th February.



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Yows wer, John Migham

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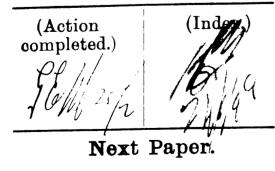
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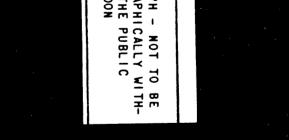
50 18 E 1271 PALESTINE 2 FEB 3431 MALIN Maja. Registry Number E1470/8/31 i were directed any mit for a fing. sit from they be to de string all dy with the ter node from the for the opposit the source of the the for the opposit time to so the 1947. RI Hickell FROM Alt.P. No. Dated 30711 276. Received in Registry [ Last Paper. 1457-I have prepared a Memorandum which sets out the facts given in the Ministry of Fuel and Power's References. letter in a slightly different form. The information supplied by the Ministry of Fuel and Fower is more in the nature of an analysis of the situation and of the difficulties which will arise rather than of a statement of the means by which we propose to 371 remedy the situation. As far as I can gather from the Ministry of Fuel and Power, there is very little we can do owing to the shortage of tankers and we are bound to suffer a net loss of refined products. (Print.) h.s. Beaut (How disposed of.) J. G. S. Beith. 4th February, 1948. Economic Relations Dept/ first. 5/2

The OCP are now working an a report on this subject which wi Expensede tris AB R.h. 24



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S. P.P. J.O. Minute M'Beith. 4, Feh 60. El 173 Piture 223 13 Feb. 25



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Re

#### The effect of the British withdrawal from Palestine on the production of the Haifa Refinery and the supply of petrol to the sterling area and Western Europe.

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The crude throughput of the Haifa refinery is 4,000,000 tons per annum, of which 2,000,000 tons is received direct from Kirkuk by pipe-line. A further 1,000,000 tons of Iraqi oil is transported to the refinery by sea from the Tripoli terminal of the I.P.C. line and the remaining 1,000,000 tons is received by sea from the Persian Gulf (Kuwait).

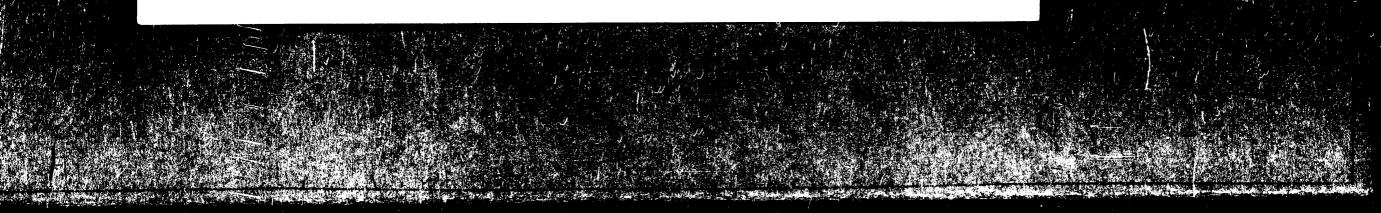
The Secretary of State recently asked for a report on the alternative arrangements foreseen by the Ministry of Fuel and Power to meet the situation arising from the British withdrawal from Palestine. The production of the Haifa refinery is almost bound to be adversely affected and there are, roughly speaking, three possibilities:-

(i) The Haifa Refinery would be put out of action for an indefinite period either by damage as a result of a Civil War between Jews and Arabs, or by the disappearance of labour owing to chaotic conditions (the Refinery has recently been put out of action for three weeks owing to such labour difficulties) but Iraqi crude oil would still be available through the pipe-lines to Haifa or Tripoli.

> In that event the crude oil could only be transferred by tanker to other refineries; part would probably come to the United Kingdom.

(ii) The Haifa Refinery would continue to be capable of operation - it has been suggested that in certain circumstances it might be necessary for British troops to be left behind to protect it - but would be denied the normal supply of Iraqi oil via the pipe-line. The Iraqi Delegation in London recently made it clear that Iraq could not continue to let this oil through to Palestine if it were to benefit the Jews in a Jewish-Arab conflict. It is also very possible that Arab

guerillas/



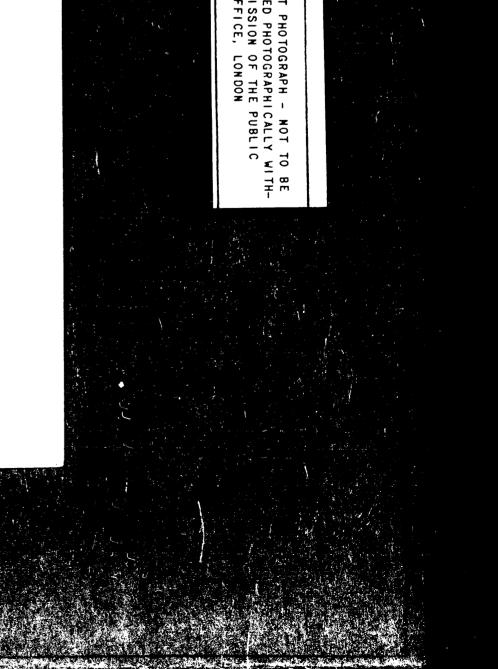
guerillas would cut the pipe-line.

In that event it would be possible to continue limited operation of the refinery by replacing Iraqi crude oil by crude oil from the Persian Gulf, depending on the tanker tonnage available.

(iii) Both the Haifa Refinery and oil supplies from Iraq might be put out of action for a period owing to conditions of civil war in Palestine.

> In that case we should have to endeavour to increase the refining capacity of Abadan to meet the ensuing shortage of refined products; but this would take some months and would be wasteful of tanker tonnage.

Both cases (ii) and (iii) would put a considerable **extra** strain on our tanker tonnage. Abadan is 3,000 miles from Haifa and that much further from Vestern Europe. As we are already deficient in tanker tonnage it would seem that the unavoidable result would be a serious dislocation in the supply programme of the British Cil Companies. This would not only effect the Eastern Mediterranean, since any essential requirements in that area could then only be met at the expense of other areas. A fall in the output of any refinery is in fact reflected throughout the world.



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I attach a statement showing what shipments have been made

from Haifa during the period 1st January to 30th November, 1947.

A Contraction

Hrs. Benins (beit+)

4th February, 1948. L. C. 2 Man L. C. 2 Man

20 Entre room MINISTRY OF FUEL AND POWER Any reply to be addressed :-The Secretary. EPETROLEUM DIVISION, Telepho ABBEY 7000. Telegrams : 7, MILLBANK, "MINFUPO, SOWEST, LONDON." LONDON S.W.I. FEB **Reference** :

30th January, 1948.

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## Dear Beith,

Your Reference :

SECRET

You asked me on the telephone what alternative arrangements were contemplated should crude oil from Iraq be denied to Haifa refinery.

It is difficult to give a precise answer to this question as there are so many imponderables of which to take account.

The crude throughput of the refinery is 4,000,000 tons per annum, of which 2,000,000 tons is received direct from Kirkuk by pipe-line. A further 1,000,000 tons of Iraq oil is transported to the refinery by sea from the Tripoli terminal of the I.P.C. line and the remaining 1,000,000 tons is received by sea from the Persian Gulf (Kuwait).

There are two ways in which the situation could

be met.

- (1) To keep the refinery going by replacing Iraq crude by crude from the Persian Gulf.
- (2) To endeavour to step up the refining capacity at Abadan to meet the shortage of refined products, on the assumption that Haifa refinery ceased to operate wholly or partially. This would take some months.

/In

J.G.S. Beith, Esq., Foreign Office, Downing St. S.W.1. In both cases the difficulty would be to find the additional tanker tonnage required owing to the additional 3,000 miles that either crude or refined products would have to be transported. As we are already deficient in tanker tonnage, it would seem that the inevitable result of the denial of Iraq crude to Haifa would be a serious dislocation in the British oil companies' supply programme. Nor would this be only in the eastern Mediterranean since any requirements in that area that had to be met could only be met at the expense of other areas. A fall in the output of any refinery is in fact reflected throughout the world.

2 -

I enclose a statement showing what shipments have been made from Haifa during the period 1st January to 30th November, 1947.

Yours sincerely,

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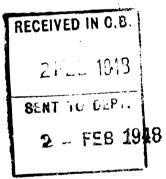
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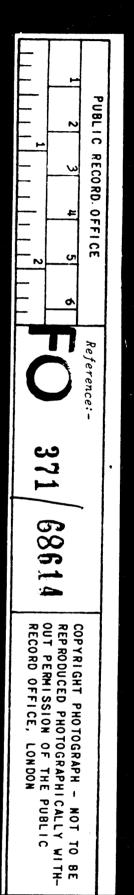
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CONFIDENTIAL.	SHIPMENTS	OF PETROLEUM 1	PRODUCTS FROM	HAIFA DURING JA	NUARY/NOVIDER	. 1947.		TONS.
		<b>\</b>	• •	<b>₽</b>	· · · · · · · · · · · · · · · · · · ·		·····	
	Motor Spirit	Kerosine	Gas Oil	Marine Diesel Oil	Light Fuel Oil	Heavy Fuel 011	S.B.P. Bengine	Total
SECTION I - STERLING AREA.								
United Kingdom	135,051	17,501	19,496	2	46,180	13,766	-	231,996
Gibraltar	884 13;;397	19,326	8,455	-	-	28,808		884 69,986
Malta	13,371	17, 720	23,864		7,838	20,000		31,702
Cyprus: Egypt	23, 360	54,033	56,015	61,586	264,718	360,972	-	820,684
Services	54,470	-	33,539	-	-	-	-	88,009
Local - Civil & Wilitary	154,111	112,359	110,911	5 <b>,229</b>	259,423	-	860	642,893
Bunkers	-	6) 	101618	90,551	136,476	204,832		442,477
TOTAL	381,273	203, 219	262,898	157,368	714,635	608,378	860	2,328,630
BECTION II - FOREIGN AREA.								
BR. ACCOUNT.								
Norway		-	848	-	•	-	-	848
Germany	10,709	-	-	-	-	-	-	10,709
Belgium	4,559	2,809	8,267	5,724	-	-	-	21,359
Switzerland	1 - 1	-	4,561	-	-	-	-	4,561
Greece	72,650	14,453	50, 325	-	84,777	114 <b>,</b> 78 <b>9</b>	-	336,994
Turkey	24,884	18,496	12,031	-	5,927	-	-	61,338
Syria.	11,703	6,215 21,285	11,379	10,360	61,829	65,047	-	29,297
Egypt Libya	3,008	1,561	9,703 3,485	19,369	1,956	05,047		177,233 10,010
Algeria	5,000		,409	7	25, 369	-	_	25, 369
Azores	-	-	-	3,007	6,570	-	-	9,577
TOTAL	127,513	64, 819	100,599	28,100	186,428	179,836	-	687,295
AMERICAN ACCOUNT.								
						775		21 302
Holland	70 675	-	10,017	-	-	14,375	-	24, 392 71, 356
Italy Greece	30,635	2,355	7,1/1 35 887	-	10,181 12,951	25,014		101,715
Turkey	43, 161 25, 832	9,736 8,440	15,775	-	5,965	-	-	56,012
Syria	16,400	13, 103	17.916	-	-	-	-	47,419
Egypt	-	7,511	3,171 35,887 15,775 17,916 3,626	3,002	38,741	50,610	-	103,490
Libya	953	1,846	4,003	-	4,419	-	-	11,221
Algeria	-	10,838	-	-	49,772	6 <b>,16</b> 4	-	66,774
Spanish Morocoo		-	-		52,780	7 <b>3,</b> 91 <b>9</b>		126,699
J + P TOTAL	116,981	53, 829	90,395	3,002	17 <b>4, 7</b> 8 <b>9</b>	170,082		609,078
J + R     TOTAL       7///-+ C     GRAND TOTAL	625,767	321,867	453,892	188,470	1,075, <b>8</b> 52	9 <b>58 "</b> 296	860	3,625,004





OUTWARD TELEGRAM

## 76532/48

Code

TO PALESTINE (Gen. Sir A. Cunninghem)

FROM S. OF S., COLONIES.

Sent 16th January, 1948. 10,45 hrs.

No. 173

Your telegram No. 51.

### Haifa Refinery.

An enquiry has been made by Dr. Khalil, General Secretary of the Palestine Arab Workers' Society, who is at present spending a few months in this country, regarding steps he might take to intercede in London on behalf of members of his Society who have represented to him that Consolidated Refineries are following a policy of discharging their Arab workers and replacing there by Jews, He has been informed that there is no information here to confirm this report but that it would be investigated and he would be advised on action which it was open to him to take. was open to him to take.

2. Grateful for your comments on this report and advice as to the line to be taken with Khalil.

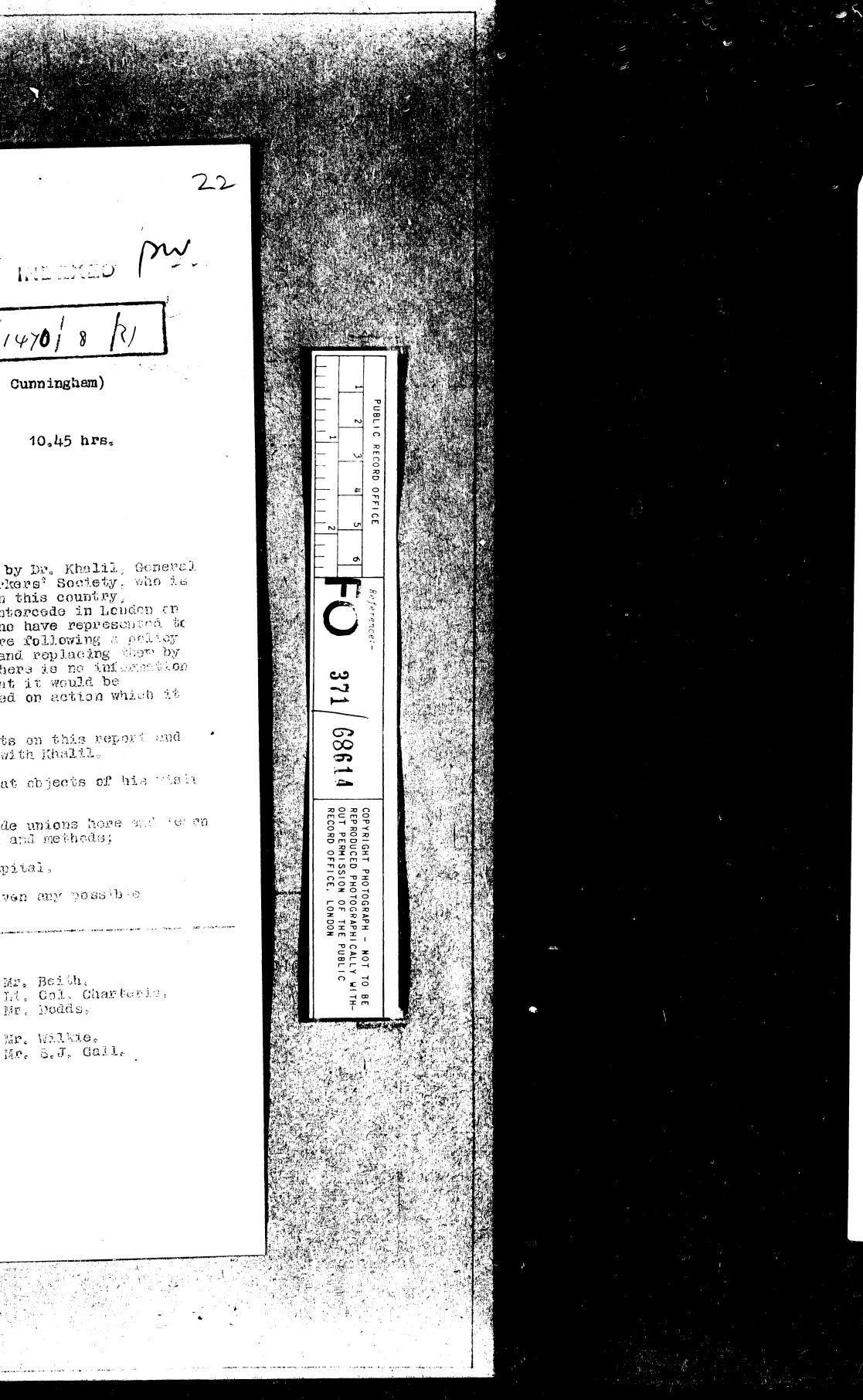
3. Khalil also indicated that objects of his wish to United Kingdom are

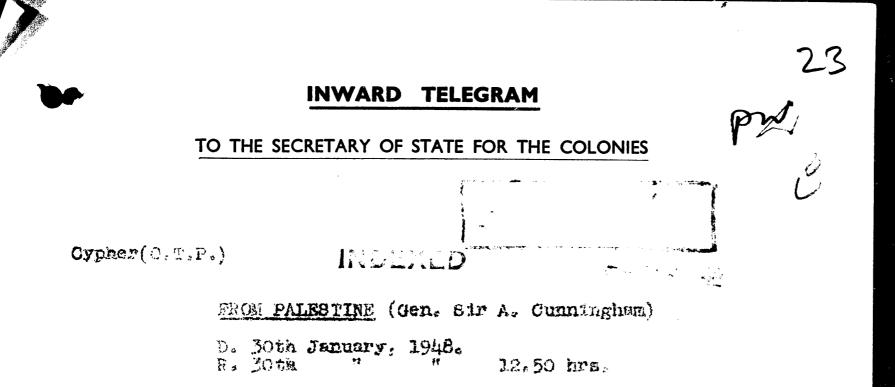
(a) to get in touch with trade unions here and term something about their organisation and methods;

(b) to study at a London hospital,

Assume you would wish him to be given any possible assistance.

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Copies sent to:-			
Foreign Office	-t-t	M27 -	Beith.
War Office	-,2)	Til.	Col. Charte
		Mr.	Nodds,
Admiral by			
Minastry of Fuel & Power		nen	Wilkie.
(Petroleum Divn.)		10236 6	
17 11 11 11 11 11 11 11 11 11 11 11 11 1		Mr.	8.J. Gall.





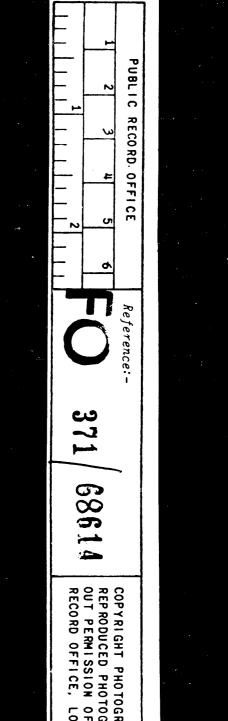
MMEDTATE

No. 223.

Your telegram No. 173.

Halfs Refineries are at 25% of normal productica and expect to reach 50% by end of the week. Further tar weeks to reach full production if no further labour difficulties. About 650 Arabs and 300 Jews are working. Mormal proportion of areas is Jazz in a total of 2,000 he 70 - 30. Staff now working is mainly production as opposed to maintenance. The greater proportion of habous is Aren and has not yel returned. Unique that Call. is means to replace Arabs by Sews and they hope to get beek to more and propertion in due course. The main difficulation is seconding Arabs to work, but police and army are doing where best to assist. Stiuation between Arab and Jon workers to still rother tonse and another incident would probably gut the clock back. If present position can be definition or improved C.K.L. do not anticipate a garages. sportage of the products, though local shortages and descentration difficulties may persist owing to general security coalitions.

2. Separate reply follows regarding Doctor Kall II. (None postargraph 3 refers),

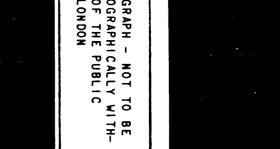


Copy sent to:-

Min. of Fuel and Power-(Petroleum Divn.)

Yereign Office War Office Admiralty

- Mr. S.J. Gall
- Mr. Wilkie.
- Mr. Beith.
- Lt. Col. Charteris.
- Mr. Dodds.



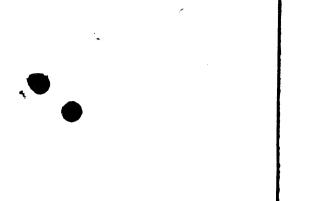
52 24 E ELLE 4 FEB 1948 PALESTINE 1900 Stores & Equyment - Palester. Registry Number | FIS56 /8 /31 Le hour asked JSJS for an what FROM Pachan Ky Queski was the Touringe of RAF. she requipment -No. the how / Polestie & how much was & be examinated before any 1948. Le the derses uplied the 1- there 28 Jan Dated Received in Registry 4 Jeb. where whent 25000 King PRAF stores which I was have a wound cope any 1948. Last Paper. (Minutes.) dec with E 1531 (etter for he. Compley (No 10 ) x h. Reddoway for 2). References. · he wood (h / Defene ) to be Bearde to ic) for 31 he Pungling (No 10 ) & Le Wood the prince that Copy PQ ) to JOTEN 4 UN Bel. N.York & Washn. (Print.) (How disposed of.) Afo / L. Pumphey (No 10) And he . Reddowog fan 27.

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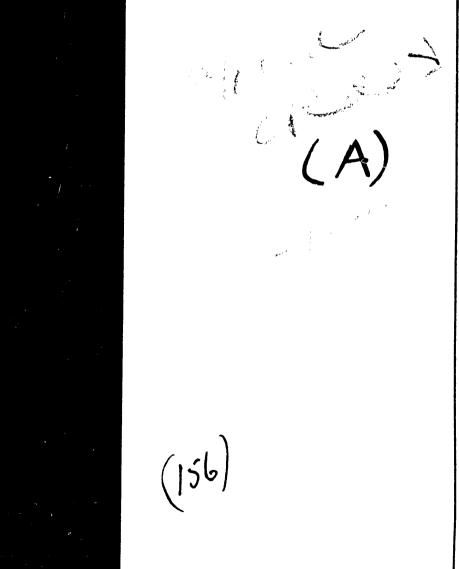


E Parliamentary Question FEB 1943

\* I. Mr. Low,-To ask the Secretary of State for Air, what is the tonnage of R.A.F. stores and equipment now in Palestine; and how much is to be evacuated prior to August 1948

Any comments?

Private Secretary to the Prime Minister. ANSWERED 28 JAN 1948 REF . C.2D.



#### Air Ministry's draft reply.

There were about 25,000 tons of R.A.F. stores and equipment in Palestine on 1st January. Some 2,500\* tons are being declared to the kinistry of Supply for disposal, and it is hoped to evacuate the rest before August, 1948. \*900 vehicles.

#### Wednesday, Jan. 28th.

Eastern Dept. do not like the Air Ministry's They have redrafted proposed draft reply. it as follows:-

There were about 25,000 tons of R.A.F. stores and equipment in Palestine on 1st January and it is hoped to evacuate almost the whole of this before August, 1948.

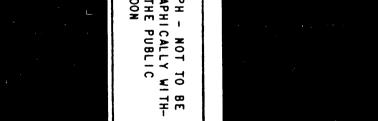
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The question of the disposal of any equipment that may remain is at present under consideration.

#### Stores and Equipment, Palestine

101. Mr. A. R. W. Low asked the Secretary of State for Air what is the tonnage of R.A.F. stores and equipment now in Palestine; and how much is to be evacuated prior to August, 1948.

Mr. A. Henderson: There were about 25,000 tons of R.A.F. stores and equipment in Palestine on 1st January, and it is hoped to evacuate almost the whole of this before August, 1948. The question of the disposal of any equipment that may remain is at present under consideration.



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27th January, 1948.

Dear Laurie,

You will remember that, in the Secretary of State's absence, questions about Palestine have to be referred to the Prime Minister.

Attached is a draft reply prepared by the Air Ministry, on which we were consulted, and which is down for tomorrow (Wednesday). Sir O. Sargent would rather see the version marked 'A'. Mr. Henniker has suggested that we should have the Prime Minister's comments.

Yours to ver

(G.F.N. Reddaway.)

L. Pumphrey Esq.



10, Powning Street, Wilhitehall. 27th January, 148

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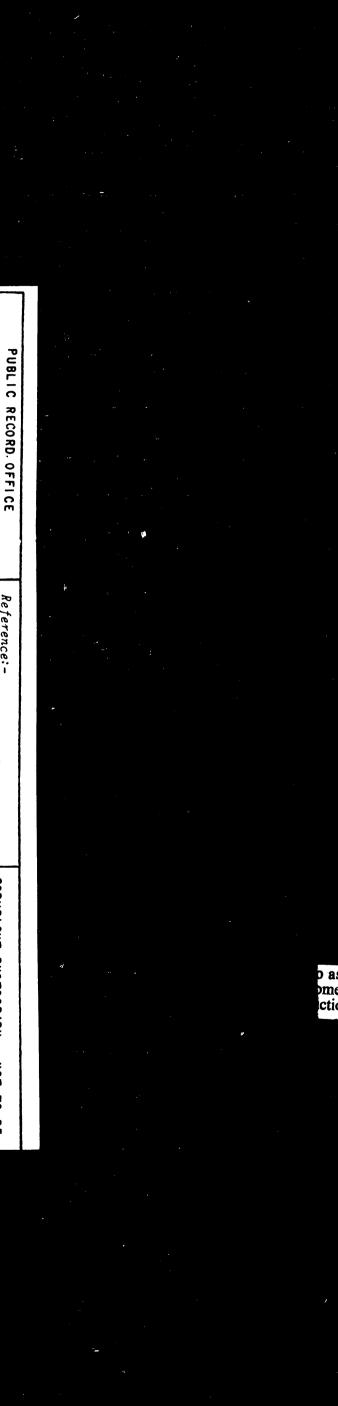
Thank you for your letter of the 27th January enclosing draft replies to three Parliamentary Questions down for tomorrow, Wednesday.

31

The Frime Minister has approved Eastern Department's redrafted reply to Fr. Low's Question about R.A.F. Stores in Falestine. He has also approved the Ministry of Defence's draft reply to the third Question (Sir Feter Macdonald's on the Middle East Base). As regards the second Question, he has seen an alternative draft reply which has been recommended to the Minist**er** of Defence and which reads as follows: -

10. Lieutenant-Colonel Sir Thomas Moore, To ask the Minister of Defence, if it is still the lst is and what instructions he has now issued as to their behaviour during the period concerned. As evacuation of 'our roroes from the forces remaining in Palestine until that date, I would refer the Hon. and gallant remoer to the speech made by my right hon. Friend the Secretary of State for the Colonies on lith December, 1947. I am sure the

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PW 27 10, Powning Street, Whitehall. 27th January, 1948

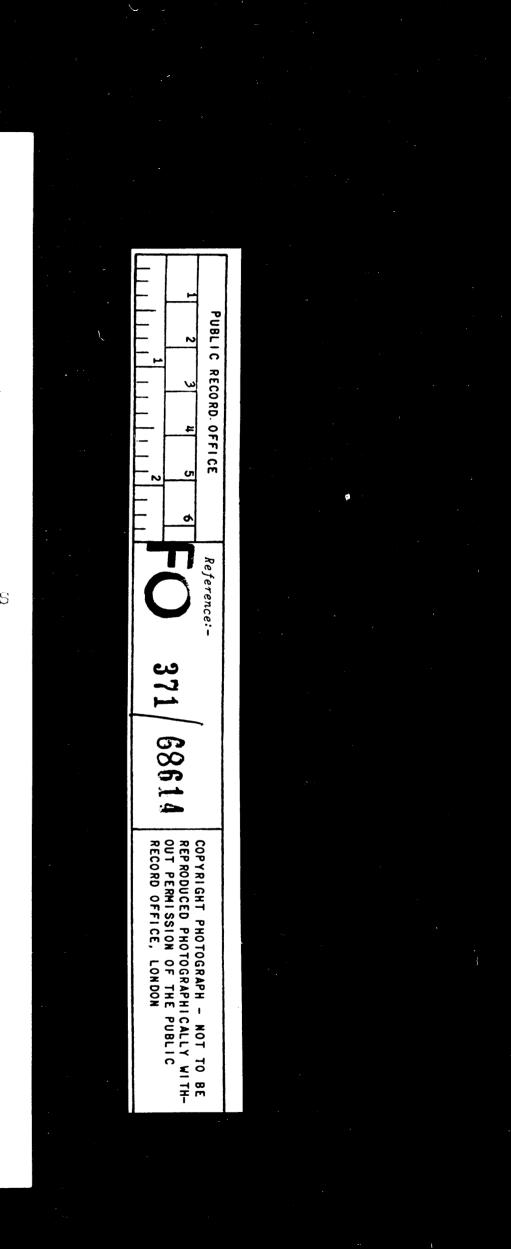
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"As has already been announced, August 1st is the date by which it is planned to complete the evacuation of our forces from releating. As regards the functions of the forces remaining in Palestine until that date, I would refer the Hon. and gallant remer to the speech made by my right hon. Friend the Becretary of State for the Colonies on 11th December, 1947. I am sure the

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b ask the Secretary of State for Air, what was the value of food promes and stations in 1945 and 1946, respectively; and if it is properties for 1948, in view of the food crisis.



House will agree that the troops are carrying out their difficult task in a manner deserving of the highest commendation."

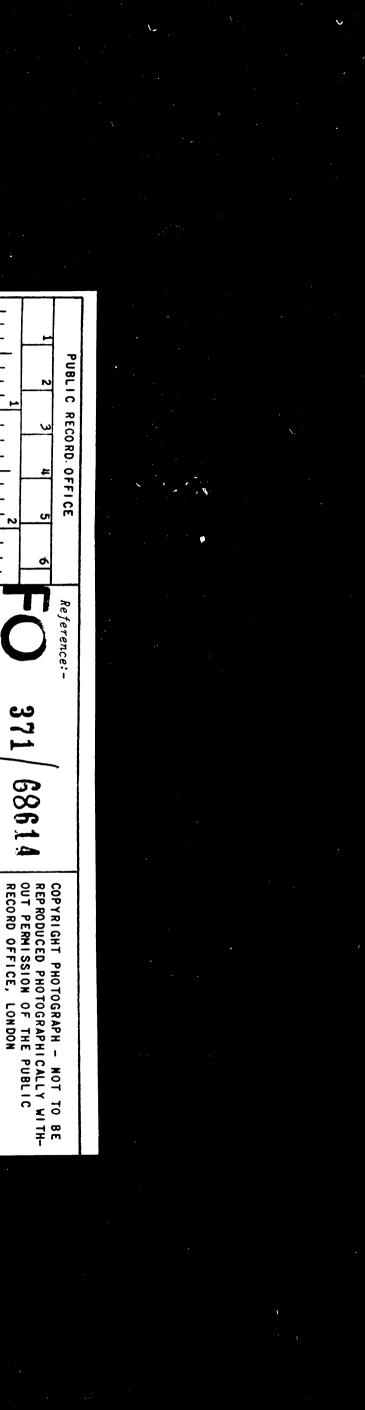
A revised directive to the G.O.C. Palestine covering the period 15th May - 1st August has been drawn up but has not yet been submitted to the Defence Committee. After the Mandate Note has been given up the troops in Falestine will, of course, be concerned only with evacuating themselves and their stores.

The Frime Minister prefers this second draft to the one originally submitted under your letter.

Your ever Laws: Junghr

28

G.F.N. Reddaway, Esq. M.B.E. Foreign Office



31st January, 1948

Dear Beards,

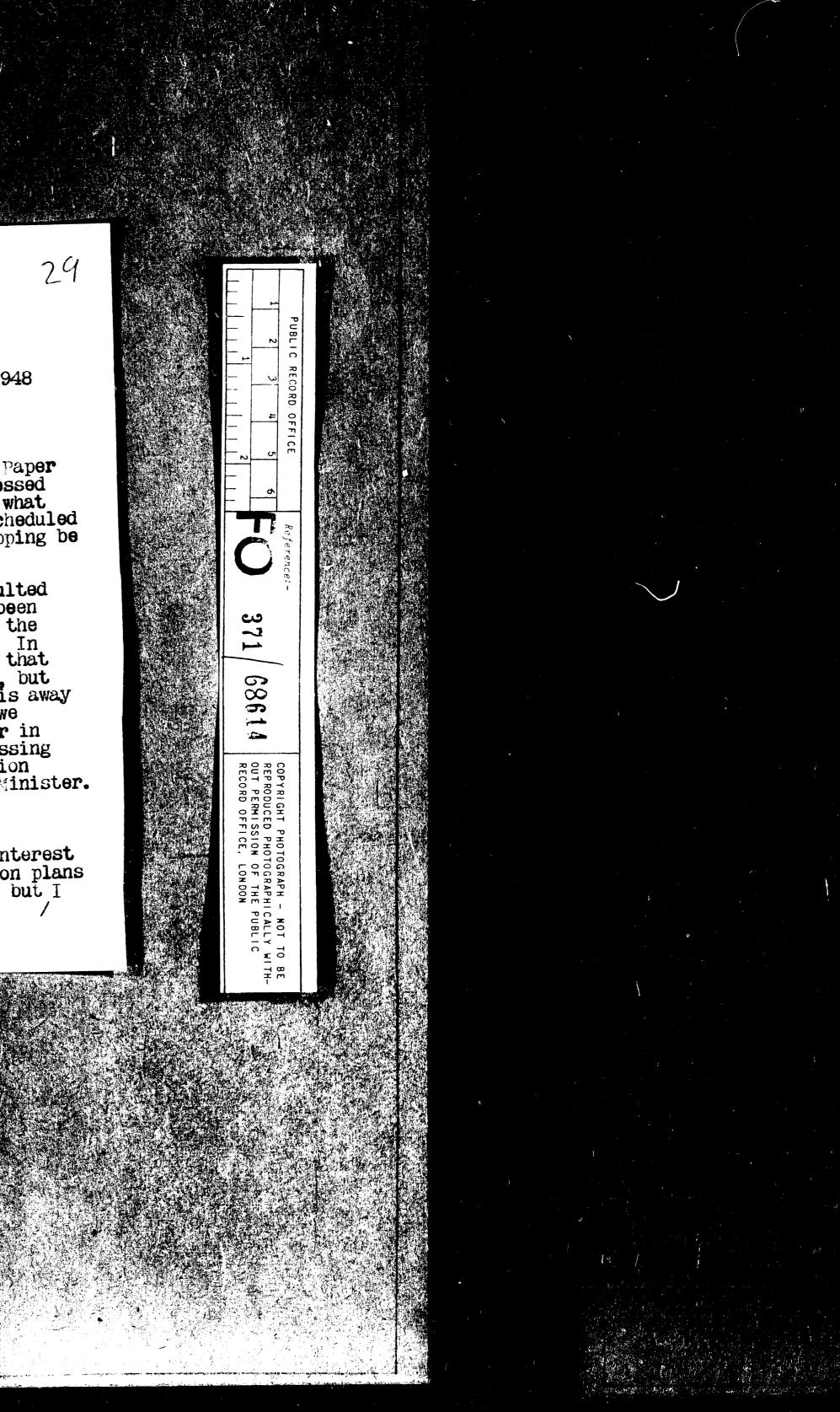
Mr. Low has a question on the Order Paper for answer on Monday, 2nd February, addressed to the Minister of Transport, asking for what tonnage of Service Departments' stores, scheduled to be evacuated from Palestine, will shipping be available in each month of 1948.

The Ministry of Transport have consulted us and the draft answer given below has been prepared and cleared departmentally with the Foreign Office and the Colonial Office. In the case of the Colonial Office I gather that the Secretary of State has also approved, but since, as you know, the Foreign Secretary is away and My Minister is in his constituency, we cannot consult Mr. Bevin or Mr. Alexander in person. In these circumstances I am passing the draft answer to you with the suggestion that you should lay it before the Prime Minister.

The draft answer is as follows:-

"It would not be in the public interest to disclose details of the evacuation plans while the operation is in progress, but I

P.F.R. Beards, Esq.

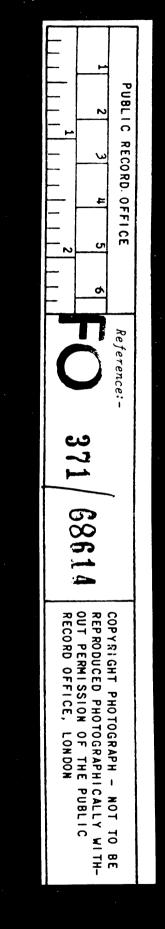


can assure the hon. Member that my Ministry is arranging to make available the quantity of shipping required by the Service Departments for their planned evacuation of stores from Palestine."

I am sending copies of this letter to Dickinson, Watson, and McAlpine.

Yours sincerely,

RICHARD F. WOOD



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10, Downing Street,
 Whitehall, S.W.1.
 Ist February, 1948.

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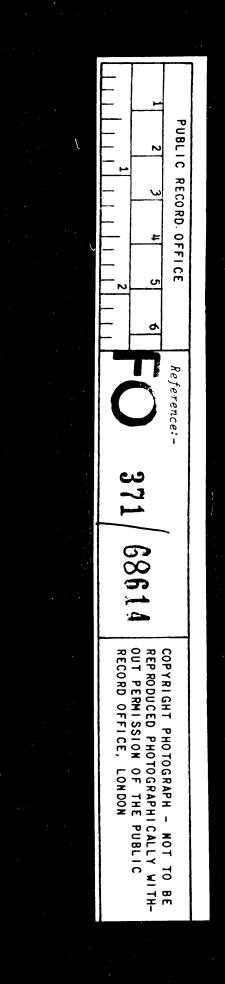
In Beards' absence I am replying to your letter of the 31st January containing a draft maswer to a Question put down by Mr. Low for Monday, 2nd February.

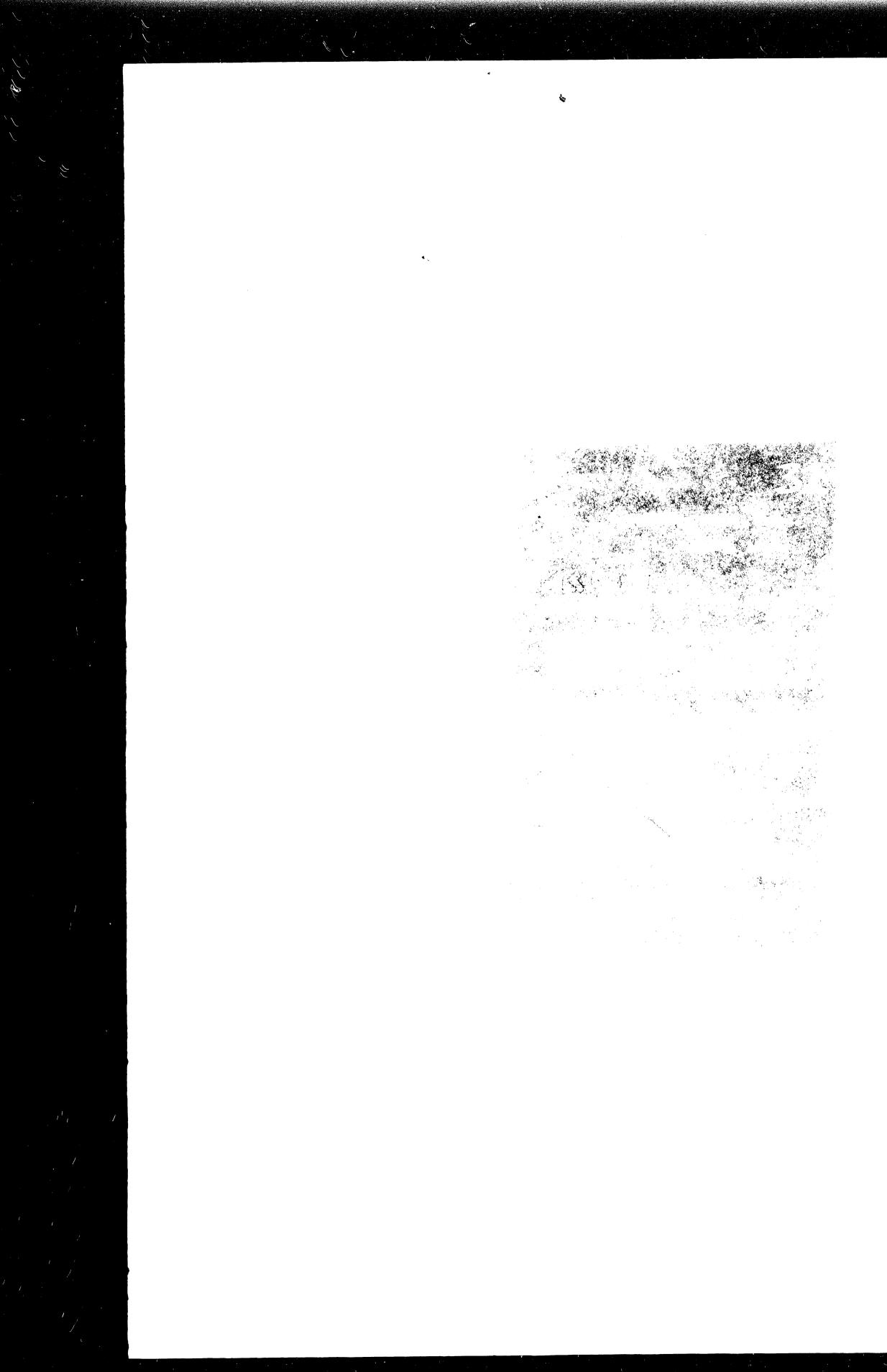
The Prime Minister approves the draft answer.

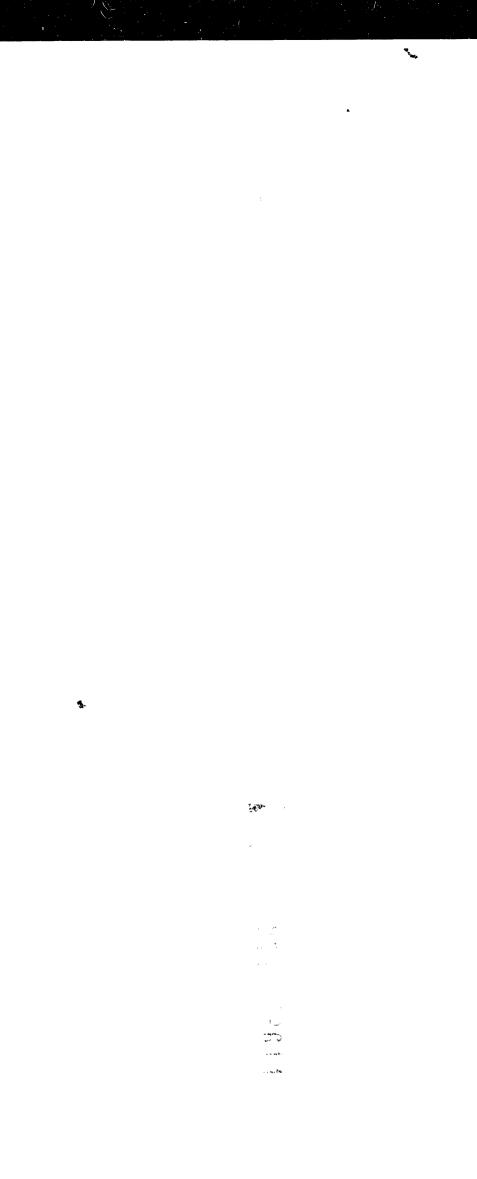
I am sending copies of this letter to Dickinson, Watson and McAlpine.

(Sgd.) J.L. PUMPHREY.

Richard F. Wood, Esq., Ministry of Defence.





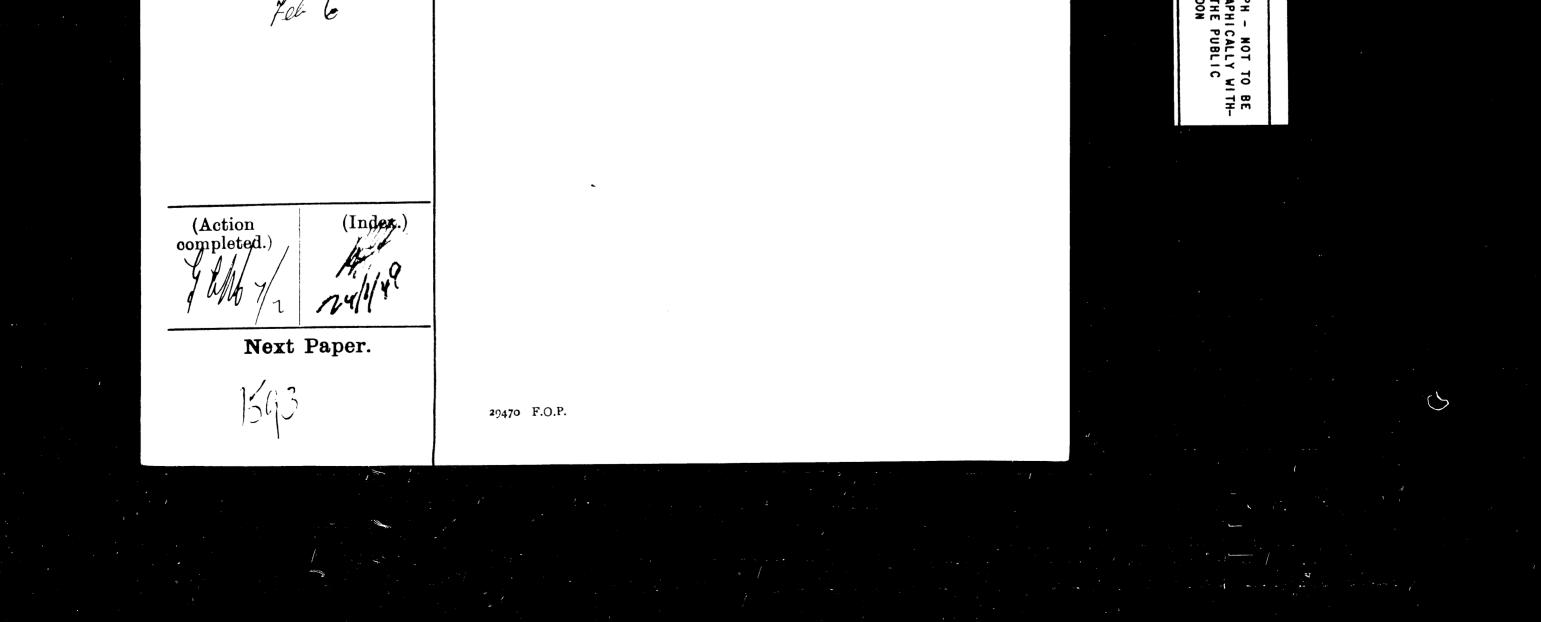


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53 33 E E 1557 4 FEB 1948 小田二丁 PALESTINE British trogs - Pale ti . Registry F1557/8/31 Number F1557/8/31 dr col buffice asked if troops would be FROM Parlian Kong Questa ( hr Cot. Sur T Grove ) No. retained - Polide un til "\$1" aug + who 1i shuclions had been "somed as & them behaviour dur. 28' Jas Dated h. alexo der ry hid that 3 runod Consella ang 12" was the det by which warmaters alared the conjulid. In There h. S below of the & Hughers Received in Registry 4 Feb ashed supple in great -Last Paper. (Minutes.) E155 Lee within comp of action from the lampling (have ) \* " wood (m/Defence) for 2). References. Comjuk ock nurther HO Febr. 4 (Print.) (How disposed of.) 9/ 4.12 Red Men york me 35 9, W You Lucy 163

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948 11 \* 16. Lieutenant-Colonel Sir Thomas Moore,-To ask the Minister of Defence, if it is still the intention of His Majesty's Government to retain our troops in Palestine until 31st August; and what instructions he has now issued as to their behaviour during the period concerned.

## Ministry of Defence draft reply.

As already announced, it is the intention of His Majesty's Government to complete the withdrawal, now in progress, of the British troops from Palestine by 1st August. As to the second part of the Question, no instructions have been issued by His Majesty's Government varying the role of the British forces pending the completion of the evacuation, and I am sure the House will agree that the troops are carrying out their difficult task in a manner deserving of the highest commendation.

Parliamentary Question /

Wednesday, January 28th.

34

**\*101.** Sir Peter Macdonald,—To ask the Minister of Defence, whether any decision has yet been reached regarding our new Middle East Base; and if he will make a statement.

Ministry of Defence draft

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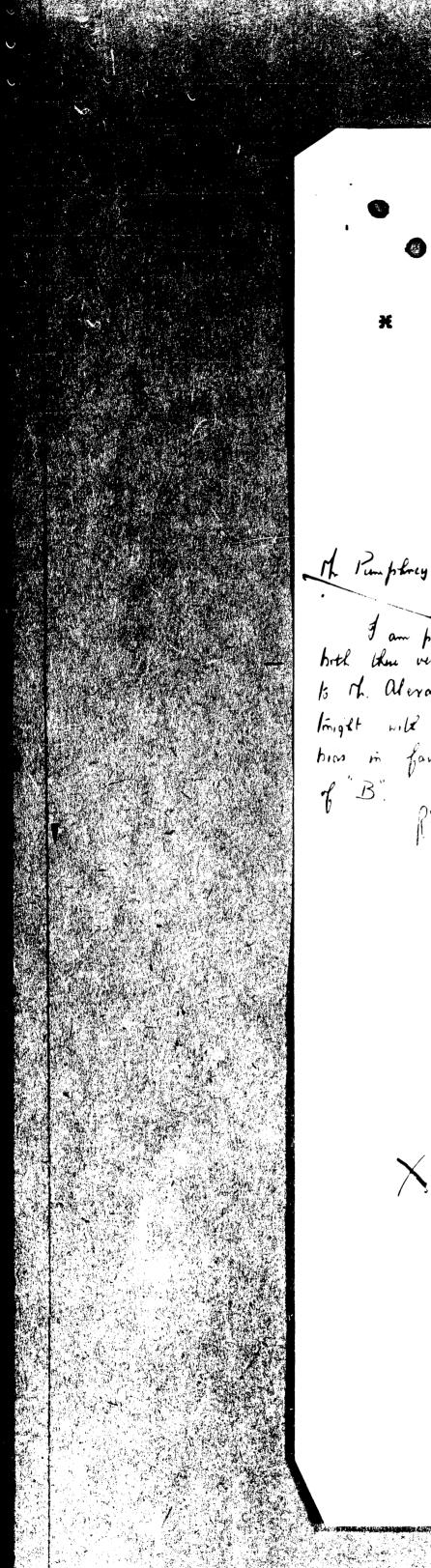
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No, Sir.

Wednesday Jan. 28th.



## WEDNESDAY. 28TH JANUARY. 1948.

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## LIEUTENANT-COLONEL SIR THOMAS MOORE:-

To ask the Minister of Defence, if it is still the intention of His Majesty's Government to retain our troops in Palestine until 31st August; and what instructions he has now issued as to their behaviour during the period concerned.

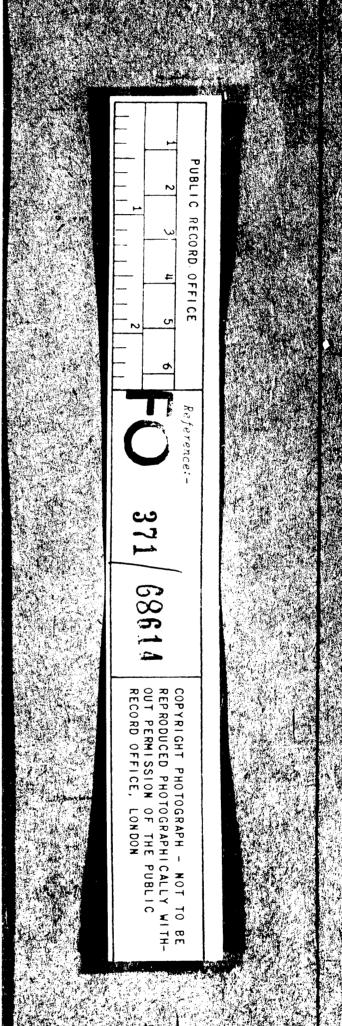
## MR. ALEXANDER:-

## Alternative 'A'

As already announced, it is the intention of His Majesty's Government to complete the withdrawal, now in progress, of the British troops from Palestine by 1st August. As to the second part of the question, no instructions have been issued by His Majesty's Government varying the role of the British forces pending completion of the evacuation; I am sure the House will agree that the troops are carrying out their difficult task in a manner deserving of the highest commendation.

### Alternative 'B'

As has already been announced, August 1st is the date by which it is planned to complete the evacuation of our forces from Palestine. As regards the functions of the forces remaining in Palestine until that date, I would refer the hon. and gallant Member to the speech made by my right hon. Friend the Secretary of State for the Colonies on 11th December 1947. I am sure the House will agree that the troops are carrying out their difficult task in a manner deserving of the highest commendation.



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## NOTE:

A revised directive to the G.O.C. Palestine covering the period 15th May - 1st August has been drawn up but has not yet been submitted to the Defence Committee. After the Mandate has been given up the troops in Palestine will, of course, be concerned only with evacuating themselves and their stores.

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### Forces, Palestine (Functions)

46. Sir T. Moore asked the Minister of Defence if it is still the intention of His Majesty's Government to retain our troops in Palestine until 1st August; and what instructions he has now issued as to their behaviour during the period concerned.

Mr. Alexander: As has already been announced, 1st August is the date by which it is planned to complete the evacuation of our Forces from Palestine. As regards the functions of the Forces remaining in Palestine until that date, I would refer the hon. and gallant Member to the speech made by my right hon. Friend the Secretary of State for the Colonies on 11th December, 1947. I am sure the House will agree that the troops are carrying out their difficult task in a manner deserving of the highest commendation.

Sir T. Moore: Of course, Mr. Speaker, the House agrees with the right hon. Gentleman, but in view of the fact that Jewish terrorists have apparently intensified their murderous attacks on British troops, will not the Government reconsider their decision, and evacuate them sooner than 1st August? P I T B L I C

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Mr. Alexander: I have nothing on that point to add to my answer.

Mr. S. Silverman: In view of the developments in Palestine since the speech referred to, can my right hon. Friend say whether the Government propose to continue their policy in Palestine of making no distinction whatever between those who are defending the United Nations decision and those who are attacking it?

Mr. Speaker: The Question merely deals with the retention of troops and nothing else.

Mr. Emrys Hughes: Is the Minister aware of the statement made in today's paper that 500 cases of Scotch whisky were seized by Arabs in a train held up yesterday, and will he consider making arrangements to ban these exports?

**Mr. Speaker:** The Question has nothing to do with Jews or Arabs, but is about our troops.

28 JAN 1948

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27th January, 1948

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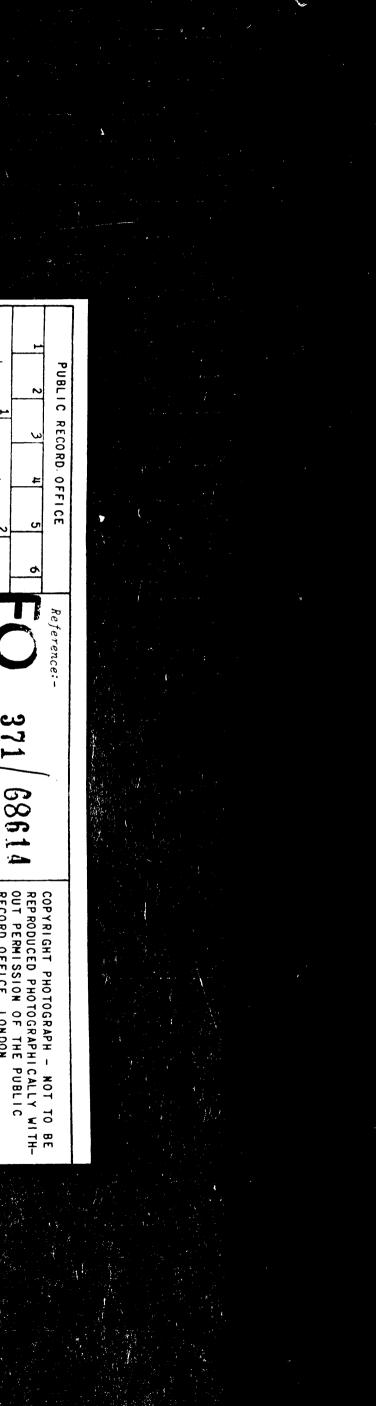
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Thank you for sending me the alternative draft reply to Sir Thomas Boore's Question, put down for tomorrow, which you have recommended to the Minister of Defence. The Prime Minister likes this alternative better than the original, and I am so informing the Foreign Office.

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Richard Wood, Esq., Ministry of Defence.



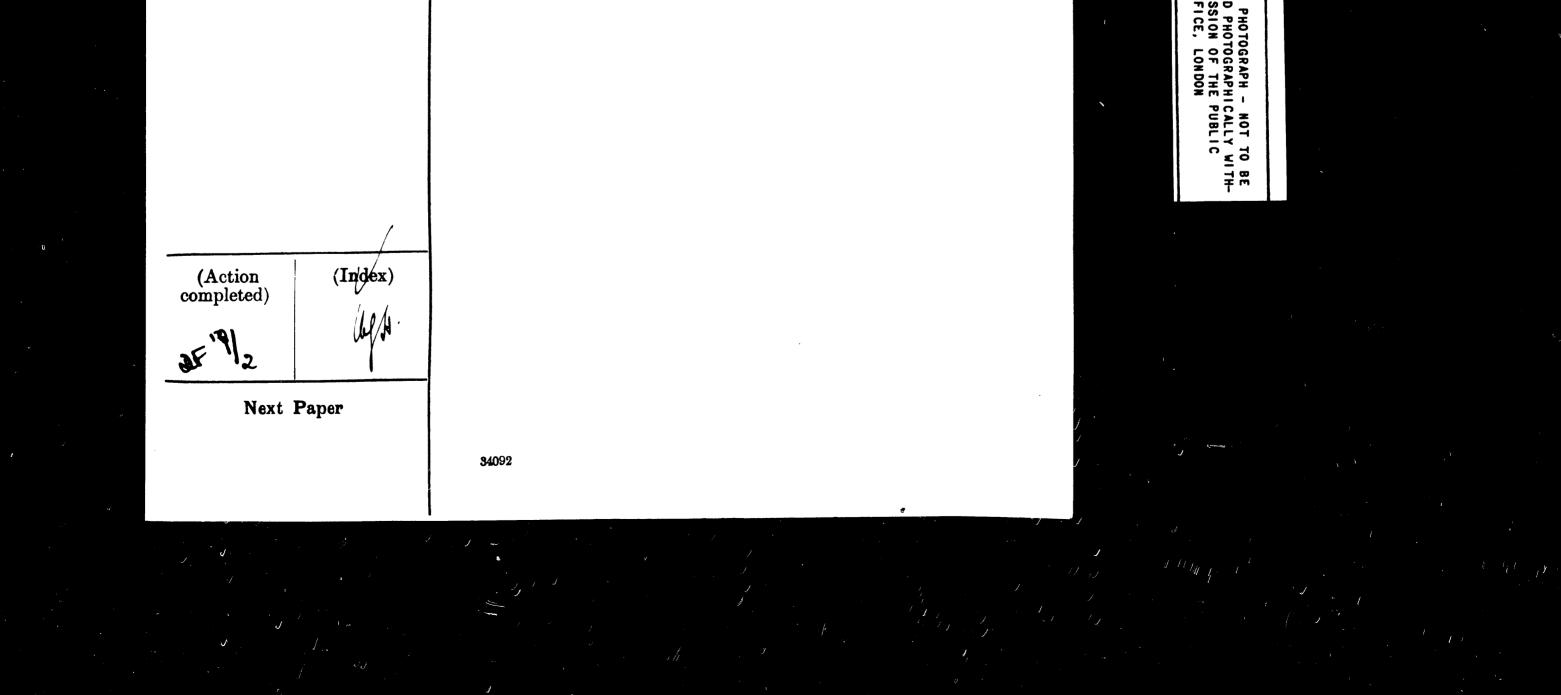
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E & FEB 1948 5/5 Foregi affend. E 40 (THIS DOCUMENT IS THE PROPERTY OF HIS BRITANNIC MA ESTY'S GOVERNMENT) TOP SECRET CHIEFS OF STAFF COMMITTEE C.O.S. (48) /5 Meeting, Item 1948. 1-11 an held An extract from the above minutes is attached. (Signed) D. C. STAPLETON. Ministry of Defence, EIS93 S.<sup>1</sup>.1. 1948**.** " 1940 31-1-48-

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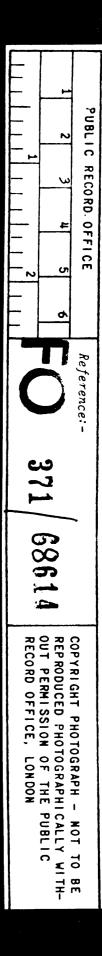
ß - PLANS FOR WITHDR.W.L - REPORT FOR PALESTINE 4. 1947 DECEMBER,

0.0.8. (18) 22 (0) - 3 - 1.6 (Previous Reference: C.O.S. (43) 2nd Meeting, Minute 10) The secretary was informed of the approval of the Chiefs of Staff to the First Horthly Progress Report on the military evacuation of Palestine for the period 1st December, 1947 to 1st January, 1948, and the Minister of Defence was accordingly informed.

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C.O.S.(48)22(0)

26TH JANUARY, 1948

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CHIEFS OF STAFF COMMITTEE

1st Monthly Progress Report on the Evacuation of Palestine - Period 1 Dec 47 to 1 Jan 48

General Progress of Withdrawal (As at 7 Jan)

1. The withdrawal is proceeding satisfactorily in accordance with Plan 'A'+, except for some initial delay in evacuation of stores from Haifa which was due to temporary shortage of shipping. (Civil disturbances have not impeded the course of evacuation of personnel and stores. Some difficulty, which may increase, is however being experienced through the congestion at the port due to the reluctance of the civilians to clear imports from it.

2. The evacuation of GAZA Civil District (less RAFA) which is Phase I of the plan of withdrawal is in progress and is due to be completed by 29 February (see Map).

### Details of Evacuation of personnel, stores and vehicles

3. Units withdrawn from Palestine up to 7 Jan are shown on Map.

- Diagrams are attached at Appendix 'A' showing:-4.
  - (a) Service personnel already evacuated and total to be evacuated (as at 7 Jan).
  - (5) Tonnage of Army and R.A.F. stores already moved, and total to be moved.
  - (c) Number of Army and R.A.F. vehicles already evacuated and total to be evacuated.
  - (d) Amount of ammunition and explosives already destroyed and total amount to be destroyed

### Casualties

- Service casualties during the period were as follows: 5.
  - Killed Wounded
- 1 Officer and 23 O.Rs. 92 All Ranks.
  - + 186/CCL

## Progress in disbandment of Transjordan Frontier Force

6. On 15 January all units of the TJFF in Palestine were withdrawn to Transjordan preparatory to disbandment. Control of this force will revert from the War Office to the Colonial Office on 1 February.

## Progress in evacuation of Families

7. Only three women have been evacuated during the period. There still remain 69 women 48 children of whom 6 women and 10 children are civilian families whose evacuation is a military responsibility.

### Shipping

8. Although some extra shipping was made available it was not possible in the time to obtain sufficient to meet the full demands of the plan during this period. More shipping is now becoming available and it is hoped to show a considerable increase of tonnage moved in January (see diagram II, Appx 'A').

### <u>Railways</u>

9. Railways are working well and to capacity.

## General review of progress of disposals

10. The percentage of camps and hired installations released during the period are as follows:-

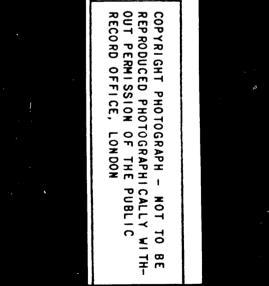
- (a) GAZA Sub District 80%
- (b) East Palestine Sub District 5%
- (c) North Palestine District 5%
- (d) South Palestine District 10%

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### 26TH JANUARY, 1948.

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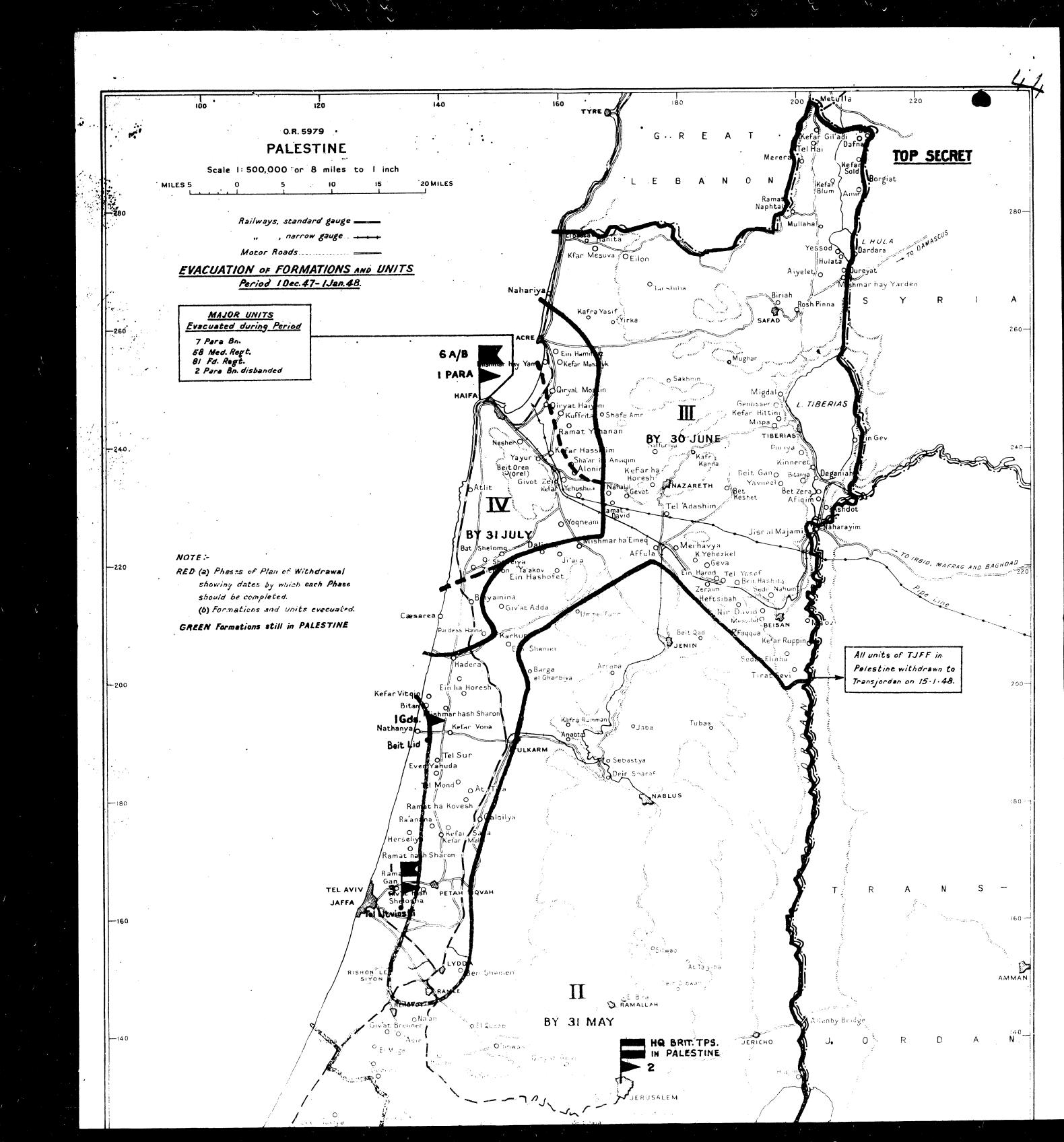
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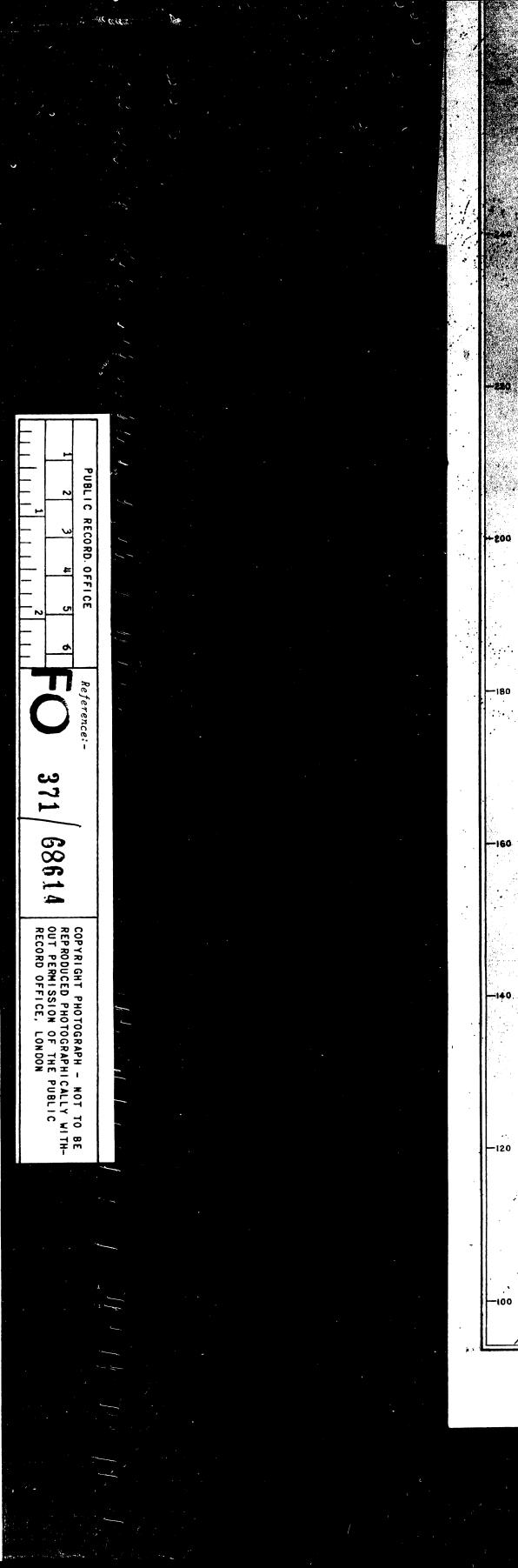
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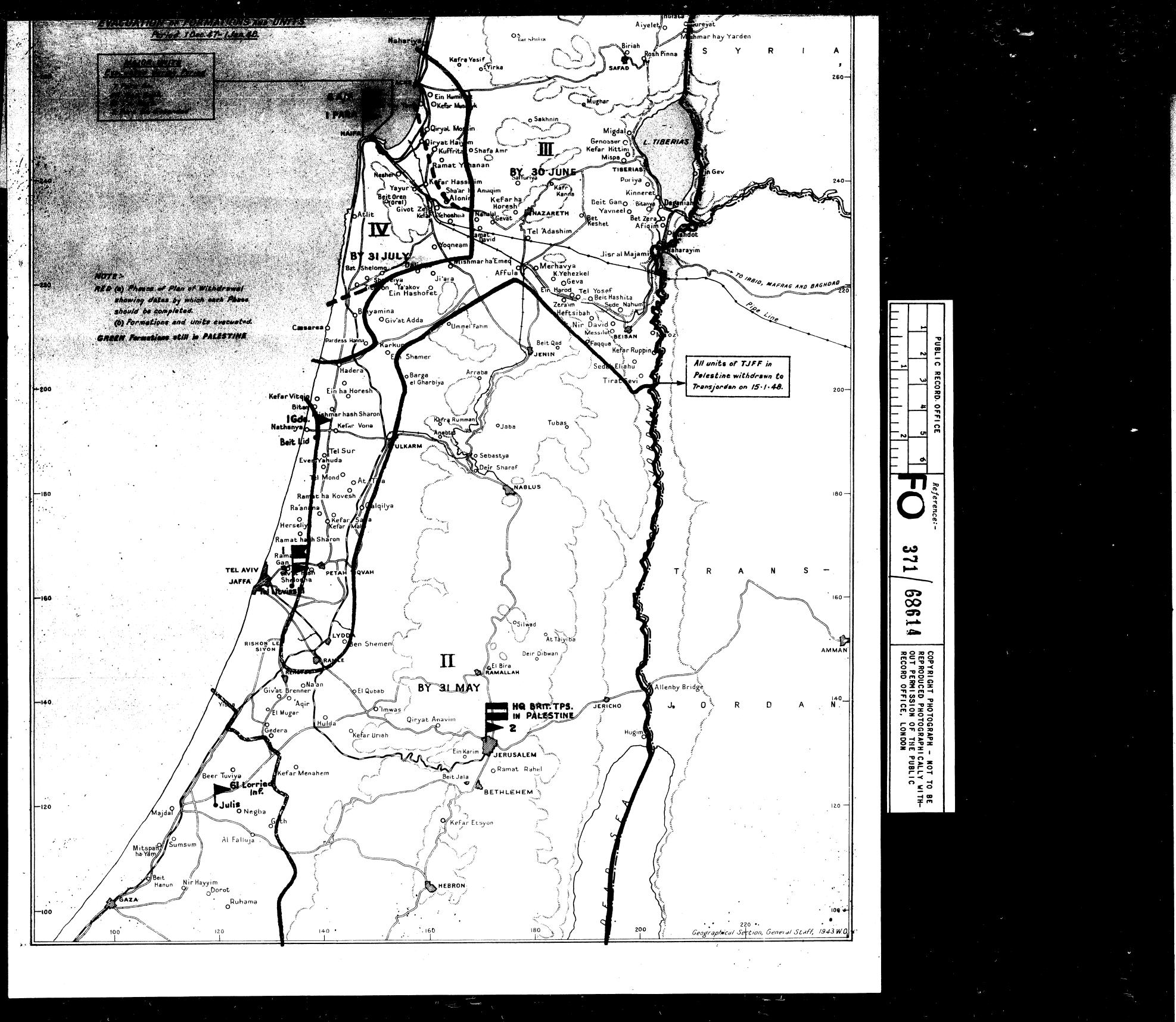
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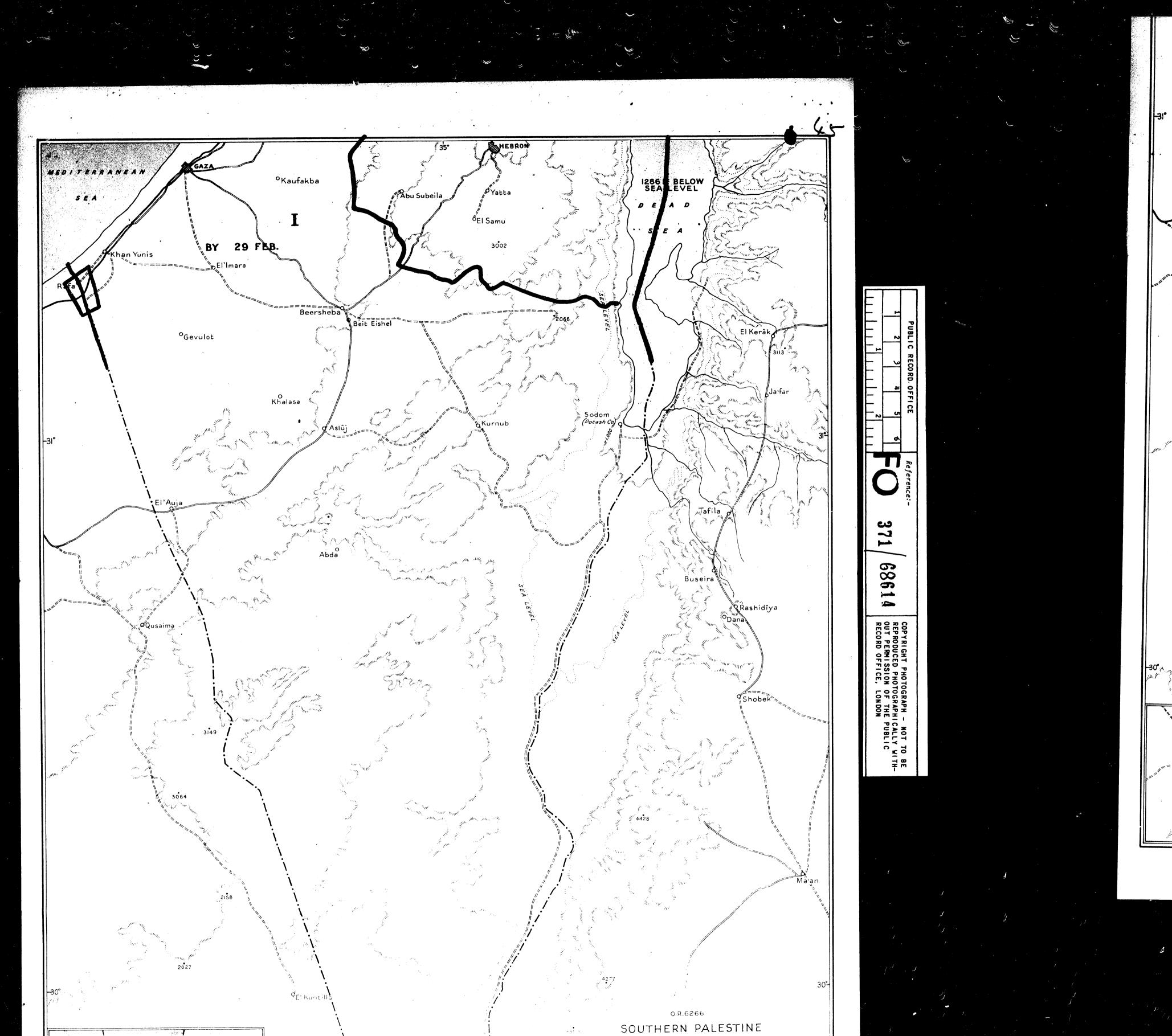




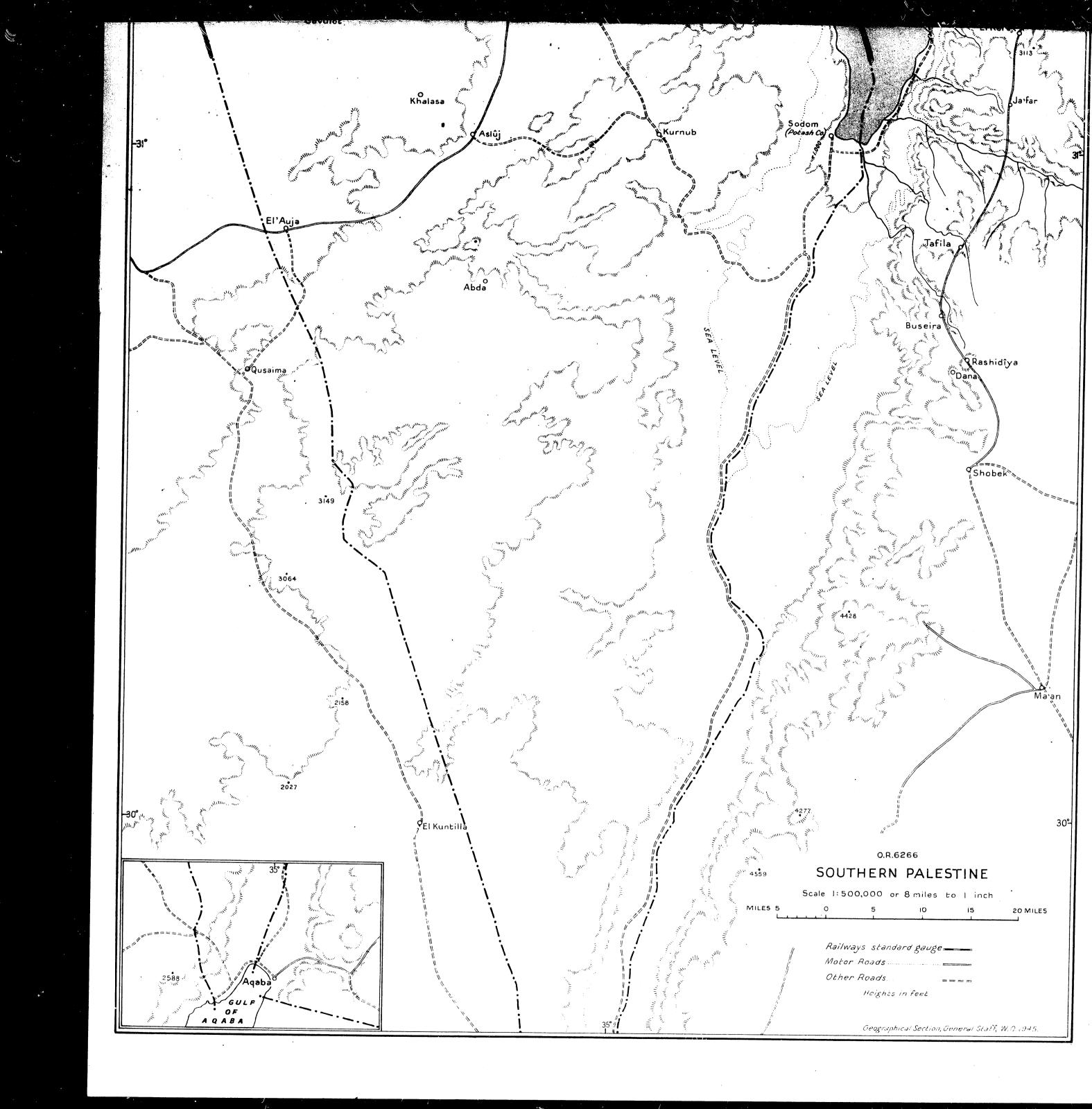
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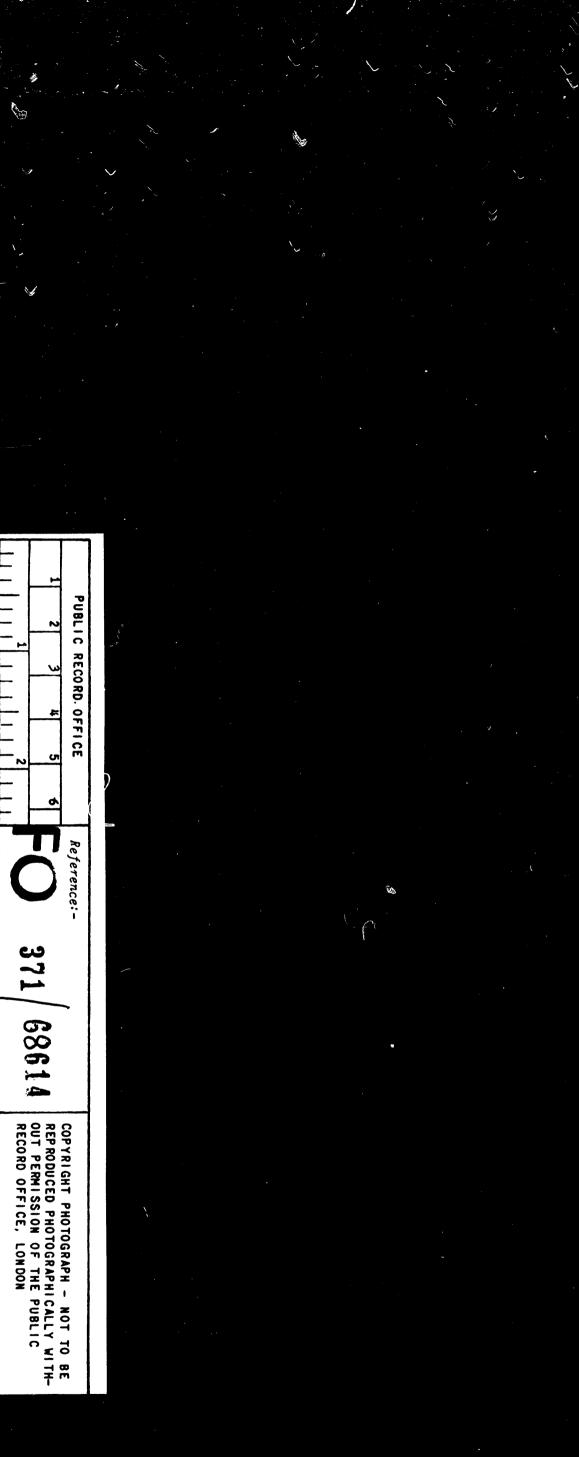
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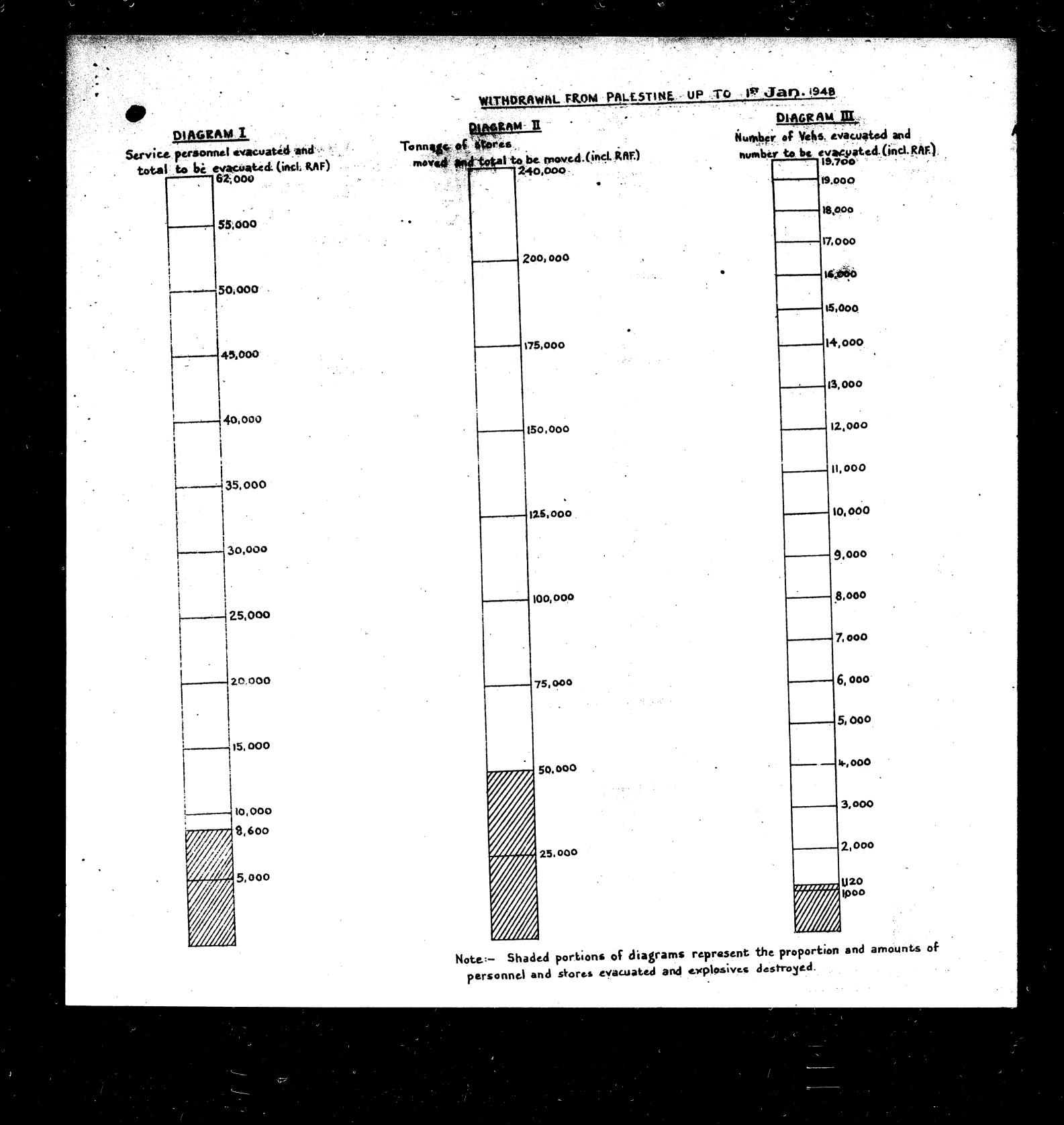


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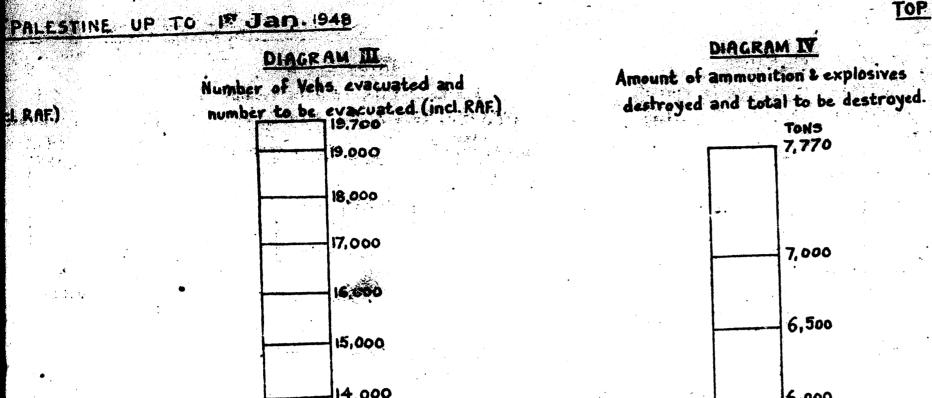


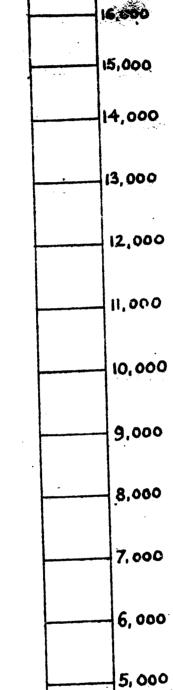
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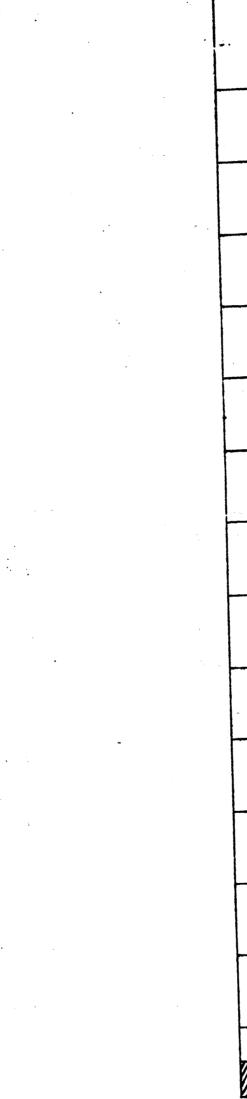
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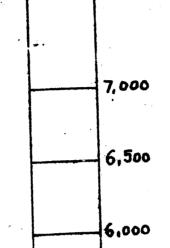
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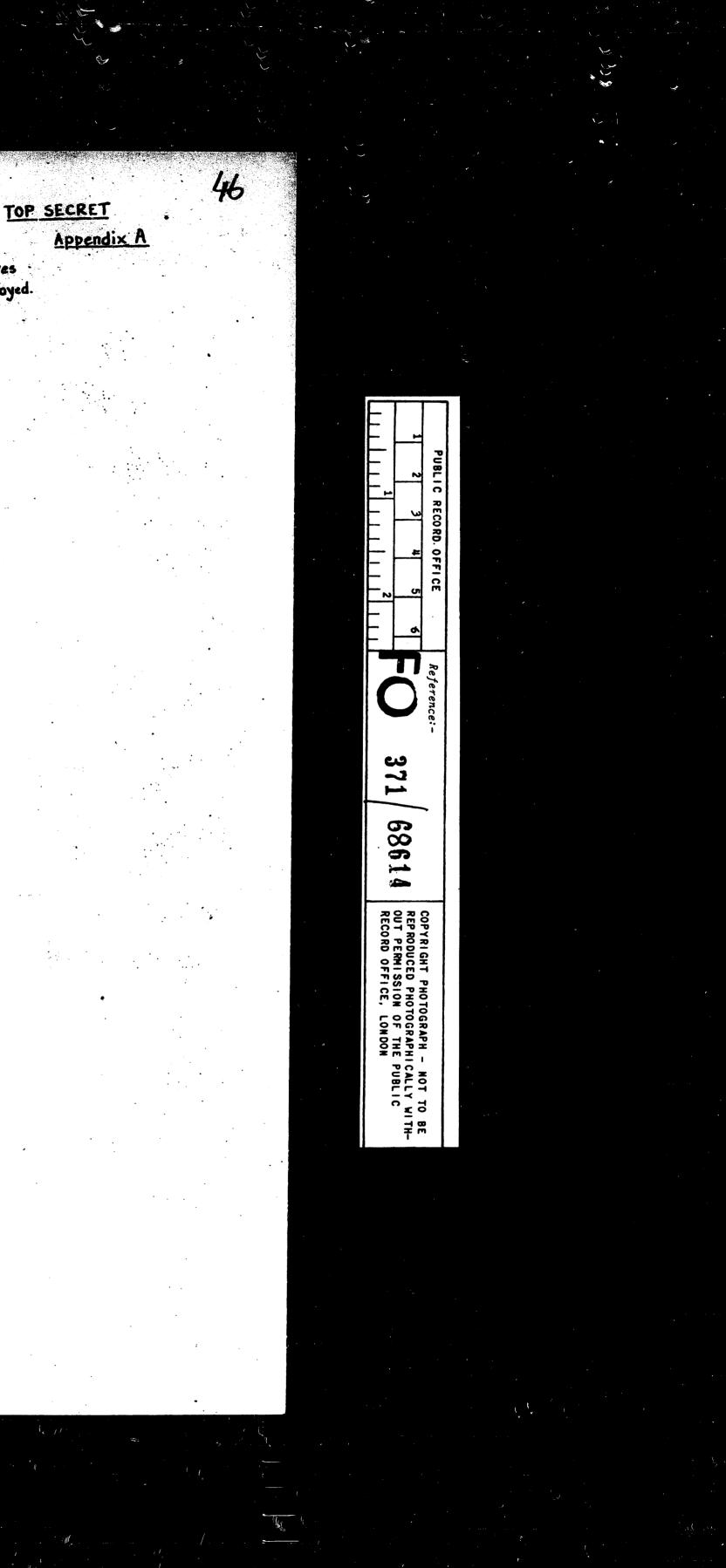
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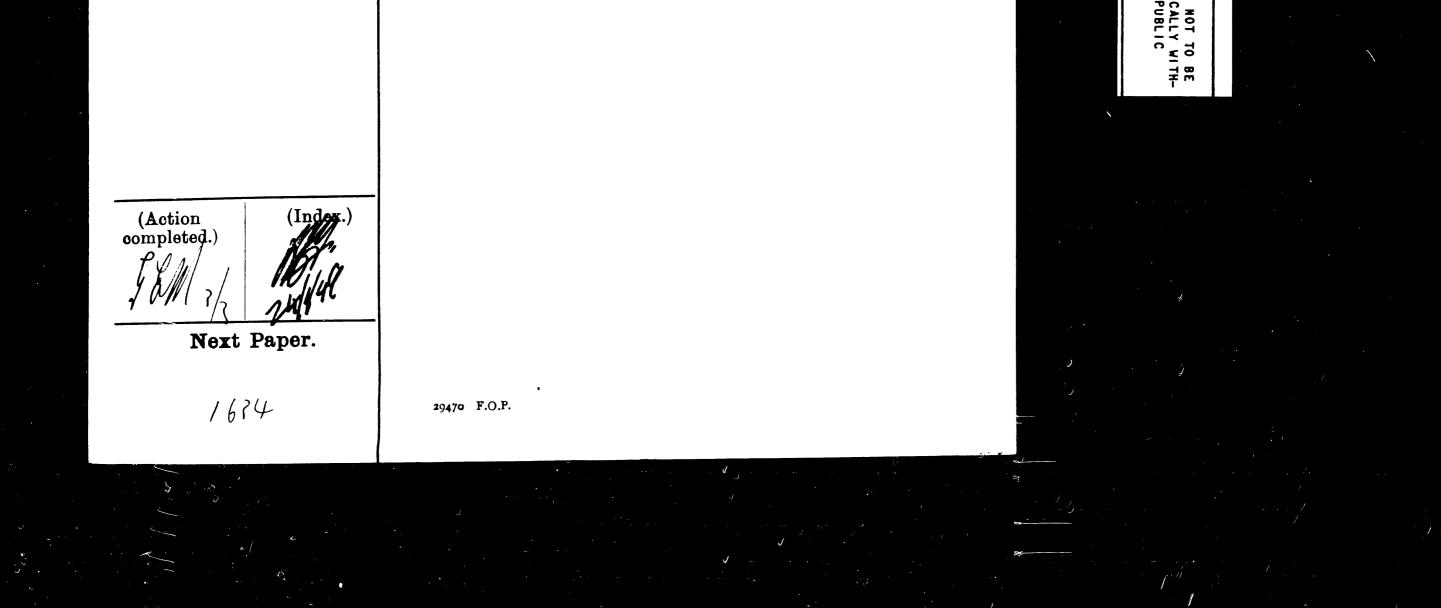
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of diagrams represent the proportion and amounts of vacuated and explosives destroyed.

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ensur E 1030 E

5 FEB 1948) Cabinet Office, Great George Street, S.W.1.

3rd February, 1948.

SECRET

Dear Ruck,

### Disposal of Warlike Stores in Overseas Theatres

You will recall that at the Illegal Immigration Working Party meeting on Monday, 2nd February, I said I would look into the question of what arrangements existed for the disposal of surplus warlike stores in overseas theatres, and in particular whether such arrangements adequately safeguarded the possible sale of British surplus warlike stores to foreign firms acting on behalf of Jewish or Arab organisations in Palestine.

I attach at Annex a note on the existing arrangements from which it will be seen that demands for warlike stores are carefully screened in London before provision is agreed. Furthermore, in overseas theatres, warlike stores which are surplus to military requirements are demilitarised (or destroyed) before local Ministry of Supply representatives take them over. Thus in theory Ministry of Supply representatives overseas do not handle transactions affecting warlike stores, since it is the responsibility of Service Ministries in London to ensure that all such stores are fully demilitarised before transfer to the Ministry of Supply for disposal.

It would therefore appear that local Ministry of Supply representatives in overseas theatres are not responsible for defining the term "warlike stores" since all the stores handled by them have been demilitarised and are thus non-warlike.

Although you may real that the position is not fully safeguarded I suggest that there is little more we can de

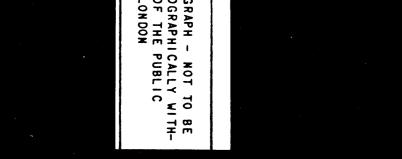
in the matter at present. The Ministry of Supply are fully satisfied that existing arrangements are entirely adequate, although they are keeping a careful watch on the situation.

I am sending copies of this note to Beith of the Foreign Office, Higham of the Colonial Office, Rennie of the Ministry of Transport, Dodds of the Admiralty, Scherr and Milne.

Yours sincerely,

(Sl.) G. C. Sherman.

G. P. J. Ruck, Esq., Home Office.



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### ANNEX

### Note on the Disposal of Warlike Stores in Overseas Theatres

All demands from foreign governments or foreign firms for warlike stores are carefully screened in London before provision is agreed. The points watched are:-

- (a) Will their provision prejudice the British Service requirements;
- (b) Will their provision embarrass us, cither militarily or politically;
- (c) Are the items necessary in the light of the role which we envisage for the forces concerned. This applies perticularly to countries where we are committed to assist in the development or training of armed forces.

The system for dealing with these demands has recently 2. been changed to speed up negotiations and to take into account the further problem of reopening production when demands connet be met from existing service stocks. In the past screening was carried out within the Ministry concerned, who consulted the Foreign Office if there was liable to be any political objection. In addition, in the case of Middle East countries, the Foreign Office were again consulted immediately prior to delivery to ensure that there was no political chjection to the date selected.

A standing inter-departmental committee is now being formed as a sub-committee of the Joint War Production Staff, with a Ministry of Defence Chairman and Secretary, and with representatives of the Service departments, Ministry of Supply, Boord of Trade, Treasury and Foreign Office. All future requests for equipment for armed forces will be examined by the appropriate Service department in conjunction with the Ministry of Supply (or the Admiralty, es appropriate) to see whether they can be met from stocks or whether new preduction is necessary. The new committee will then decide whether or not to recommend supply, balancing the political, military and economic factors. The Overseas Negatiations Committee will then be consulted. In the event of disagreement between the new committee and the Overseas Negotiations Committee the case may, if the Joint War Production Staff think necessary, be referred to the Defence Committee.

4. As regards non-warlike stores, the Service authorities declare surpluses to the Einistry of Supply, or, in overseas theatres, to the Ministry of Supply representative. In normal circumstances the stares are hold by the Services until the Ministry of Supply or the local representative

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arranges for sale. Warlike stores which are surplus to requirements and cannot be disposed of as such are either destroyed or demilitarised and dealt with in a similar manner to non-warlike stores. Thus the Ministry of Supply or its representative overseas theoretically does not handle transactions of stores of military value.

The oversees representatives of the Ministry of Supply 5. have general directions from the Ministry regarding the aconditions of disposal. For instance, they are not allowed to sell aircraft except on instructions from NLondon; they must consider British trading interests and consult representatives of local governments and trade organisations; they should give priority of purchase to local governments and departments. Finally they should avoid solling anything to parties which are likely to form sides in a local dispute, thus causing an embarrassment to His Majosty's Government. The difficulty in applying this consideration will be appreciated since, at matter what the credentials of the criginal purchaser, there can be no guarantee that the material will not find its way into the hands of "undesirable" parties by subsequent resale.

6. The position in Palestine requires special treatment in that there will be a quantity of equipment surplus to Service requirements and also equipment which, though required by us, cannot be evacuated in the time available. The latter category of course will be mainly warlike stores. Again there is neither the time nor the men available to demilitarise any large quantity of warlike stores, thus enabling them to be disposed of through the Ministry of Supply representative.

7. In view of the special circumstances the Ministry of Defence sent out General Hewer to give what advice and assistance he could on the spot.



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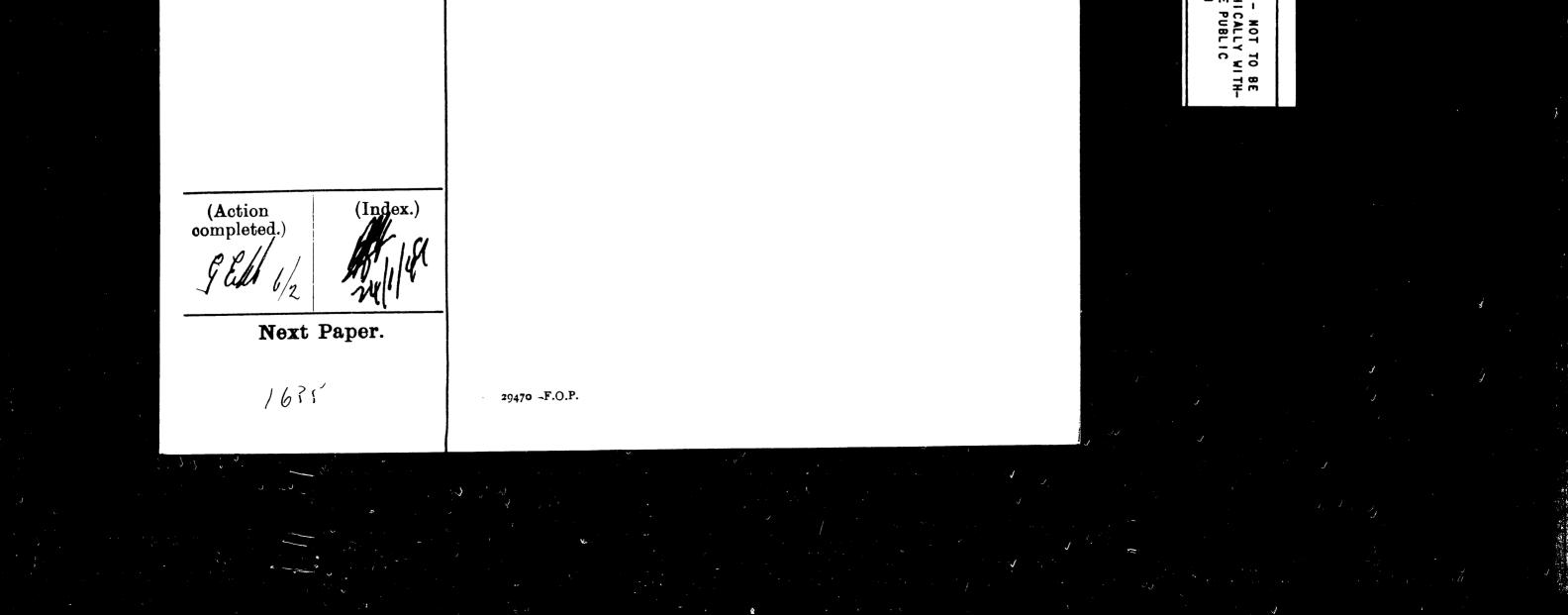
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E-16 52 E The Church House, SECRET Gt. Smith Street, London, 5.4. 1. February 5, 1948. My Beference E 163-Your Reference My dear Bully, 5 FEB 1948 I enclose the first draft of a paper which my socretary of state wishes to circulate to his colleagues before the Cabinet meeting scheduled for the evening

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which my sucretary of State wishes to circulate to his colleagues before the Cabinet meeting scheduled for the evening of the 5th February. This draft has not yet been seen by my secretary of state. I shall be glad to have as soon as possible any comments you may have to make.

I am sending a copy of the draft to Luke at the Jabinet Offices.

Young end, UNK Nathurm

(d.a.C. Mathieson)

H. LARANY .....

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### PALESTINE

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WITHDRAWAL OF BRITISH ADMINISTRATION

Memo. by Secretary of State for the Colonies.

The United Nations Commission have been informed, and it has been publicly announced, that it is our intention to terminate British civil administration in Palestine on the 15th May 1948. The possibility of advancing this date was recently re-examined by me in conjunction with the Secretary of State for Foreign Affairs and the Minister of Defence, and we reached the conclusion that the repercussions on the military plan of selecting an earlier date could not be accepted.

2. British civil administration is still being maintained over the whole of Palestine, and it is not the **greatent** intention to close down any Department before the termination of the Mandate. In the present disturbed conditions, however, the range and effectiveness of certain departmental functions are



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necessarily restricted and difficulty is

being encountered through the reluntance of Leaving and method the report for duty

through fear of moles to hy members of the other community. This tendercy

has been most noticeable in Jorusalem,

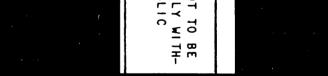
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attendances of local staff has been continuous.

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3. Although full responsibility is magnitude by the Mandatory Government, steps are being taken to devolve certain functions of government on the local inhabitants. Palestinians are being appointed to perform the duties of British administrative officers as the latter proceed on leave. Legislation is being prepared to give local authorities wider powers, e.g., of taxation, and certain essential public utilities are being handed over to them. In the field of public security local arrangements are also being made. British police have been withdrawn from the Tel-Aviv area and, except for divisional headquarters, from Nablus, Hebron, Jericho, and certain isolated police posts in northern Palestine. In the former area responsibility for internal security has been handed over to a Jewish Guard Force maintained by the Jewish Agency and in the latter districts responsibility is carried by the Arabs of the Palestine



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Police Force under British command. In these Arab areas the local police have been reinforced by some British troops for general security. An Arab Municipal police force has been set up in Jaffa and arrangements are in hand for establishing similar forces in 18 other Arab towns. By the end of February it is hoped to have formed in Jerusalem a Municipal police force of

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600, half Jew and half Arab. A countrywide scheme for the enrolment of armed special constables to police Arab villages has been started. All these forces remain under the direction of the Inspector-General of Police and will only pass fully to local control on the termination of the Mandate.

The evacuation of British officials 4. and their families has begun. Since the lat February, 51 British officials, and 12 wives and 5 children of British officials have left Palestine. 370 berths have been reserved for British officers of the Administration and their families for February and during March and April 200 will sail every fortnight from Haifa. The balance of 400 will leave Palestine in smaller contingents by vessels carrying the orange crop and by air. It is intended that all British wives and children of officials shall be out of the country one month before the termination of the Mandate.// 5. The commercial activity of the country has



## been severely restricted. Labour difficul

ties have been encountered where Arabs and Jews normally work together and there is consequently some conjection in Haifa and Jaffa ports. The citrus export programme is somewhat behind schedule but prospects of completion are fair if the present rate is maintained. The export of citrus is not impeding the planned military withdrawal. Railways continue to operate but road

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transport is considerably restricted. Difficulty is being experienced through the shortage of oil fuel due to the temporary shortage at the Haifa refineries. Work on a small scale was resumed on the 22nd Fanuary and if there are no further set-backs full production should be attained within 3 weeks.

6. There is a noticeable decline in the collection of revenue. As the assessment of the terminal liabilities of the Palestine Government proceeds, it is becoming evident that its available balances will not suffice to meet all commitments. A deficit of at least £4,000,000 is expected. This can be mainly attributed to heavy expenses invoked in meeting the costs of the Cyprus camps and in payment of terminal benefits to Government servants.

V. Units of the Transjordan Arab Legion in Palestine, who are to be returned to Transjordan before the termination of the civil government, are employed in static

guard and escort duty and in dealing with communal disorders. Disarment and disbandment of the Transjordan Frontier Force has now begun at its base at Zerka in Transjordan. Transjordanians and Syrians will be discharged there and will not enter Palestine. Egyptians and Palestinians will be discharged at Samakh in Palestine.

It is intended to repatriate to their countries of origin all those members of the Force

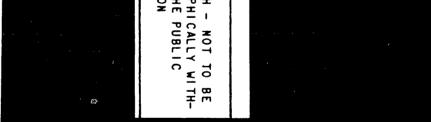
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who are not Palestinians.

Prospects of improvement in the 8. security at tuation are not good. Conflict in Jerusalem has subsided and there is some hope that the situation there will not deteriorate unless some serious act of provocation is committed by one of the communities. The general situation is much complicated by the recent entry from neighbouring Arab States of large bands of trained guerillas. A force of some 300 from Syria has established itself in the hills of Galilee and a second large band of some 700 has entered Samaria via Transjordan. This latter band is now reported to have been reinforced by a contingent of some 900 which has also entered via Transjordan. Arab governments appear both powerless and unwilling to restrict the movements of these armed bands and the nature of the Palestine land frontiers, together with the other commitments of the security forces, makes it impossible for the Palestine Government to be certain of denying entry to such bands. The present policy



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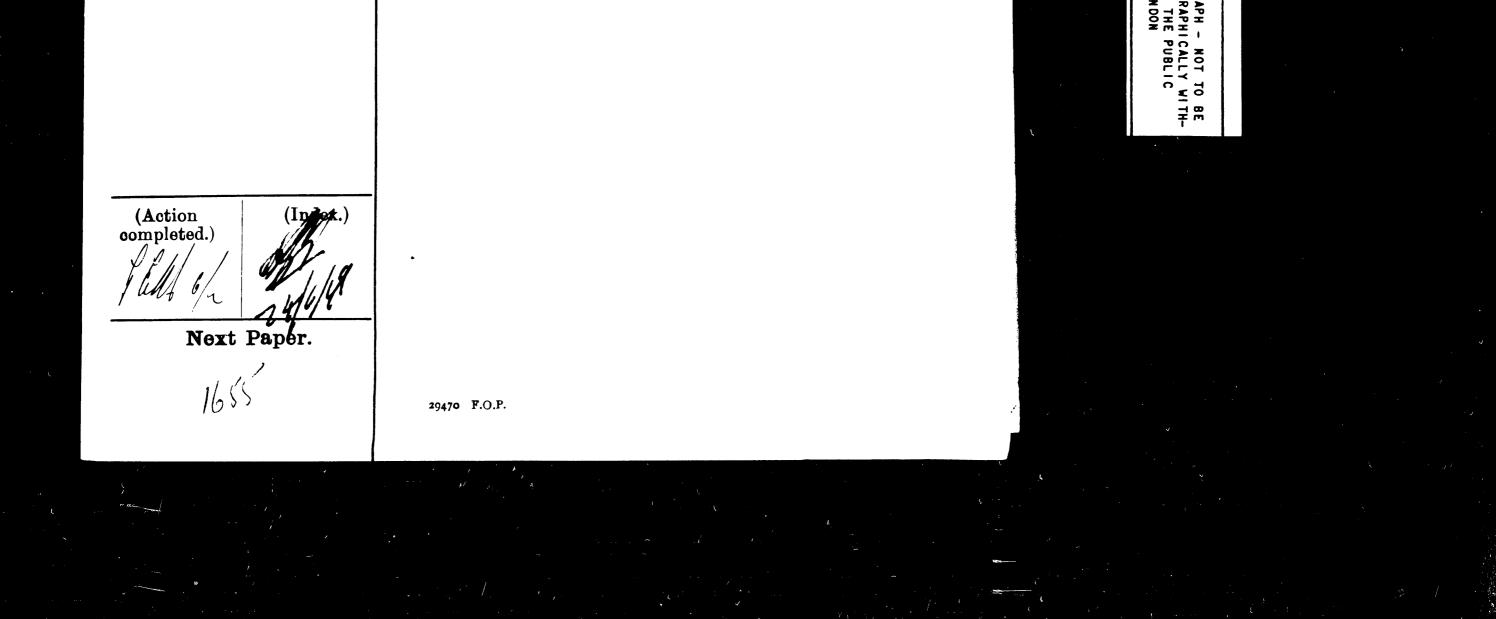
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of the invaders is to disperse amongst the villages on their arrival and consequently they do not present a formed body which can be driven out by our forces. Should a major engagement occur between the security forces and these armed bands within Palestine

the consequences are bound to be grave.

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### CHIEF SECRETARY'S OFFICE. JERUSALEM.

22nd December, 1947.

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### GENERAL NOTICE CONFIDENTIAL NO. 2.

### Subject: Communication of Information Regarding Government's ACTIVITIES TO PUBLIC BODIES.

Certain heads of departments have already been approached by representatives of the Vaad Leumi, and it is believed that others will be in the near future, with requests for information, relating to the organisation and activities of their respective departments, which may be of use in connection with the possible establishment of a Jewish state.

2. It is clearly the duty of the Government of Palestine to avoid doing anything that may frustrate a successor Government; but at the same time it must be remembered that the intention is that the Administration should be transferred, not to successor Governments, but to a Commission of the United Nations. While therefore all information possible concerning Government activities will have to be given to this United Nations Commission, who will be under obligation to set up successor Governments, it is necessary to exercise care as to the form in which it is given to other parties, particularly those having an interest in the composition and powers of one or other of the successor Governments.

3. The enquiries referred to should be dealt with on the following lines. A Department should decline to give information regarding the division of expenditure or staff between the areas of the proposed Arab and Jewish States, but should be ready to furnish to any responsible enquirer a comprehensive picture of its activities in the whole of Palestine, showing the distribution of staff, the regional organisation of the Department and any other information (not of a Secret or Confidential nature) relating to the whole of Palestine that may be requested and may reasonably be given. It will no doubt be possible for the recipient of this information to make approximately correct deductions, but it is the form in which the information is given that is of importance. There may be requests from Arab bodies as well as Jewish for those particulars and it is desirable that they should be given the same composite information without any attempt on our part to indicate an allocation as between the proposed States, which would forestall and might prejudice the work of the Commission.

H. L. G. GURNEY

### Chief Secretary.

#### DISTRIBUTION : HEADS OF DEPARTMENTS AND DISTRICT COMMISSIONERS.

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DEPARTMENTAL

FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

D. 2.06 p.m. February 4th, 1948. <u>No. 522</u> February 4th, 1948. R. 7.30 p.m. February 4th, 1948.

Repeated to Washington Saving.

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Addressed Foreign Office (For Commonwealth Relations Office) telegram No. 322 February 4th, repeated Washington Saving.

[Begins]

For Cumming-Bruce from East.

Your letter of January 27th.

Secretary of State has been asked to give an interview to the "New York Times" on the Commonwealth and the first question relates to Palestine. Cadogan thinks it might be useful if he made the following answer. Would you please obtain necessary clearance and advice whether it should be given or not.

2. Question: Will Great Britain's strategical position be weaker in the Middle East when her forces have withdrawn from Palestine? Answer: Some people have believed and many people have said that Britain's acceptance of the Palestine mandate was due to her desire to have another strong military base in the Eastern Mediterramean. It is of course true that in 1941 while we stood alone against Hitler's Germany and Mussolini's Italy with Greece as our only fighting ally the presence of our forces in Palestine helped us to hold Hitler's victorious march in check. Had they not been there Hitler would certainly have check. Had they not been there Hitler would certainly have taken Syria, Iraq and perhaps Persia and might have been at the back door to the Caucasus before his troops attacked Russia from the west. Incidentally he would have overrun the national home. But the truth is that the "strategie motive had nothing to do with our acceptance of a mandate in Palestine. We hoped that we could help to create a national home with co-operation from both Jews and Arabs. Hitler's war destroyed that hope as it destroyed so much else. Our mandate in Palestine became an intolerable burden and when others have taken over our responsibilities that can only be a great relief.

[Ends]

Foreign Office please pass to Commonwealth Relations Office. 5 FEB 4 [Copies sent to the Commonwealth Relations Office Tra-

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63 pm.

COMMONWEALTH RELATIONS OFFICE, DOWNING ST., S.W.1.

6th February, 1948

IMMEDIATE

Dear Bealey,

I enclose a copy of a message I have had from NewYork about a proposed statement by my Secretary of State to the New York Times on Palestine.

Prilit nam 16rr

Will you please let me have your observations?

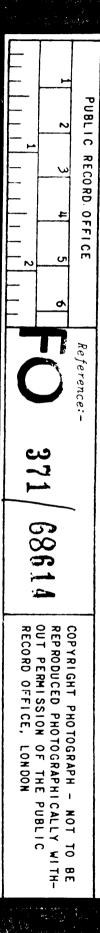
In accordance with the Prime Minister's direction I am clearing the proposed terms of the statement with the Foreign Secretary, the Minister of Defence and the Colonial Secretary personally.

I have asked Watson at the Colonial Office and Wood at the Ministry of Defence to arrange for any necessary clearance at the official level in their respective departments.

Yours sincerely,

Kfumming Brue

H. Bealey, Lsq., CBE.





Eastern Dept. Please se tre 5/5's anute.

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on]

Cypher/OTP

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#### FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

<u>No. 322</u> February 4th,1948. D. 2.06 p.m. February 4th,1948. R. 7.30 p.m. February 4th,1948.

Repeated to Washington Soving.

SECRET

Addressed Foreign Office (For Commonwealth Relations Office) telegram No. 322 February 4th, repeated Washington Saving.

[Begins]

For Cumming-Bruce from East.

Your letter of January 27th.

Secretary of State has been asked to give an interview to the "New York Times" on the Commonwealth and the first question relates to Palestine. Cadogan thinks it might be useful if he made the following answer. Would you please obtain necessary clearance and advice whether it should be given or not.

2. Question: Will Great Britain's strategical position be weaker in the Middle East when her forces have withdrawn from Polestine? Answer: Some people have believed and many people have said that Britain's acceptance of the Polestine mandate was due to her desire to have another strong military base in the Eastern Mediterranean. It is of course true that in 1941 while we stood alone against Hitler's Germany and Mussolini's Italy with Greece as our only fighting ally the presence of our forces in Palestine helped us to hold Hitler's victorious march in check. Had they not been there Hitler would certainly have taken Syria, Iraq and perhaps Persia and might have been at the back door to the Caucasus before his troops attacked Russia from the west. Incidentally he would have overrun the national home. But the truth is that the "strategic" motive had nothing to do with our acceptance of a mandate in Palestine. We hoped that we could help to create a national home with co-operation from both Jews and Arabs. Hitler's war destroyed that hope as it destroyed so much else. Our mandate in Palestine become an intolerable burden and when others have taken over our responsibilities that can only be a great relief.

#### [Ends]

No 1111

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Foreign Office please pass to Commonwealth Relations Office.

[Copies sent to the Commonwealth Relations Office]

SSSS

Thank you for your letter of the 6th February, about the statement on Palestine which it is suggested Mr. Noel-Baker should make to the "New York Times".

I have consulted my Secretary of State who suggests that it would be an improvement if the sentence beginning "Hitler's war...." were omitted and if the following were substituted for the last sentence "Our mandate .... relief";-

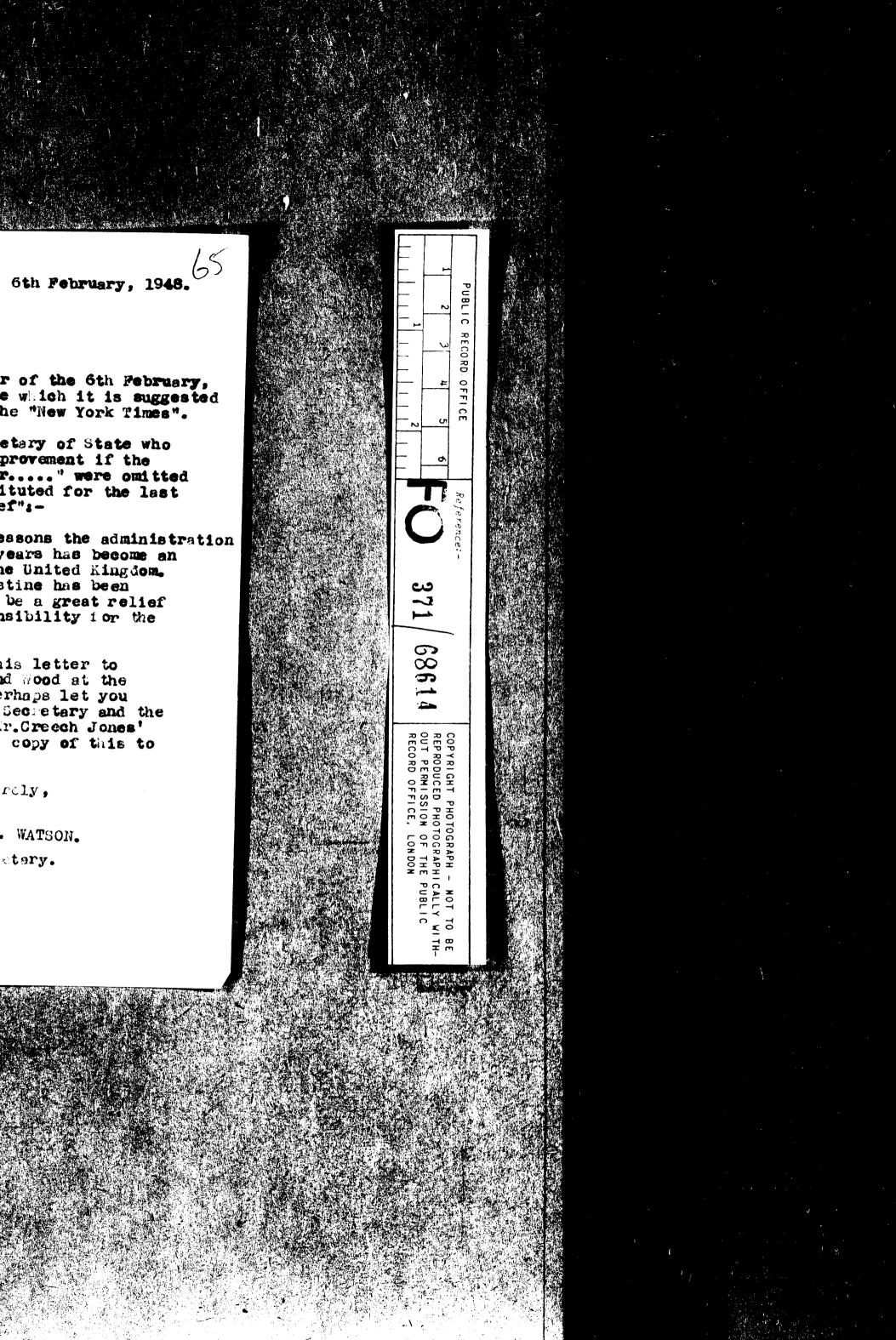
> "For a variety of reasons the administration of the mandate in later years has become an intolerable burden for the United Kingdom. Our contribution to Palestine has been considerable and it will be a great relief when others assume responsibility for the country".

I am sending copies of this letter to koberts at the Foreign Office and Wood at the Ministry of Defence, who will perhaps let you know direct whether the Foreign Secretary and the Minister of Defence agree with Mr. Creech Jones' amendment. I am also sending a copy of this to Helsby.

Yours sincercly,

(Sgd.) N.D. WATSON. Private Secretary.

The Honourable F.L. Cumming-Bruce



isten Dest 66 he have informed the CRO by releptions that the 5/5 has no offertion to a reply in these terms being given to the N.Y. Third's give tion. COMMONWEALTH RELATIONS OFFICE, Compa DOWNING ST., S.W.1. 6/2 .

IMMEDIATE

# 6th February, 1948

Dear Roberts,

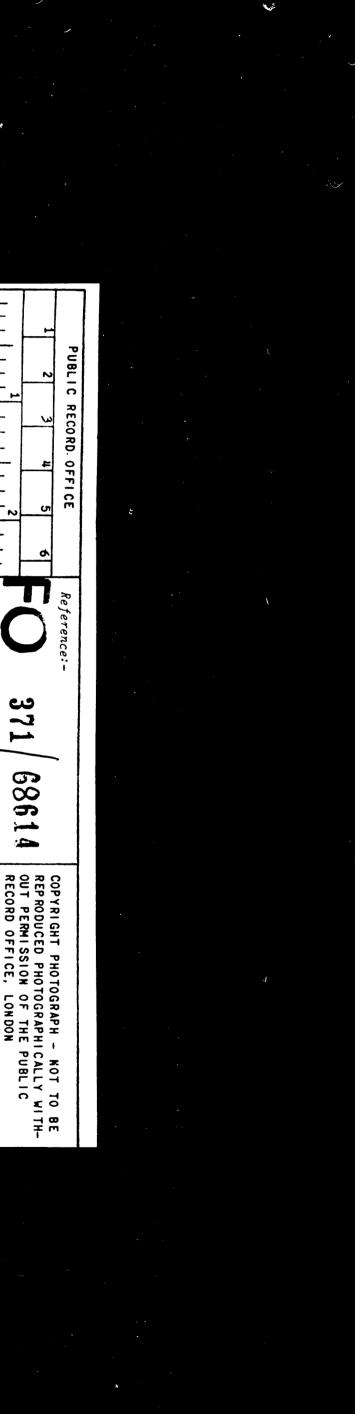
I enclose a copy of a telegram from New York suggesting terms in which my Secretary of State proposes he might give a reply to a question on Palestine for publication in the New York Times.

In accordance with the Prime Minister's direction that any public announcement concerning Palestine by a member of the Government should be cleared personally with the Foreign Secretary, the Minister of Defence and the Secretary of State for the Colonies, I should be glad if you would let me know wether the Foreign Secretary approves the proposed terms of the reply.

I am writing in similar terms to Wood at the Ministry of Defence and Watson at the Colonial Office,  $z \sigma$ have sent a copy of This letter to Helsby & B Ridsdale, & a copy of the Kuppan Yours sincerely, to Beeley.

Afranning Bruce

F.K.Roberts, Esq., CMG.



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Cypher/OTP

<u>DEPARTMENTAL</u>

# FROM NEW YORK TO FOREIGN OFFICE

(From United Kingdom Delegation to United Nations)

<u>No. 322</u> February 4th,1948. D. 2.06 p.m. February 4th,1948. R. 7.30 p.m. February 4th,1948.

Repeated to Washington Saving.

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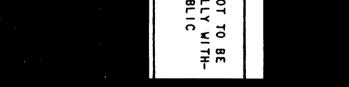
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[Ends]

Foreign Office please pass to Commonwealth Relations Office.

[Copies sent to the Commonwealth Relations Office]

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lO Downing Street, Whitehall

# 10th Cebruary, 194

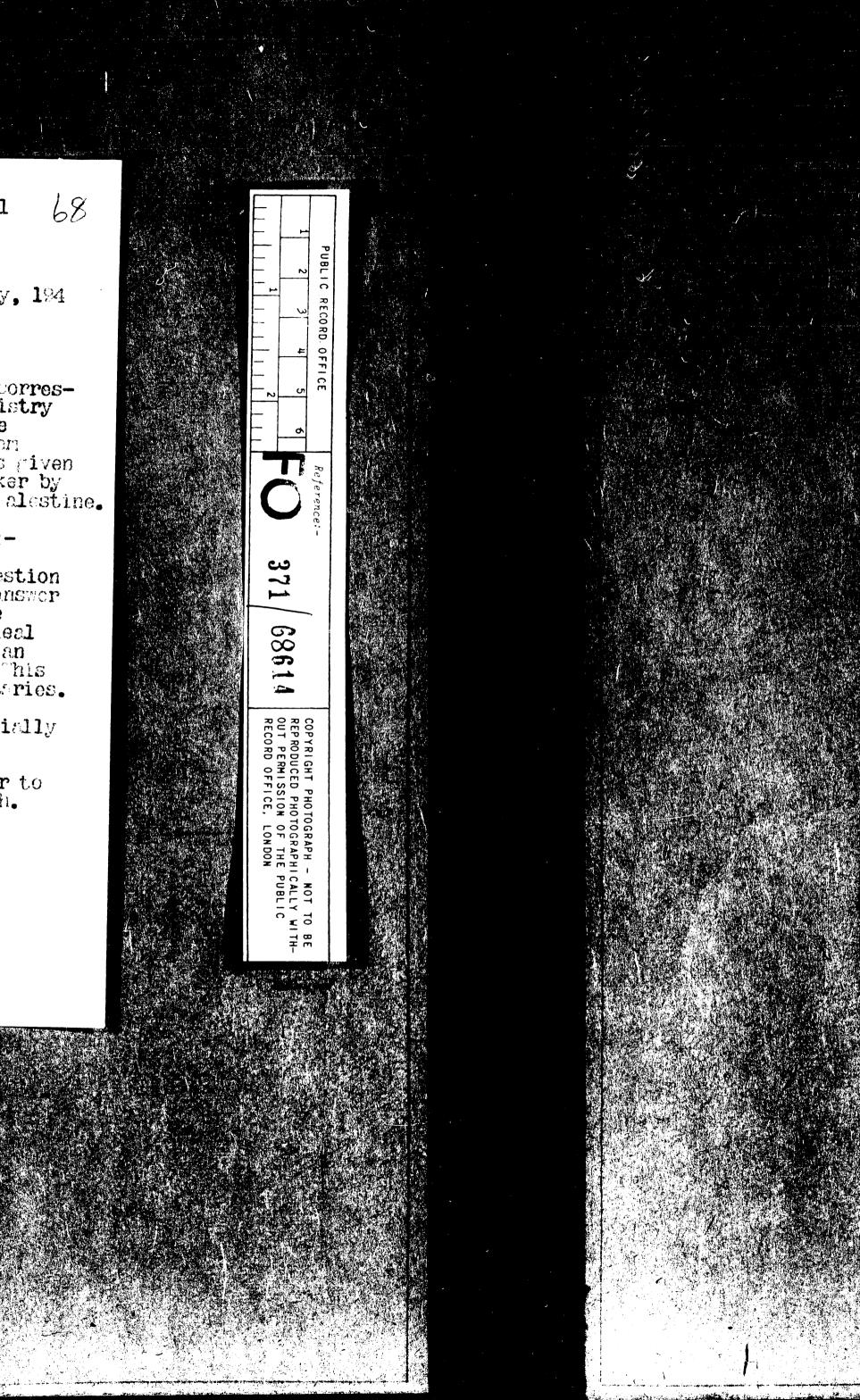
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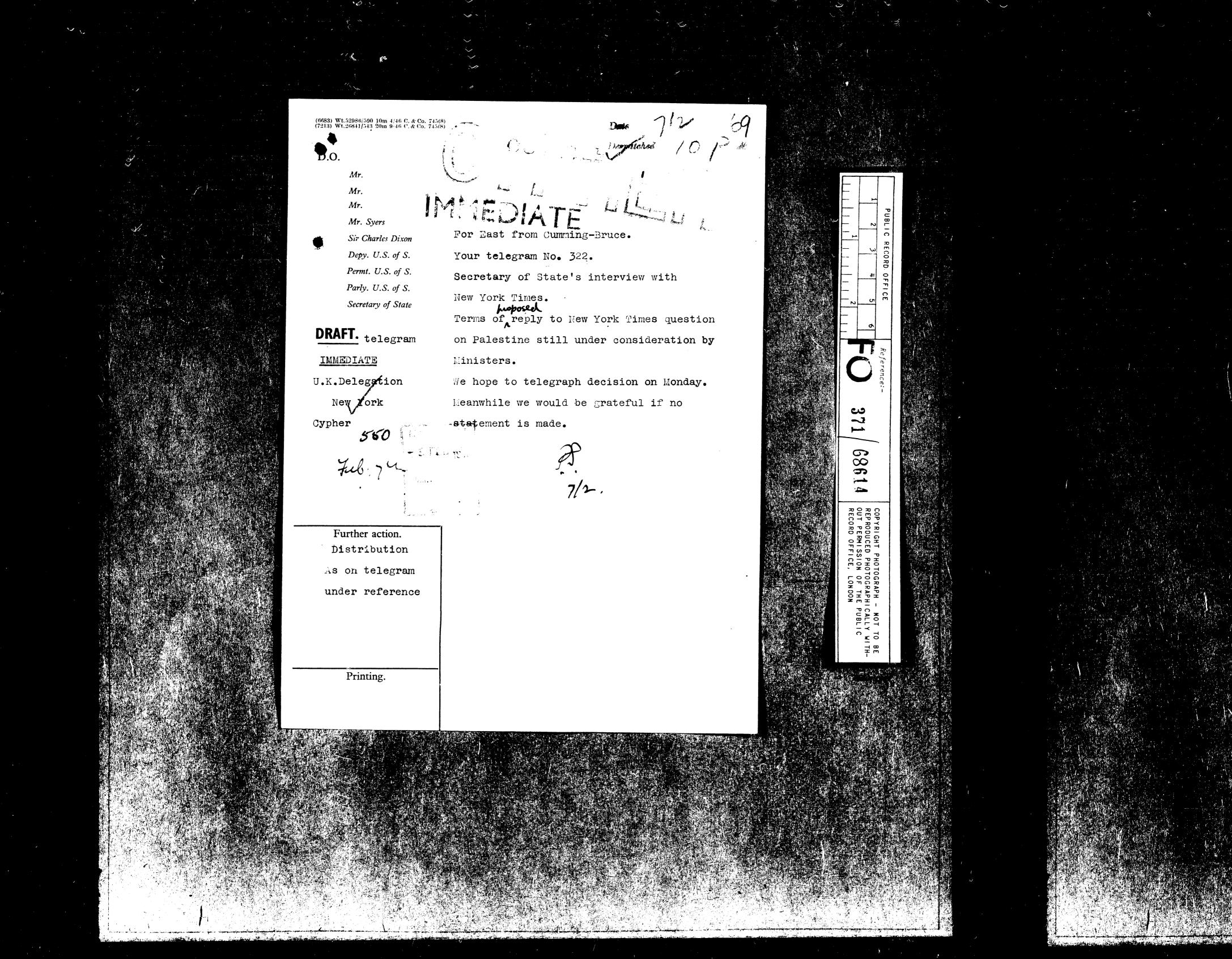
The Frime Minister has seen the correspondence between your office, the Dinistry of Lefence, the Foreign office and the Colonial office about New York telegram 10.322, in which a sug ested answer is given to a question to be put to Tr. Doel-Daker by the ev York Times on the pubject of Falestine.

he rime inister has connected :-

I do not think that this question should be ensured. The short enswor yould be either Yes or .o. The proposed reply does not really deal with the question, but makes it an occasion to say other things. This hight lead to awkward supplementaries. I see no reason for answering a questionnaire of this cort especially in the the second supplementaries.

#### (Sgd.) J.L. PUMPHREY





7th Pobruary, 1948

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Dear Justing Bruce,

I have consulted my linister about telegram No. 322 from New York about the suggested reply by your decretary of date to a question on calestine for publication in the New York Times.

Pr. lexader is apprehensive of the difficulties in which wr. Noel Baker any difficulties in which wr. Noel Baker Bay and Maself if he gives an incerview of the kind suggested and attempts in it to deal with our strategic position in the Middle with our strategic position in the Middle bast. By Minister fears, not so such that the prepared answer itself will give rise to difficulties but that embarrassing supplementary questions may be asked, for which such more detailed briefing would be required. Tr. lexander would, therefore, prefer that the question should not be dealt with at all. with at all.

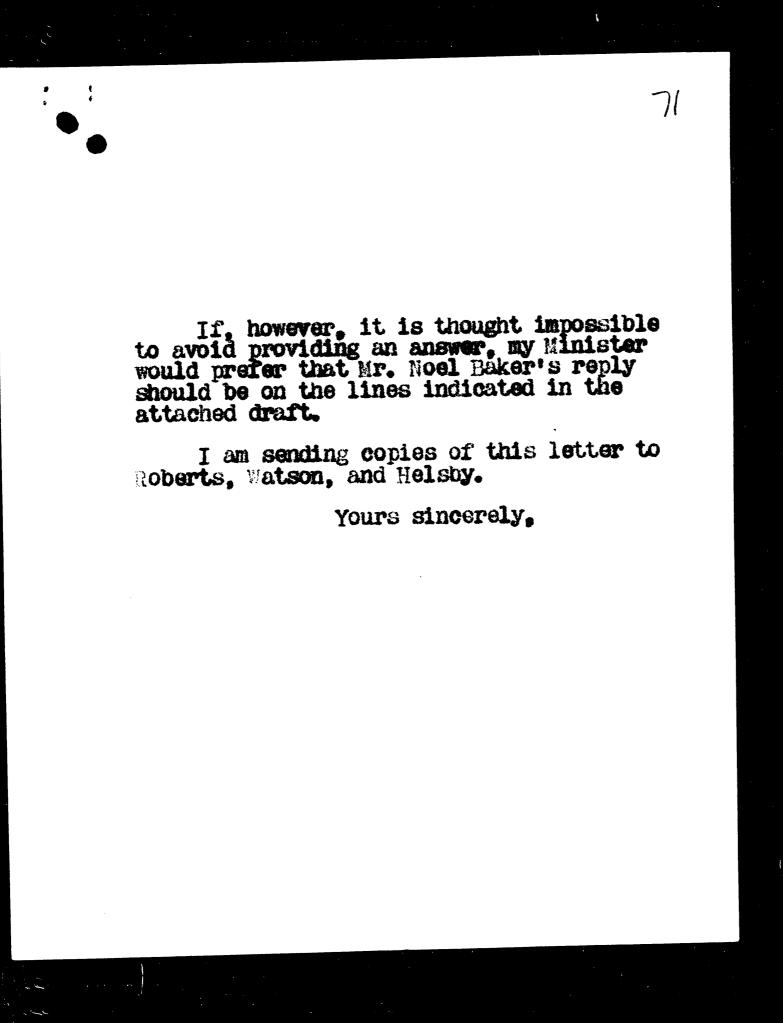
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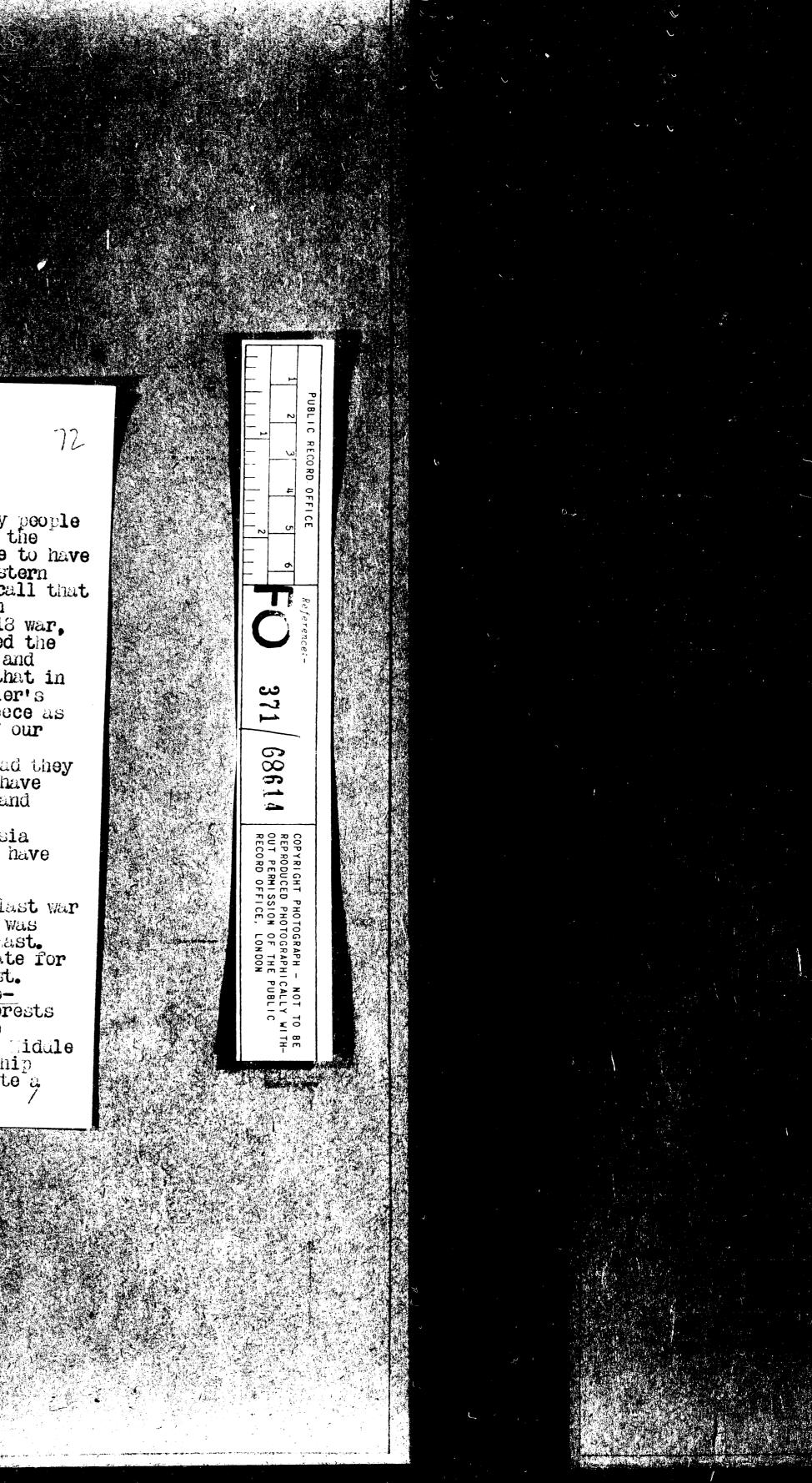


PUBLIC RECORD. OFFICE Ś ₽ S N Reference:-371 68614 COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH-OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON

Some people have believed and many people have said that Pritain's acceptance of the Palestine Fandate was due to her desire to have another strong military base in the fastern Mediterranean. It is pertinent to recall that our troops only came to and remained in Palestine during and after the 1941/1918 war, as a direct result of which were created the sovereign States of Saudi Brabia, Iraq and Pransjordan.7 It is, of course, true that in 1941, while we stood alone against Hitler's Germany and Euspolini's Italy, with Greece as our only fighting Ally, the presence of our forces in Calestine helped us to hold Titler's victorious march in check. Had they not been there, Hitler would certainly have taken Syria, Iraq, and perhaps Persia, and sight have been at the back door of the Gaucasus before his troops attacked Sussia from the Test. Incidentally, he would have overrun the national home.

To that extent, therefore, in the last war the presence of our forces in alestine was important to the defence of the Hiddle cast. alestine, however, is not the focal state for the successful defence of the Hiddle cast. This can only be brought about by the cooperation of all states whose vital interests lie in that area. The interests of the Componwealth are closely bound up in the Hiddle cast and that is why we seek the friendship of all peoples there. e hoped to create a

12 good



PUBLIC RECORD. OFFICE N 73 Ś national home with co-operation from both Jews and Arabs, and the strategic motive had nothing to do with our acceptance of the Mandate. Hitler's war destroyed that hope, as it destroyed so much else. Our Mandate in Palestine became an intolerable burden and in the face of the wishes of the people of that country, we have renounced it. ₽ S L đ Reference: 371 68614 COPYRIGHT PHOTOGRAPH - NOT TO BE REPRODUCED PHOTOGRAPHICALLY WITH-OUT PERMISSION OF THE PUBLIC RECORD OFFICE, LONDON

Cypher/OTP

#### FILES

FROM FOREIGN OFFICE TO NEW YORK (To United Kingdom Delegation to United Nations)

No. 550 7th February, 1948. D. 10.0 p.m. 7th February, 1948.

#### IMEDIATE

For East from Cumming-Bruce.

Your telegram No. 322.

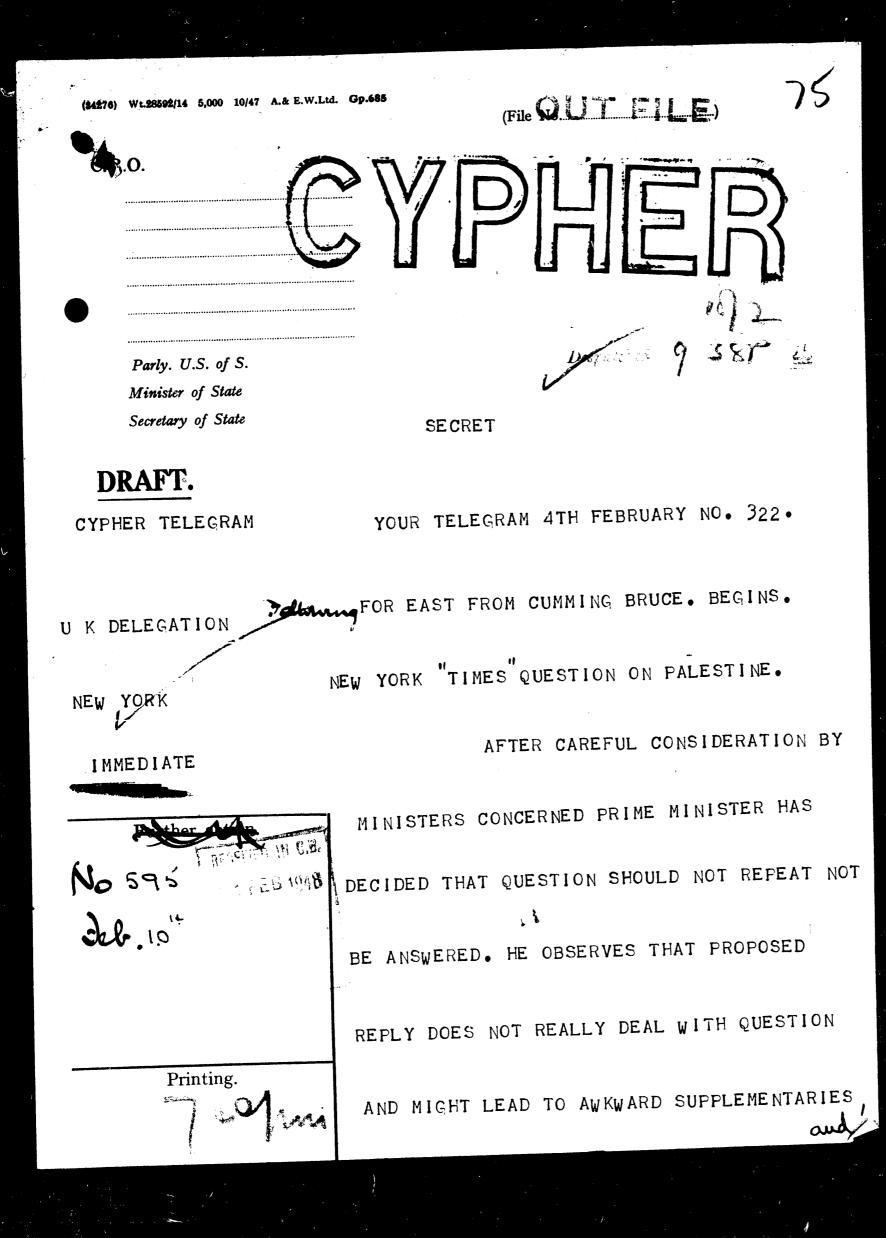
Secretary of State's interview with New York Times.

Terms of proposed reply to New York Times question on Palestine still under consideration by Ministers.

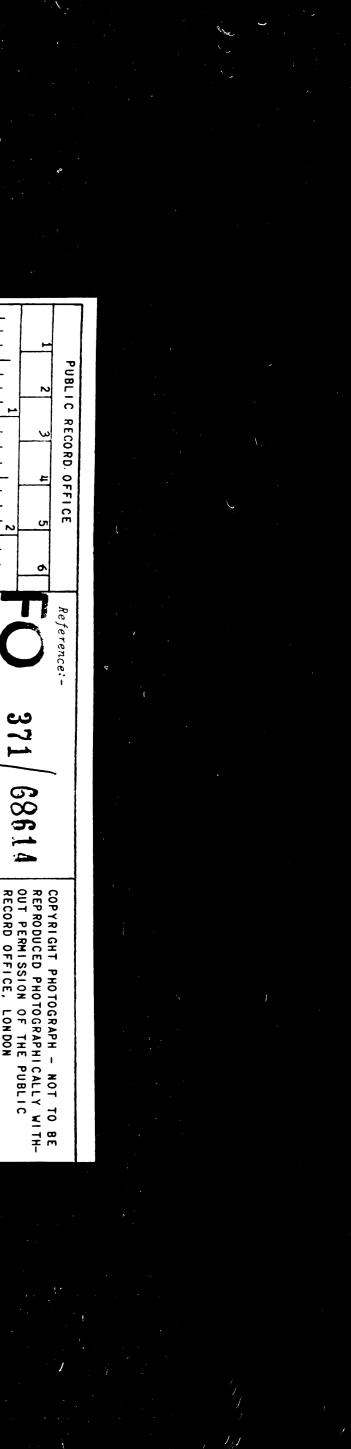
We hope to telegraph decision on monday. Meanwhile we would be grateful if no statement is made.

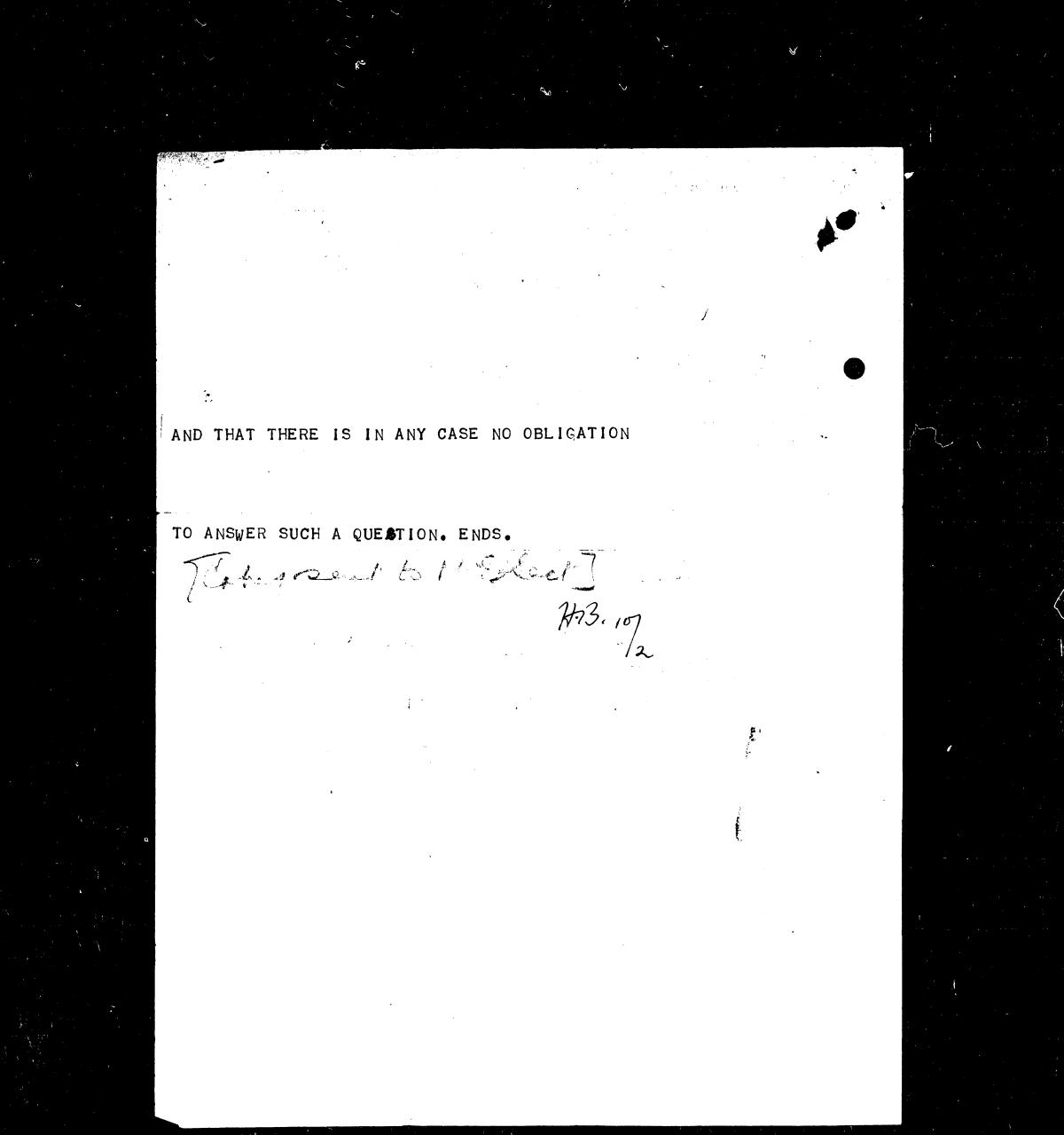
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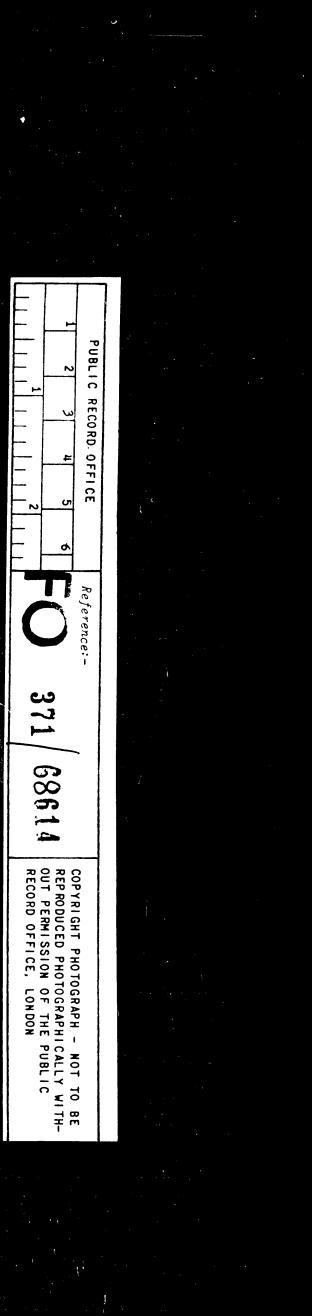




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# Cypher/OTP

# DEPARTMENTAL

### FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations)

<u>No. 595</u>. February 10th, 1948. D. 9.38.p.m. February 10th, 1948.

IMMEDIATE.

SECRET.

Your telegram 4th February No. 322.

Following for East from Cumming Bruce. Begins.

New York "Times" question on Palestine.

After careful consideration by Ministers concerned Prime Minister has decided that question should not (repeat not) be answered. He observes that proposed reply does not really deal with question and might lead to awkward supplementaries, and that there is in any case no obligation to answer such a question. Ends.

[Copy sent to Middle East Secretariat.]

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With the Compliments of the Under-Secretary of State for Commonwealth

Relations.

This is an unparaphrased version of a Secret cypher (typex) message and the text must first be paraphrased if it is essential to communicate it to persons outside British and United States Government Services.

# **Outward Telegram from Commonwealth Relations Office**

P.S. TO S OF S. CYPHER

TO : U.K. DELEGATION, NEW YORK

(Sent to F.O. 3.20.p.m. 10th February, 1948)

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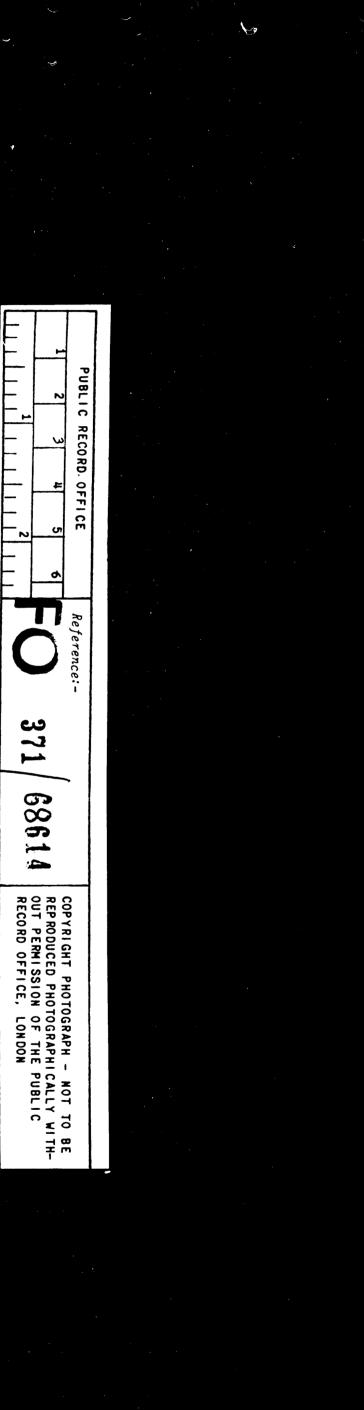
No.595 SECRET

Your telegram 4th February No.322. For East from Cumming Bruce. Begins: New York "Times" question on Palestine. After careful consideration by Ministers concerned Prime Minister has decided that question should not repeat not be answered. He observes that proposed reply does not really deal with question and might lead to awkward supplementaries, and that there is in any case no obligation to answer such a question. Ends.

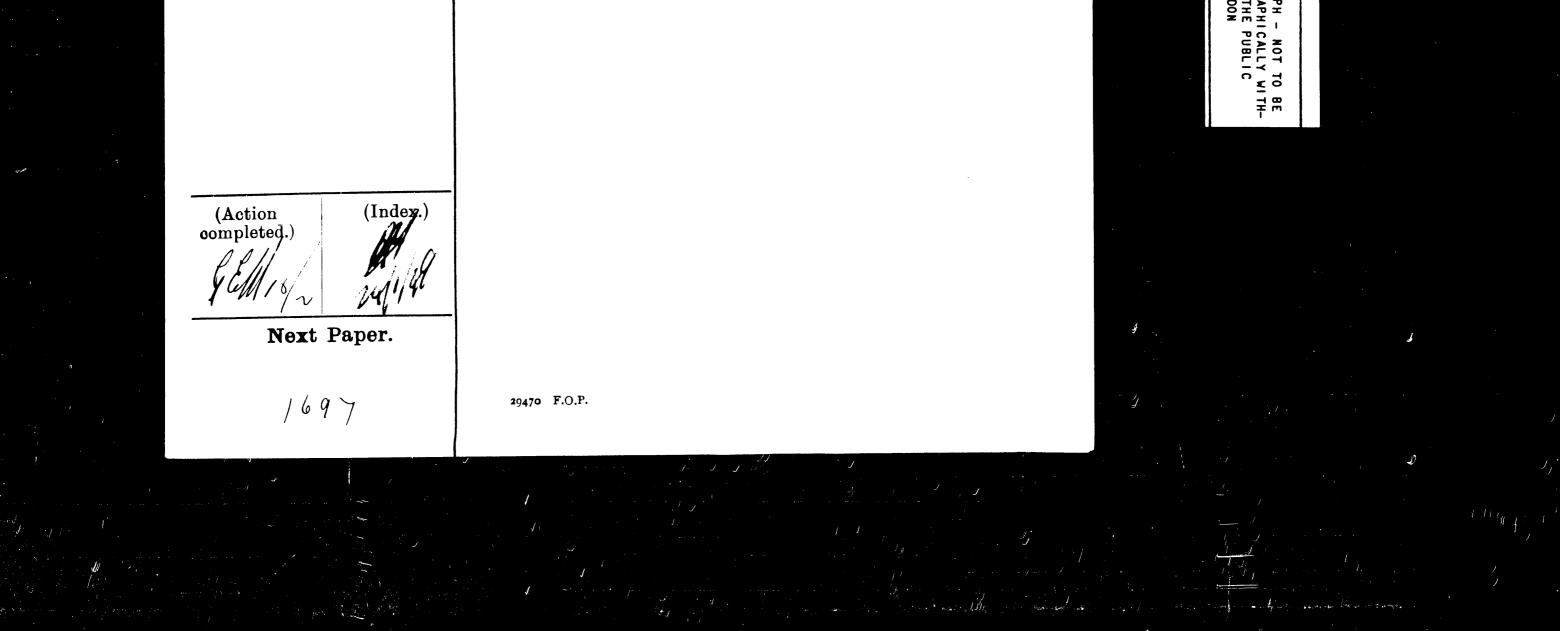
Copy to :

Foreign Office Colonial Office Private Secretary M/Defence

Prime Minister's Private Secretary (6) Private Secretary Mr. Beeley Private Secretary Group Captain Stapleton



53 E : 1095 78 E . . FEB 1948 PALESTINE, 1940 himselies of Alandoli per idelies Minister of thandoli per idelies 14 young id of manted minister from the backers city of the follow for for Registry Number EN45/8/31 1014 FROM 1 II Martin ter PUBLIC RECORD. OFFICE No. lir m ilin MICI lommed Lun 644 Dated / p 1 ate wither was than Received 101 11/1 in Registry 1, 111 unch (Minutes.) Last Paper. 1655-Nun Dyo. M.E. I. D. per 13.61 References. 12/2 371 68614 (Print.) (How disposed of.) REP



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Coloniel Office, The Church House, Great Smith Street, S.W.l.

J- February, 1948.

My Reference 75872/159/48

Your Reference

my Dea huke

The High Commissioner for Palestine has drawn our attention to an Associated Press despatch from Arthur Gavahon datelined London 15th January. The despatch reads as follows: Following are opening paragraphs: - "London Thursday, Palestine Government has recommended Britain surrender Mandate 6 weeks earlier than planned date 15th May, authoritative Whitehall sources reported today. British Administrators in Jerusalem fear that the whole machine of the Civil Government may collapse before 15th May because of continuing strife, sources disclosed.

They added that half of Palestine Government's 32 departments have already been demobilised for weeks at a time owing to insecurity; and that less than one month's supply remained of certain types of fuel cils essential for transport, because of closure of refineries after massacre of Jewish workers there".

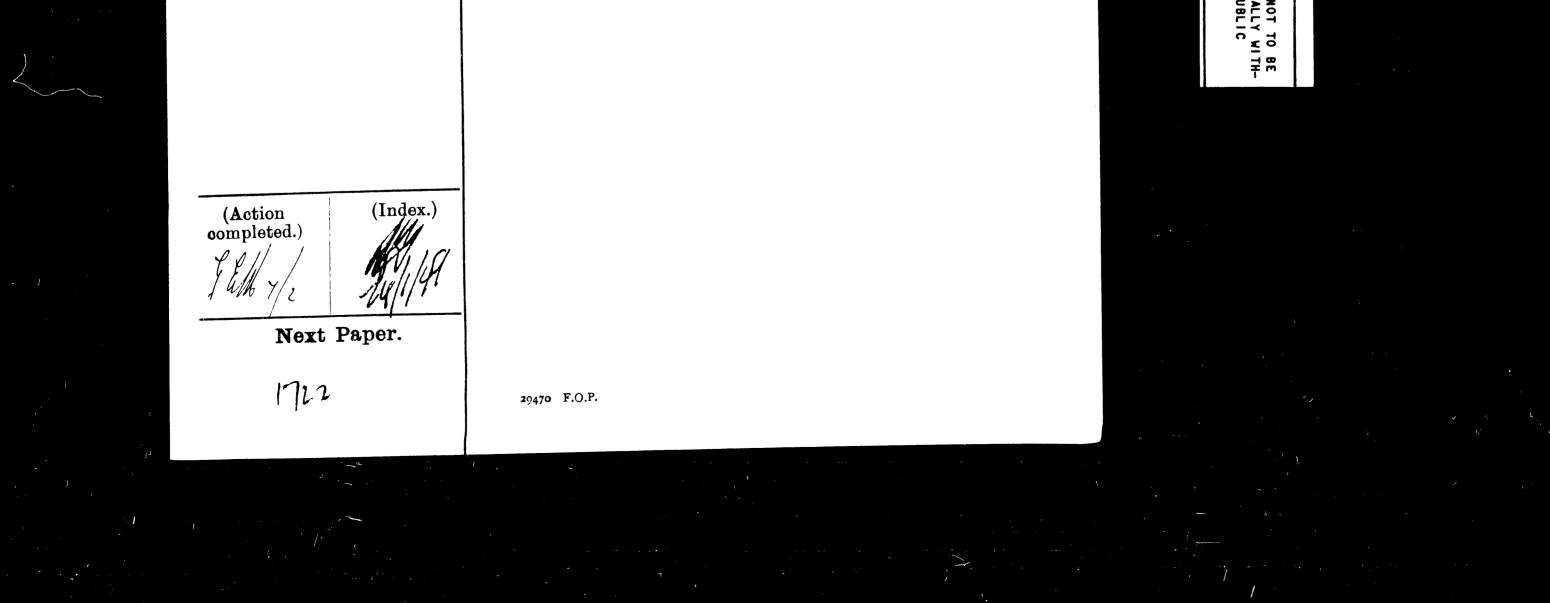
Although we are inclined to think that the main theme of the despatch, namely that the Palestine Government are anxious that the date of termination of the Mandate should be advanced, is no more than a development of provious articles on similar lines which have appeared in the Times and elsewhere, the last sentence certainly looks as if it was drawn from the High Commissioner's telegram No. 53, extracts of which were circulated to normal recipients of the "Palestine distribution".

I realise that owing to an oversight this telegram was circulated without proper security classification. My Secretary of State has however instructed me to write to draw the attention of all recipients of this and other similar telegrams in the Palestine series to the great importance of not revealing to the Press any opinions of the Palestine Government or any facts about the situation in Pelestine however innecuous they may appear on the surface - without consultation with the Colonial Office.

Marinel. (Sd) On mart:

S. E. V. LUKE, ESG., C. M. G.

E 1697 1-4 E 6 FEB 1943 j **19**48 PALESTINE Accordian of hand times talling recept promite Pitas Registry Number E1697/5/31 Turige KA chit 11 Kow 0 PUBLIC FROM Pa 1111 111 how z tob hereit del n public interest to derelige but a riching cichelle the grantity for RECORD. OFFICE No. the hearts. Thipping Dated Received in Registry r quint . 6 ~ S (Minutes.) Last Paper. JB Feb. 6 1695 References. 371 68614 (Print.) COPYRIGHT REPRODUCED OUT PERMIS RECORD OFF (How disposed of.) b PHOTO



\* 2. Mr. Low,—To ask the Minister of Transport, for what topnage of service department stores
 23. scheduled to be evacuated from Palestine will shipping be available in each month of 1948. [Monday 2nd February.]

2 FEB 1948 CHED.

MINISTRY OF DEFENCE DRAFT REPLY FOR MINISTRY OF TRANSPORT. It would not be in the public

Parliamentary Question

interest to disclose details of the evacuation plans while the operation is in progress, but I can assure the hon. Member that my Ministry is arranging to make available the quantity of shipping required by the Service Departments for their planned evacuation of stores from Palestine.

1451/2

Eastern/ Dent. ence are putting

their reply Thave promised to let the thinisty have one comments first thing tomother.

\* 47. Major Legge-Bourke,—To ask the Secretary of State for War, what tonnage and types of military stores have disappeared in Palestine during the past three months. [Tuesday 3rd

#### WAR OFFICE DRAFT REPLY.

The information for which the hon. and gallant Member asks is not available

in the War Office and could not be obtained

from the military authorities overseas in the form asked for without a disproportionate amount of work.

Eastern Dept. Lagree f love told the Wo. that this reply seems handess enough. Swaly the P.M. headn't see this ? The Kincent A. highen's office. 35/i.



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#### Service Stores, Palestine (Evacuation)

23. Mr. A. R. W. Low asked the Minister of Transport for what tonnage of Service Department stores scheduled to be evacuated from Palestine will shipping be available in each month of 1948.

**Mr. Barnes:** It would not be in the public interest to disclose details of the evacuation plans while the operation is in progress, but I am arranging to make available the quantity of shipping required by the Service Departments for their planned evacuation of stores from Palestine.

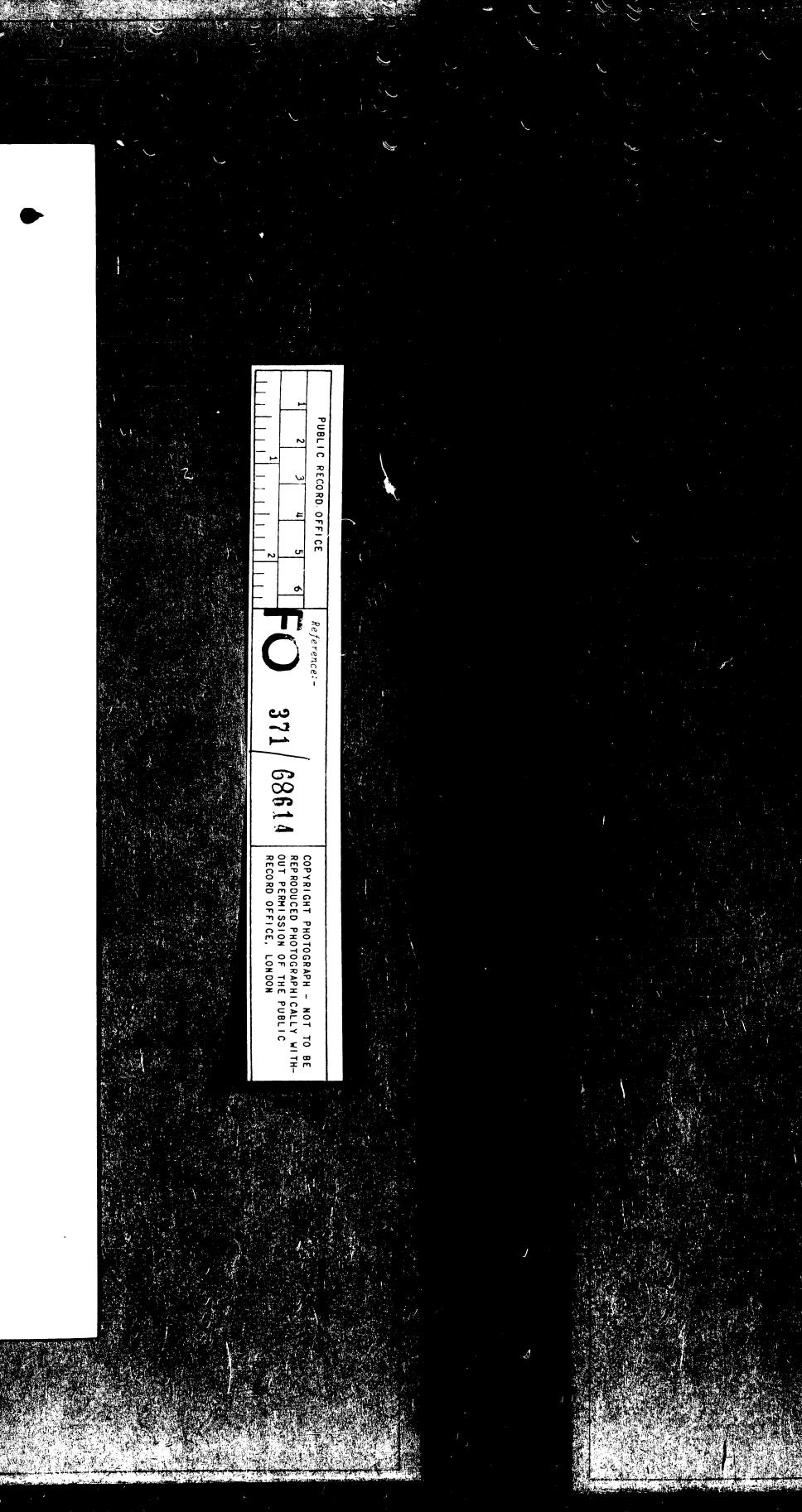
Mr. Low: Is the right hon. Gentleman satisfied that there is sufficient shipping for the plans, and has he recently had an application from the Service Departments to increase the amount of shipping to be made available?

#### Military Stores, Palestine

102. **Major Legge-Bourke** asked the Secretary of State for War what tonnage and types of military stores have disappeared in Palestine during the past three months.

**Mr. Shinwell:** The information for which the hon. and gallant Member asks is not available in the War Office and could not be obtained from the military authorities overseas in the form asked for without a disproportionate amount of work.

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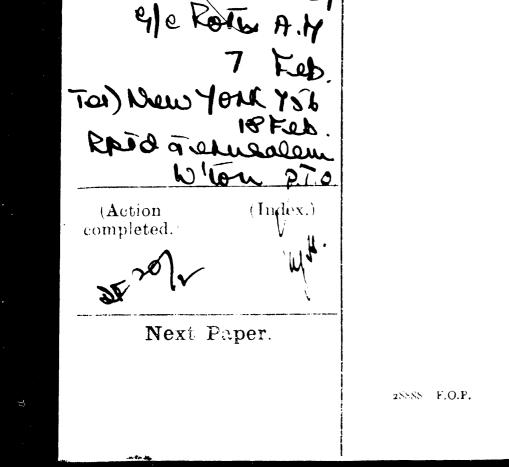
**Mr. Barnes:** It would not be in the public interest to disclose details of the evacuation plans while the operation is in progress, but I am arranging to make available the quantity of shipping required by the Service Departments for their planned evacuation of stores from Palestine.

Mr. Low: Is the right hon. Gentleman satisfied that there is sufficient shipping for the plans, and has he recently had an application from the Service Departments to increase the amount of shipping to be made available?

**Mr. Barnes:** The answer to the first part of the Question is, "Yes"; the answer to the second part has already been given in my reply.

2 FF3 1948

alestine EIY22/G 1948 EASTERN 32 E 1722 18 31/G Draft directive for G.O.C. U.K. delegation Falestine New York 344 daid 5 Feb. Last Paper. (Minutes.) EISQZ Com Col. Chehin mole wo References. Col. Sherman Cat. Mt. E10831819 W Higham Co. Mr Russell - Edwards Try Gp. Captain Roth Ar. Soon pre « ronchant AB. Feb. 6 (Print.) See E1725 x minute (How disposed of.) 8) Col Chaneris W.O HB inel 9 Col Shotman Cabo Mr Nigham C.O. Mr. Russels Edwonds Tay



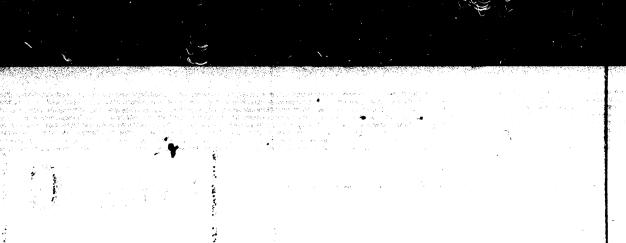
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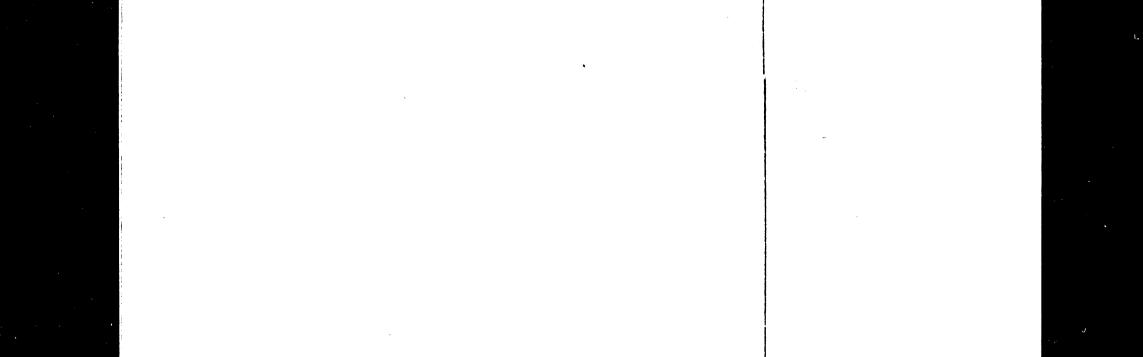
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6 FED 1948

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 WORLD ORGAN ISATION DISTRIBUTION.

 FROM NEW YORK TO FOREIGN OFFICE.

- AVALANTI I ONAL IO PORCION OFFICE.

(From United Kingdom Delegation to United Nations)

No.347D. 1.35 p.m. 5th February, 1948.5th February, 1948.5th February, 1948.

Repeated to Jerusalem,

IMMEDIATE. Washington - Saving.

GIANT.

SECRET.

Addressed to Foreign Office telegram No. 347 of

5th February, repeated to Jerusalem and Saving to Washington.

Your despatch E. 1083/8/G.

Draft directive for G.O.C., Palestine.

My principal comment on draft is that it does not make absolutely clear whether:

- (A) The Commission is to be allowed to exercise any civil authority in areas controlled by G.O.C., subject to latter's over-riding authority as and when he chooses to exercise it, or
- (B) Authority of Commission is automatically excluded from all such areas (which may from time to time be extended or decreased at discretion of G.O.C.).

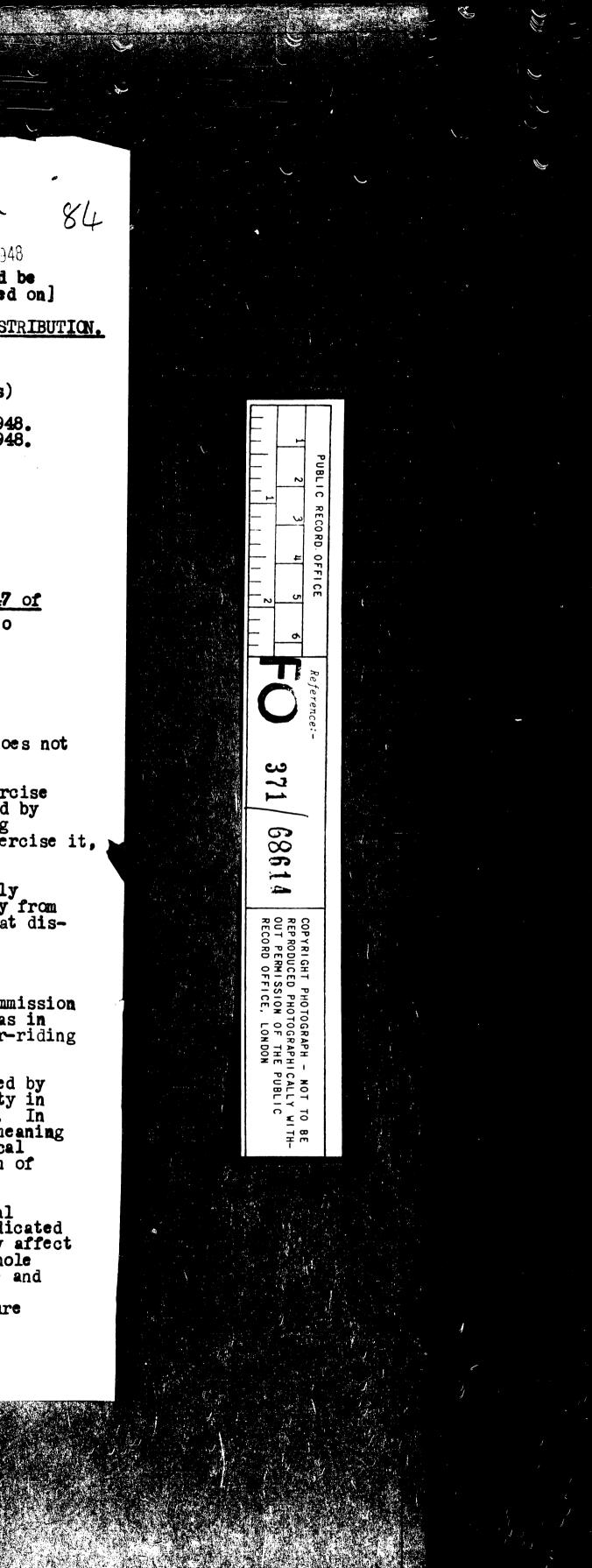
A third possible interpretation is that

(C) G.O.C. may from time to time invite Commission to exercise civil authority within areas in question, subject of course to his over-riding jurisdiction.

2. Interpretation (A) seems to be supported by reference in paragraph 4 to "other law and authority in these areas" and by first sentence of paragraph 11. In this connexion I should be grateful to know exact meaning of word "established"; e.g. does it refer to physical presence of Commission in Palestine or to some form of <u>de facto</u> assertion of latters authority?

3. In any case it seems desirable that real intention of directive on this matter should be indicated beyond possibility of doubt, as this will obviously affect Commission's attitude towards the directive as a whole and towards such questions as collection of revenue and

/expenditure



expenditure on civil affairs in areas under control of G.O.C.

4. In this connexion I have received a letter from Secretary of Commission.asking, in view of Assembly resolution and particularly paragraphs 2 and 12 of Section B, Part I, that directive be discussed with the Commission before it is finalised and issued. I should be grateful for instructions as to reply.

Foreign Office please pass immediate to Jerusalem as my telegram No. 67.

[Copy sent to Telegraph Branch Colonial Office for repetition to Jerusalem].

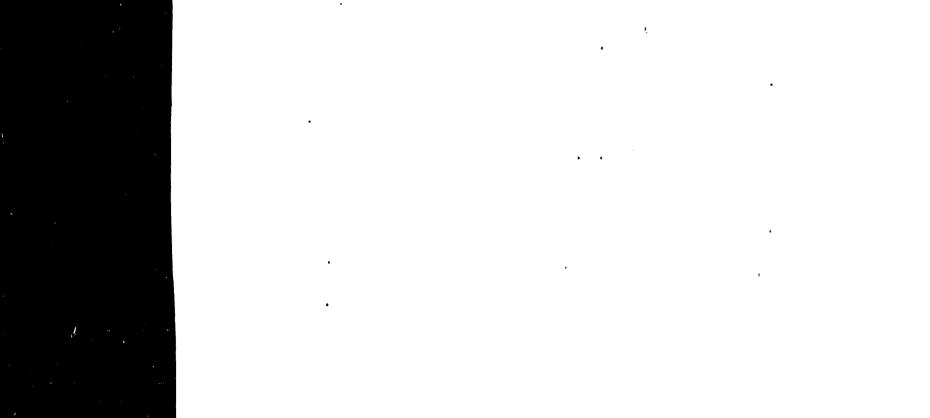
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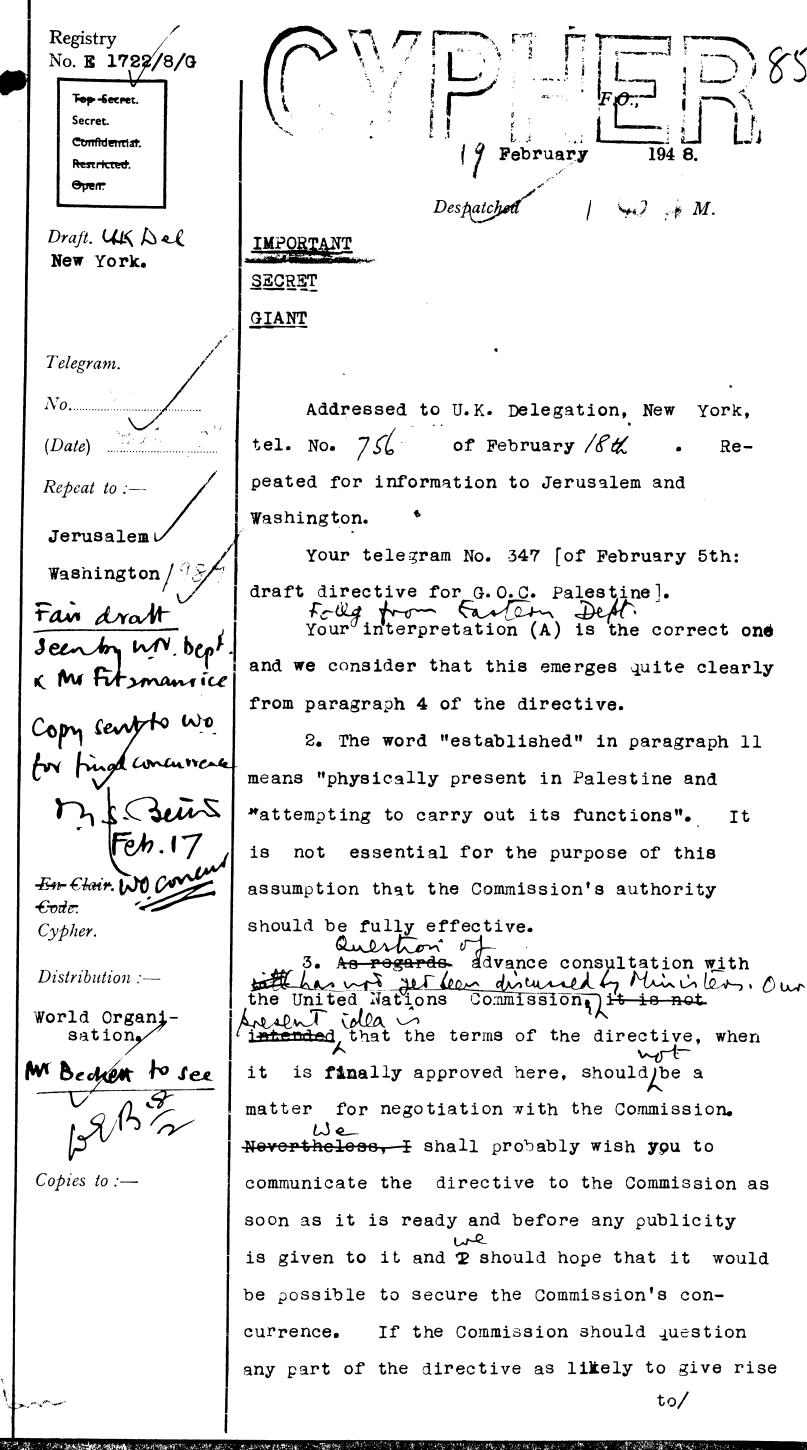
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Then to difficulties for them, you could/assure them that, while unable to alter its terms, we would carefully note any observations they may have to make and endeavour to meet their difficulties in practice as far as possible. Meanwhile 4. Final amendments are still under con-

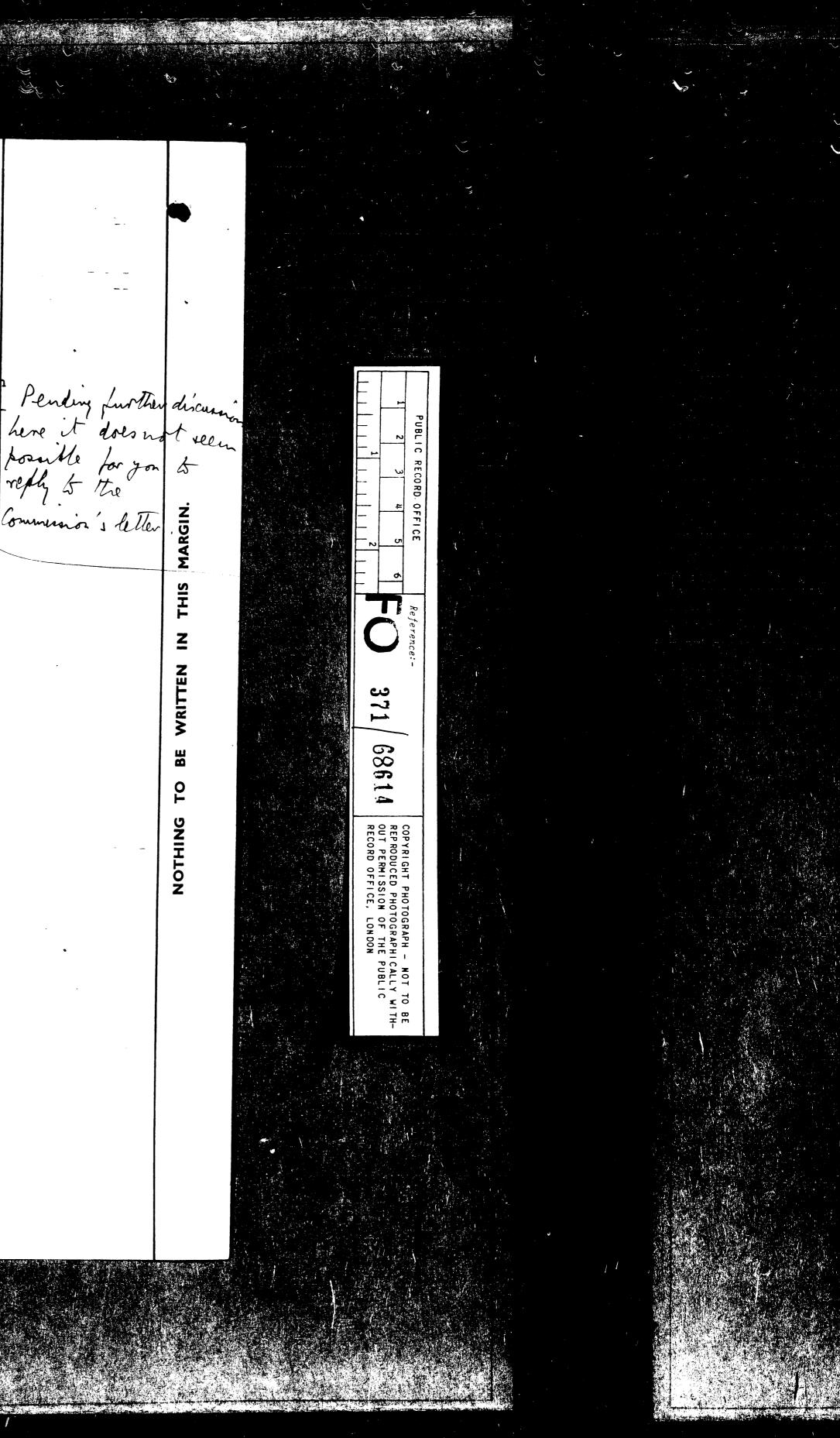
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[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

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#### WORLD ORGANISATION DISTRIBUTION

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FROM FOREIGN OFFICE TO NEW YORK

(To United Kingdom Delegation to United Nations)

No.756 D. 1.40 a.m. 19th February, 1948

Repeated to Jerusalem and Washington No.1987.

#### IMPORTANT SECRET

GIANT

Addressed to United Kingdom Delegation New York telegram No.756 of February 18th, repeated for information to Jerusalem and Washington.

Your telegram No.347 [of February 5th: draft directive for G.O.C. Palestine].

Following from Eastern Department.

Your interpretation (A) is the correct one and we consider that this emerges quite clearly from paragraph 4 of the directive.

2. The word "established" in paragraph ll means "physically present in Palestine and attempting to carry out its functions". It is not essential for the purpose of this assumption that the Commission's authority should be fully effective.

Question of advance consultation with the United 3. Nations Commission, has not yet been discussed by Ministers. Our present idea is that the terms of the directive, when it is finally approved here, should not be a matter for negotiation We shall probably wish you to communiwith the Commission. cate the directive to the Commission as soon as it is ready and before any publicity is given to it and we should hope that it would be possible to secure the Commission's concurrence. If the Commission should question any part of the directive as likely to give rise to difficulties for them, you could then assure them that, while unable to alter its terms, we would carefully note any observations they may have to make and endeavour to meet their difficulties in practice as far as possible. Pending further discussion here it does not seem possible for you to reply to the Commission's letter.

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4. Final amendments are still under consideration here.

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alestine EIY23 /G 1948 87 EASTERN 37 Sussuctions of for GO.C. Falesine. E172318 \$31/6 Col Charteris was office to Mr. Beith COS/3151. PUBLIC F RECORD. OFFICE BI 2232 (MON) ed 4 Feb Last Paper (Minutes) E1422 see E1725 à minute References AB Tel 9 Referenc Repty JB Feb. 14 371 (Print) 68614 (How disposed of) det) & Col Chasterie W.O. from Mr. Keith 1 Feb



-,6FED 1948 From:- Lt-Col. The Hon. MMC Charteris,OBE WHItehall 9400 Extension 595. THE WAR OFFICE, WHITEHALL, S.W.I. 2 February, 1948. BM/2252(MO4) EIRZ TOP SECRET Lear John.

You will have seen the 3 signals from the Chiefs of Staff (COS(IE)198, 199 and 200) to Commanders-in-Chief, Middle East, in which the directive and administrative instruction to the General Officer Commanding Palestine was amended. so that the powers to be given to the GOC should stem direct from HLIG and not be delegated through Commanders-in-Chief Middle East.

We have now received a signal from Middle East in which it is pointed out that there may be occasion when it would be necessary for the Commanders-in-Chief to have a directive indemnifying them for the action which they order to be taken in Palestine, and we are asked whether we are quite certain that the Commanders-in-Chief are legally covered to exercise their full rights of command after the surrender of the Mandate, without some such directive of indemnity.

I would be grateful if you could consult your legal advisers on this question.

m hundy Mark Chantas

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J.G.S. Beith Esq., Foreign Office, S.N.1.

ONE THE PAD From: C, in C, MELF. To: War Office,

ELERGENCY

TOP SECRET COS/3151,

Personal for DLO from Chief of Staff,

One. Reference COS(ME) 198, 199 and 200 and particularly COS(ME) 198 paragraph two. I appreciate that there may be political and legal reasons for the proposed manner of issue of the directive and administration instr, but I am not yet happy that the chain of comd and responsibility as at present defined is correct from the service point of view.

Two, The responsibility for the full evacuation plan of Palestine must rest with the Conds in Chief Hiddle East, In the case of MELF this must be so because GHQ controls transportation ex Palestine, redeployment and the date of readiness of accounce ation in the new deployment areas. Horeover the Cound in Chief has the right to overrule the actions of the GCC as a military cend in Palestine, Situations elsewhere in LELF might require him to do so.

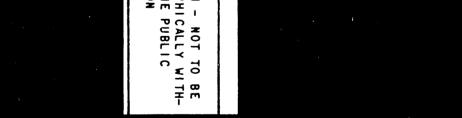
Three, In its strictest sense therefore occasion night arise when it would be necessary for the Coud in Chief to have a directive indemnifying him for the action which he ordered to be taken in Palestine,

Four, Clearly the subject is primarily legal one, Unfortunately our JAG and his senior staff are at present absent from this H9.

Five, Bearing in wind what I have said above please give consideration to the following two points:-

A. Would it not be better to issue the directive to the Conds in Chief
Middle East for delegation to GOC Palestine through normal chain of cond.
B. If you (? docide) against are we quite certain that the Conds in
Chief are legally covered to exercise their full rights of cond after the surrender of the mandate without some directive of indemnity.

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14th February, 1948.

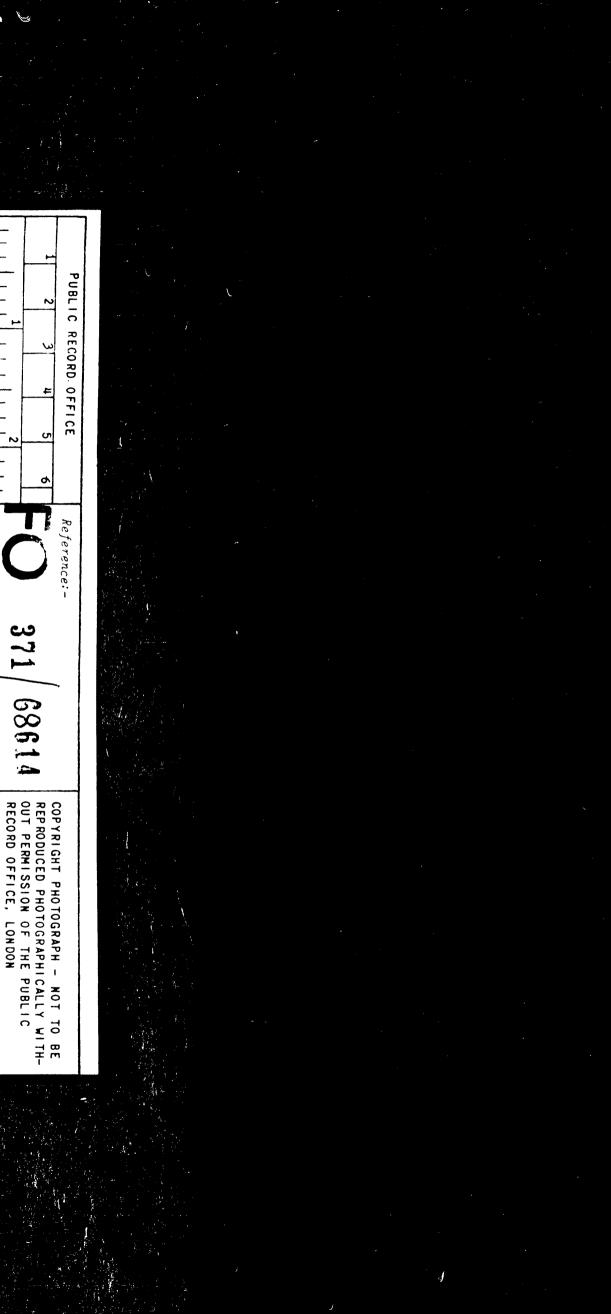
Thank you for your letter of February 4th about the Directive for the G.O.C.

I submitted the point raised in the Chief of Staff's personal telegram, COS/3151, to our Legal Adviser who expressed the view that the Commanders-in-Chief, Middle East, would receive their indemnity under Clause 2(2) of the Palestine Bill. I so informed the Working Party on February 12th, when Leask was present.

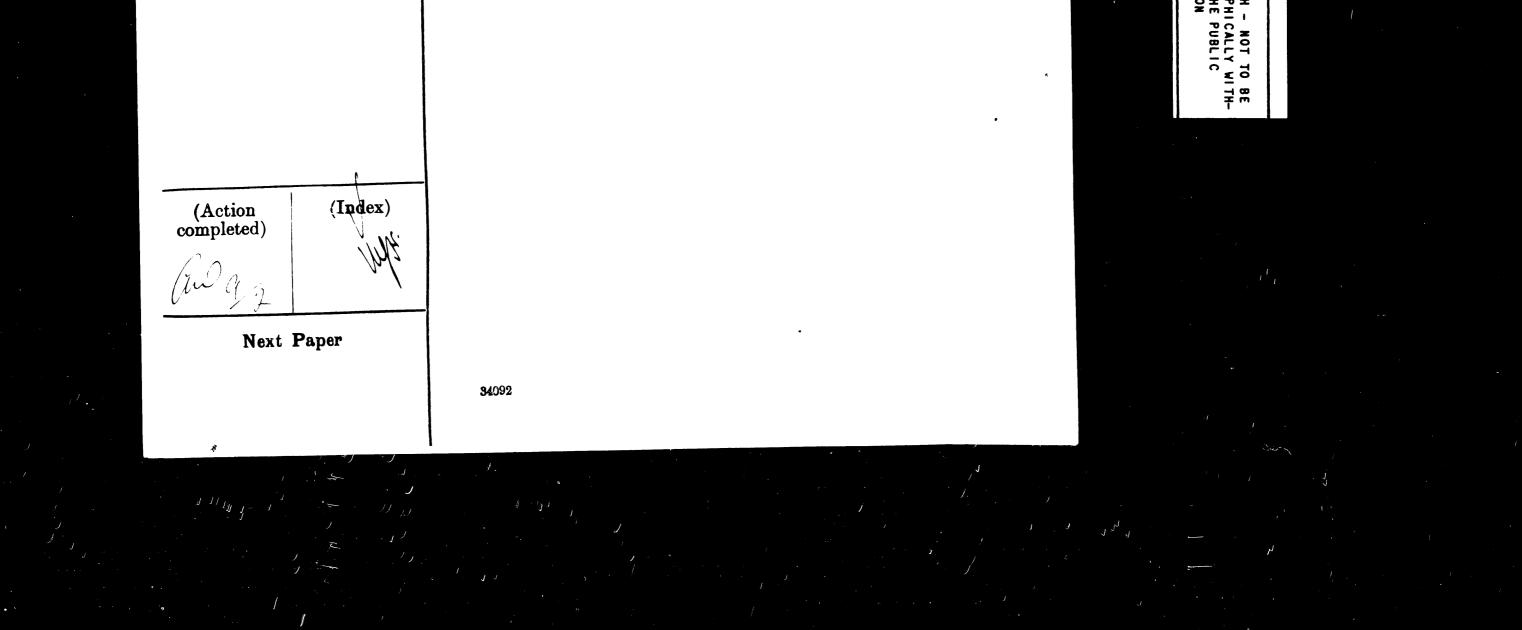
(J.G.S. Beith)

Lt.Col. The Hon. M.N.C. Charteris, 0. B. E.,

The War Office, Whitehall, S.W.l.



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C.P.(48) 40

4th February, 1948.

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Enzy CABINET

#### WITHDRAWAL OF BRITISH ADMINISTRATION PALESTINE:

#### Memorandum by the Secretary of State for the Colonies

The United Nations Commission have been informed, and it has been publicly announced, that it is our intention to terminate British civil administration in Palestine on 15th May, 1948. The possibility of advancing this date was recently re-examined by me in conjunction with the Secretary of State for Foreign Affairs and the Minister of Defence, and we reached the conclusion that the repercussions on the military plan of selecting an earlier date could not be accepted.

British civil administration is still being 2. maintained over the whole of Palestine, and it is not the intention to close down any Department before the termination of the Mandate. In the present disturbed conditions, however, the range and effectiveness of certain departmental functions are necessarily restricted and difficulty is being encountered through the reluctance of Jewish and Arab staff to report for duty through fear of molestation by members of the other This latter tendency has been most noticeable in community. Jerusalem, although in the last two weeks improvement in the attendances of local staff has been continuous.

Although full responsibility is retained by the 3. Mandatory Government, steps are being taken to devolve certain functions of government on the local inhabitants. Palestinians are being appointed to perform the duties of British administrative officers as the latter proceed on leave. Legislation is being prepared to give local authorities wider powers, e.g., of taxation, and certain essential public utilities are being handed over to them. In the field of public security local arrangements are also being made. British police have been withdrawn from the Tel-Aviv area and, except for divisional headquarters, from Nablus, Hebron, Jericho, and certain isoleted police posts in northern Palestine. In the former area responsibility for internal security has been handed over to a Jewish Guard Force maintained by the Jewish Agency and in the latter districts responsibility is carried by the Arabs of the Palestine Police Force under British command. In these Arab areas the local police have been reinforced by some British troops for general security. An Arab Municipal police force has been set up in Jaffa and arrangements are in hand for establishing similar forces in 18 other Arab towns. By the end of February it is hoped to have formed in Jerusalem a Municipal police force of 600, half Jew and Half Arab. A countrywide scheme for the enrolment of armed special constables to police Arab villages has been started. All these forces remain under the direction of the Inspector-General of Police and will only pass fully to local control on the termination of the Mandate.

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The evacuation of British officials and their 4. families has begun. Since 1st February, 51 British officials, and 12 wives and 5 children of British officials have left Palestine. 370 berths have been reserved for British officers of the Administration and their families for February and during March and April 200 will sail every fortnight from Haifa. The balance of 400 will leave Palestine in smaller contingents by vessels carrying the brange crop and by air. It is intended that all British wives and children of officials shall be out of the country one month before the termination of the Mandate.

The commercial activity of the country has been 5. severely restricted. Labour difficulties have been encountered where Arabs and Jews normally work together and there is consequently some congestion in Heife and Jaffa ports. The citrus export programme is somewhat behind schedule but prospects of completion are fair if the present rate is maintained. The export of citrus is not impeding the planned military withdrawal. Reilways continue to operate but road transport is considerably restricted. Difficulty is being experienced through the snortage of oil fuel due to the temporary stoppage at the Haifa refineries. Work there was resumed on a small scale on 22nd January and if there are no further set-backs full production should be attained within three weeks.

There is a noticeable decline in the collection of 6. revenue. As the assessment of the terminal liabilities of the Palestine Government proceeds, it is becoming evident that its available balances will not suffice to meet all commitments. A deficit of at least £4,000,000 is expected. This can be attributed mainly to heavy expense involved in meeting the costs of the Cyprus camps and in. payment of terminal benefits to Government servants.

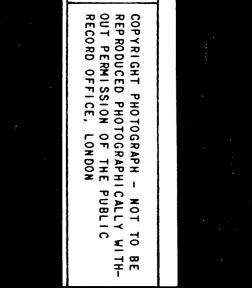
Units of the Transjordan Arab Legion in Palestine, who are to be returned to Transjordan before the termination of the civil government, are employed in static guard and escort duty and not in dealing with communal disorders. Disarmament and disbandment of the Transjordan Frontier Force has now begun at its base at Zerka in Transjordan. Transjordanians and Syrians will be discharged there and will not enter Palestine. Egyptians and Palestinians will be discharged at Samakh in Palestine. It is intended to repatriate to their countries

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of origin all those members of the Force who are not Palestinians.

Prospects of improvement in the security situation are not good. Conflict in Jerusalem has subsided and there 8. is some hope that the situation there will not deteriorate unless some serious set of provocation is committed by one of the communities. The general situation is much complicated by the recent entry from neighbouring Arab States of large bands of trained guerillas. A force of some 300 from Syria has established itself in the hills of Galilee and a second large band of some 700 has entered Semaria via Transjordan. This latter band is now reported to have been reinforced by a contingent of some 900 which has also entered via Transjordan. Arab governments appear both powerless and unwilling to restrict the movements of these armed bends and the nature of the

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Palestine land frontiers, together with the other commitments of the security forces, makes it impossible for the Palestine Government to be certain of denying entry to such bands. The present policy of the invaders is to disperse amongst the villages on their arrival and consequently they do not present a formed body which can be driven out by our forces. Should a major engagement occur between the security forces and these armed bands within Palestine the consequences are bound to be grave.

A.C.J.

Colonial Office, S.W.1. 4th February, 1948.

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Reference:-

1948	EASTERN EIY25/G 75		4
240	Directive for G.D.C. Palestine after British withdrawal		
Mr Dale C.O. Joth Kerkett			1 2
Daied 4 Feb. Last Paper	(Minutes)		س ج
Ery24 References	A final draft of the Directive for the G.O.C. was prepared as the result of a number of meetings of the Official Committee's Working Party,(at which Mr. Beckett and later Mr. Evans were present) and sent to New York, Jerusalem and Meadouarters Middle East for comments - E1083/8/G Flag . The comments of Sir A. Cadogan and the Commander-in-Chief M.E.L.F. have now been received, but I have not yet seen the High Commissioner's comments.		5 CT
(Print) (How disposed of)	Sir A. Cadogan (E1722/8/G Flag() suggests that the draft should make it clear whether the United Nations Commission is to be allowed to exercise any civil authority in the areas controlled by the G.O.C., subject to the latters over-riding authority, as and		1 / BQR14
	when he chooses to exercise it, or whether the Commissions authority is automatically excluded from all such areas. I have consulted Colonel Charteris of the War Office about this, and we both think that alternative (A), as stated by Sir A. Cadoran, is what is intended. If the Legal Adviser agrees, porhaps he may have views on how this point should be made even clearer. The Commander-in-Chief, Middle East (E1723/8/G	ORD OFFICE, L	COPYRIGHT PHOTOGRAF REPRODUCED PHOTOGR.

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APH - NOT THE PUBLIC Flag D) has surrected that the Commanders-in-Chief Ň should, in the Directive, be indemnified for the action which they say order to be taken in Palestine, and the War Office ask whether we consider that such a ٥۲ و۲ provision could be made. I presume this would have to be done in a sep rate Directive to the Commanders-HTHin-Chief, to whom of course the G.O.C. is answerable. There is also the point about the relation between the Directive and the Falestine Bill. I attach the relevant amers. ; ( : 11, 12/46/G (Index) (Action completed) M Derkett ( J.G.3. Beith ) Oth February, 1942. 3 J Next Paper I have/ 34092 1

I have replied to Mr. Dale, copy attached. The answer to Sir A. Cadogan is that his alternative A is the correct interpretation. It does not seem to me to be necessary to make any amendment to the directive to make this point any clearer. I should have thought the second sub-paragraph of paragraph 4 made the matter perfectly clear.

As regards the query of the Commanders-in-Chief, the answer is that he is getting his indemnity under Clause 2(2) of the Bill. The Department, if they have not got a copy of the Bill, should immediately obtain it. They had better get it through the Colonial Office.

. lollBachelt

9th February, 1948.

See E 1722 & artin FB Feb, 23



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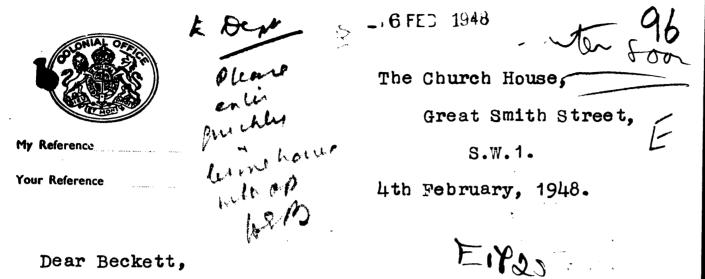
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Dear Beckett,

Palestine.

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I have just now seen for the first time the terms of the draft Directive which is to be issued to the G.O.C. covering withdrawal of the forces after the 15th May.

I have been looking at this, particularly paragraphs 2-8 in relation to the terms of Clause 2 (2) of the Palestine Bill, draft of which was laid before the Legislation Committee yesterday. You will remember that you and Roberts-Wray had correspondence about the powers which could be claimed under International Law by the military in the circumstances of the withdrawal, and I sent to you a copy of our instructions to Parliamentary Counsel of 9th January in which we said that we were uncertain about the position, and thought we ought to have cover in the Bill.

The Directive is drafted in terms which assume that the military will have the necessary powers in International Law, and I can see that this may be good policy in a document which may become public. But I think we ought to make up our own minds what the position really The Attorney-General at the Legislation Committee is. meeting yesterday said, according to the minutes, that it would be "impossible to say what the position of the United Kingdom forces would be under International Law."

W.E. Beckett, Esq., C.M.G., K.C.

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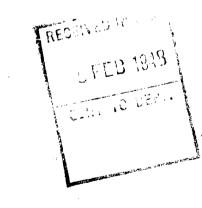
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Looking at the terms of the Bill I think possibly we can justify the indemnity provisions as being/desirable precaution, even if we were fairly confident about the International Law position, but when I agreed their terms with Parliamentary Counsel I did not realise that the G.O.C. Was going to be authorised to issue proclamations and do that kind of thing. In any case I am disposed to suggest that in Clause 2 (2) (b) of the Bill we might insert a reference to the protection of the forces as well as their evacuation (and also a protection of stores) to square with the terms of, e.g., paragraph 3 of the draft Directive.

I shall be very grateful for your views on this subject.



Yours sincerely,

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TO BE



FOREIGN OFFICE, S.W. 1. 9th February, 1948.

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Dear Dale,

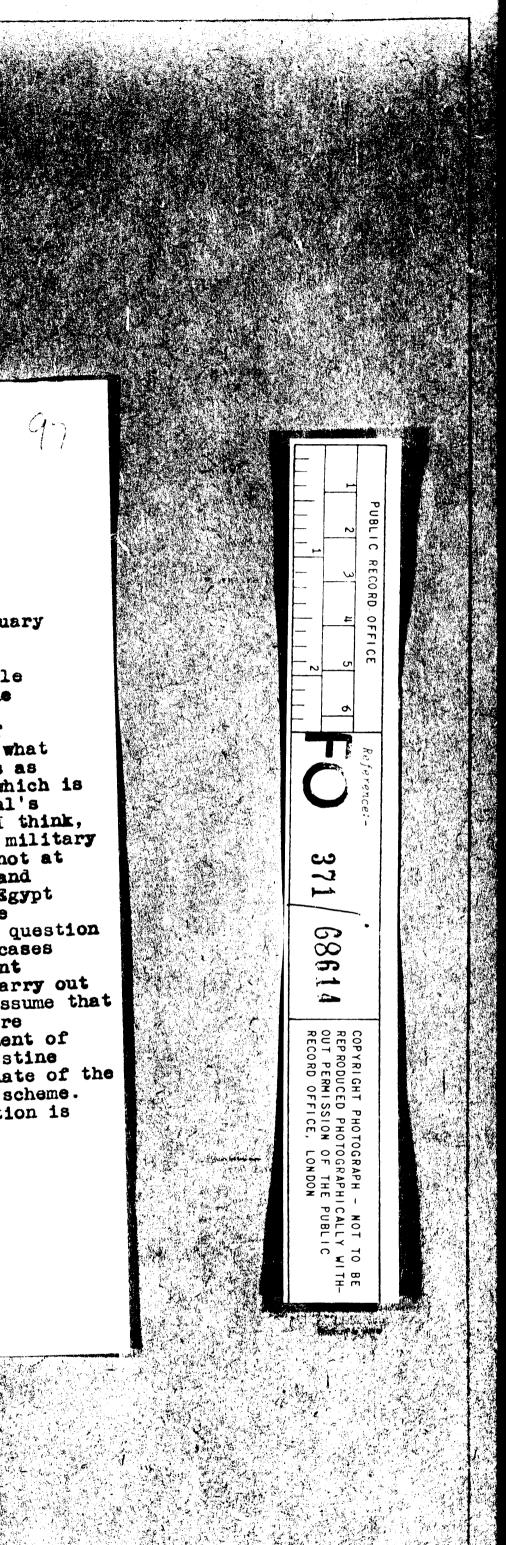
I am answering your letter of the 4th February about Palestine.

I see no objection, and indeed some possible advantage, to inserting in Clause 2(2)(b) of the Palestine Bill the addition which you suggest. Although I should have thought that the idea of protection of the forces was really covered by what we have already in the Bill, I agree that it is as well to express indemnity clauses in a manner which is indisputably wide enough. The Attorney-General's remark at the Legislation Committee was made, I think, without a great deal of thought. We have had military forces in foreign countries with which we are not at war before, such as, for instance, in Iceland and Persia during the late war, to say nothing of Egypt from about 1890 till 1936, and in none of these cases was there any treaty with the country in question defining their position, and yet in all these cases there was assumed to be in the forces sufficient overriding power to do what was necessary to carry out their military function, and I think you can assume that that overriding power exists when the forces are lawfully there with the consent of the government of the territory. Obviously in the case of Palestine we can assume this to be the case, since the date of the withdrawal of our forces is part of the whole scheme. However, nobody is going to say that the position is clear beyond cavil.

## Yours sincerely,

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W.L. Dale, Esq., Colonial Office.



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99 E 11.60 29th Januarv

Dear Mr. Roberts,

On looking over a report that has come to me from a reliable source, I feel that it might be of a disturbing nature, especially in view of the recent sale of 21 aeroplanes to the Jewish Amency by a British source in Palestine.

The report says that last week has witnessed a new serious development in the security conditions of Palestine. This is the active interference of the British Army Forces, on the side of the Jews, in the suppression of Arab activitie: . Many instances can be quoted of this kind of interforence. For example, in the small Arab village of Salemen, which is surrounded on all lides by Jewish towns and settlements, and which is subjected to day-and-night attack by arned Jews, the British troops remove? barric ides and trenches used for the defence of the willage, and blew up the roads communicating it with neighbouring Arab villages. A main, in the Manshieb quarter of Jaffa a day-and-night curfew was imposed for 48 hours and two Arab houses were blown up because a British soldier was billed in the Jaffa Tel-Aviv area, when there was nothing to indicate that the Arab responsibility was established in this regrettable incident. Some days a c, the report continues, large British forces went to the rescue of a Jewish party which had attacked the Arib village of Sakreir in the South of Palestine, and received severe bandling by the Arab defenders of that willage. Also, when Jewish convoys or Jewish settlements are attacked /thoush

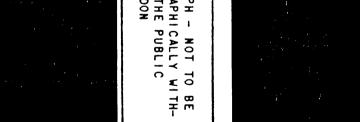
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they are invariably heavily armed, British forces hasten to help and support them, while no such assistance is given to the Arab villages and towns when they are attacked. Armed Arabs are being caught and brought to trial while armed Jews are scarcely ever interfered with, or when they are cought, are instantly released, and they have to the arms given back to them.

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In Haifa, the report states, the Army practises indiscriminate shooting at Arab quarters. In one day 15 Arabs were killed by this kind of shooting. The Arabs silently endured these losses and casualties inflicted upon them and have rigidly maintained this policy so far, because they declared from the beginning that they do not want to fight the British, who intended to evaluate Palestine. Nevertheless, the Arabs cannot understand why the British are behaving thus, when even at this moment they are still being attacked by the Jews.

I should like to draw the attention of the Foreign Office to this state of affairs, which is the subject of comment in all the Arab press at the moment; but I sincerely hope, though, that the situation will be improved before long.

Finally, the Jevish Agency representative at Lake Success have requested, in confidence, for the transmission of the British Government's plans for the evocuation of their military forces from Polestine in order to adjust their own plans with those of the British. The Arab countries would appreciate very uch if a similar communication will be fortheoming to them, for the same reasons.

T.C.Roberts, Esq., C.M.O., Foreign Office, Whitehall, S.W.L.

k amanazı

Yours sincerely,

FOREIGN OFFICE,

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S. 7.1.

30th January, 1948.

I write to acknowledge receipt of your letter fo. 76 of the 2)th January about a report that had reached you to the effect that the British Bilitary authorities in Palestine were Pavouring the Jews against the rabs,

Your letter reached me whilst I was taking a few days leave but I have forwarded it to the competent Department in the Poreign office. I am sure that the matter will be theroughly investigated and I hope to let you have a reply on my seturn to the Foreign Office next weet.

(Ed) F. M. TOPETE

Nis xcellency (r. Najeeb Al-Grmanazi, Syria: Legation, 19 Kensington coluce cardens, .8.

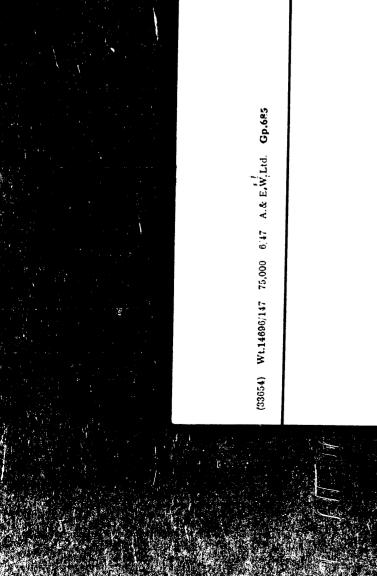
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Registry No.E (755/8/3/ L' N X Top Secret. Secret. Confidencial. H.B. Restricted. In my letter of the 30th January, I Open. promised you a further reply to your letter ⁄√ Draft. No. 76 on the subject of Palestine. Syrian Minister, The task of the British troops in 2. Palestine is to preserve law and order to the best of their ability without in any way 1 From discriminating between one community and the Mr. Roberts, CMG This means that they must exercise other. THIS MARGIN their discretion in determining which state is the aggressor in any particular incident. It is quite natural that misunderstandings should result from this attitude, and we are, in fact, constantly receiving complaints Z from the Jews which are very similar in WRITTEN H.Belu character to those to which you have invited our attention. I am convinced that the military are doing their best to suppress BE disorder impartially and that they are not 10 actuated by any political prejudice whatsoever. (New - With reference to your last paragraph, we NOTHING have already made communications to the Arab Governments on the subject of our plans for withdrawal from Palestine.

FOREIGN OFFICE, S.W.1. 2nd February, 1948. 102

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enclose an extract from the telegram in which

Ι

H.M. Minister in Damascus was instructed on 4th December to explain to your Government

the general outline of our plans.

### Extract from Telegram.

You should inform the Government to which you are accredited that His Majesty's Government have now been able to take their planning on withdrawal from Palestine a stage further and that they feel it would be consistent with their friendly relations with Arab States and with their desire for smooth and orderly withdrawal from Palestine for them to take the earliest opportunity of telling the Governments of Arab States in confidence the outline of their plans insofar as these have at present been approved

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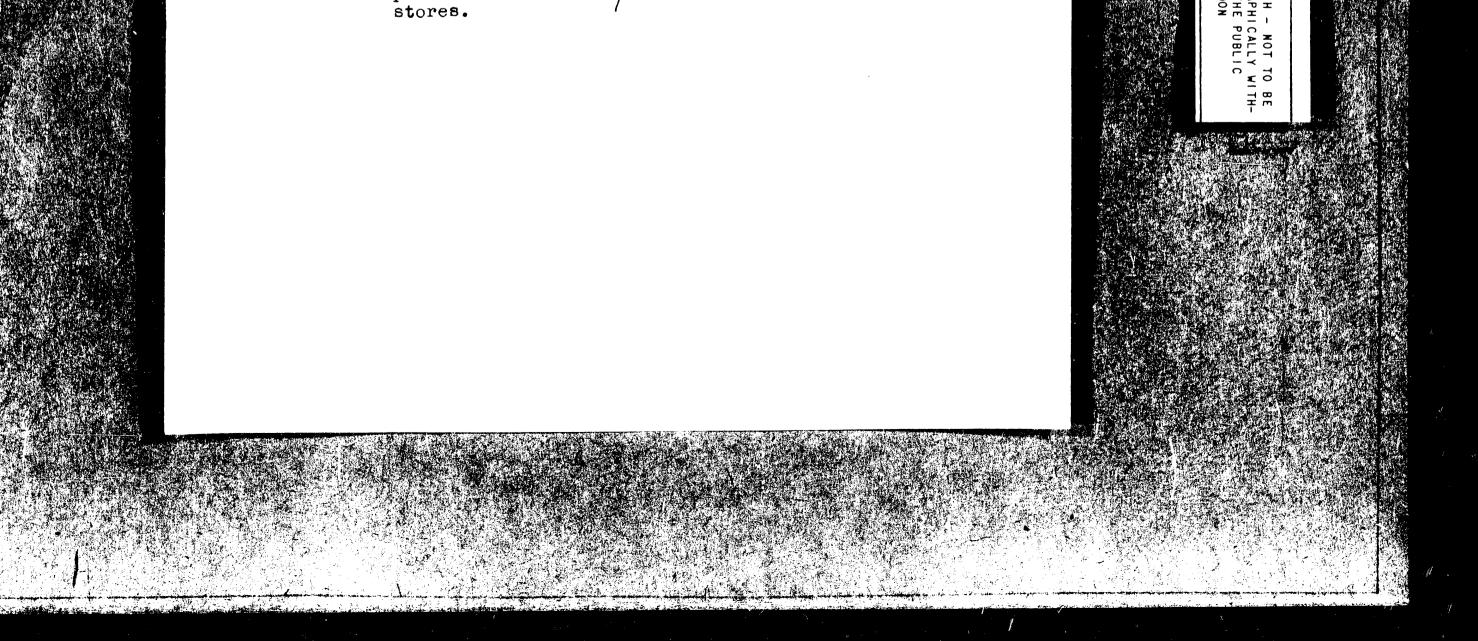
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You should emphasise that the plans are being 2. drawn up on the basis of withdrawal taking place as speedily The time limit is that evacuation should be as possible. complete by August 1st. This will involve leaving behind a considerable quantity of stores. It is clear, therefore, that any more rapid withdrawal would be out of the question. We hope incidentally to be able to arrange with successor authorities for the custody ar subsequent evacuation of such stores as we are notable to take with us.

In order that withdrawal may be carried out within 3. this framework, it is necessary on purely military and administrative grounds that the Palestine Government should retain administrative responsibility throughout Palestine, for several months. His Majesty's Government have made it clear that during this period they will not allow their forces or administration to be used in enforcing a settlement which is not acceptable to both Jews and Arabs. They would naturally have much preferred to terminate their responsibility at an earlier date, but for purely practical reasons are unable to do so. The exact date prior to the completion of evacuation on which the mandate will be relinquished and the British Administration brought to an end will be communicated to the Arab Governments as soon as possible.

The general trend of British withdrawal will be from 4. south to north. After the termination of the Civil Administration British troops will be concentrated in the limited area pending final evacuation through Haifa. Within that area the British Military Commander will continue to take such measures as a re necessary for the protection and speedy of evacuation of British troops and



FOREIGN OFFICE, S.W.1. 9th February, 1948.

No. E 1755/8/31.

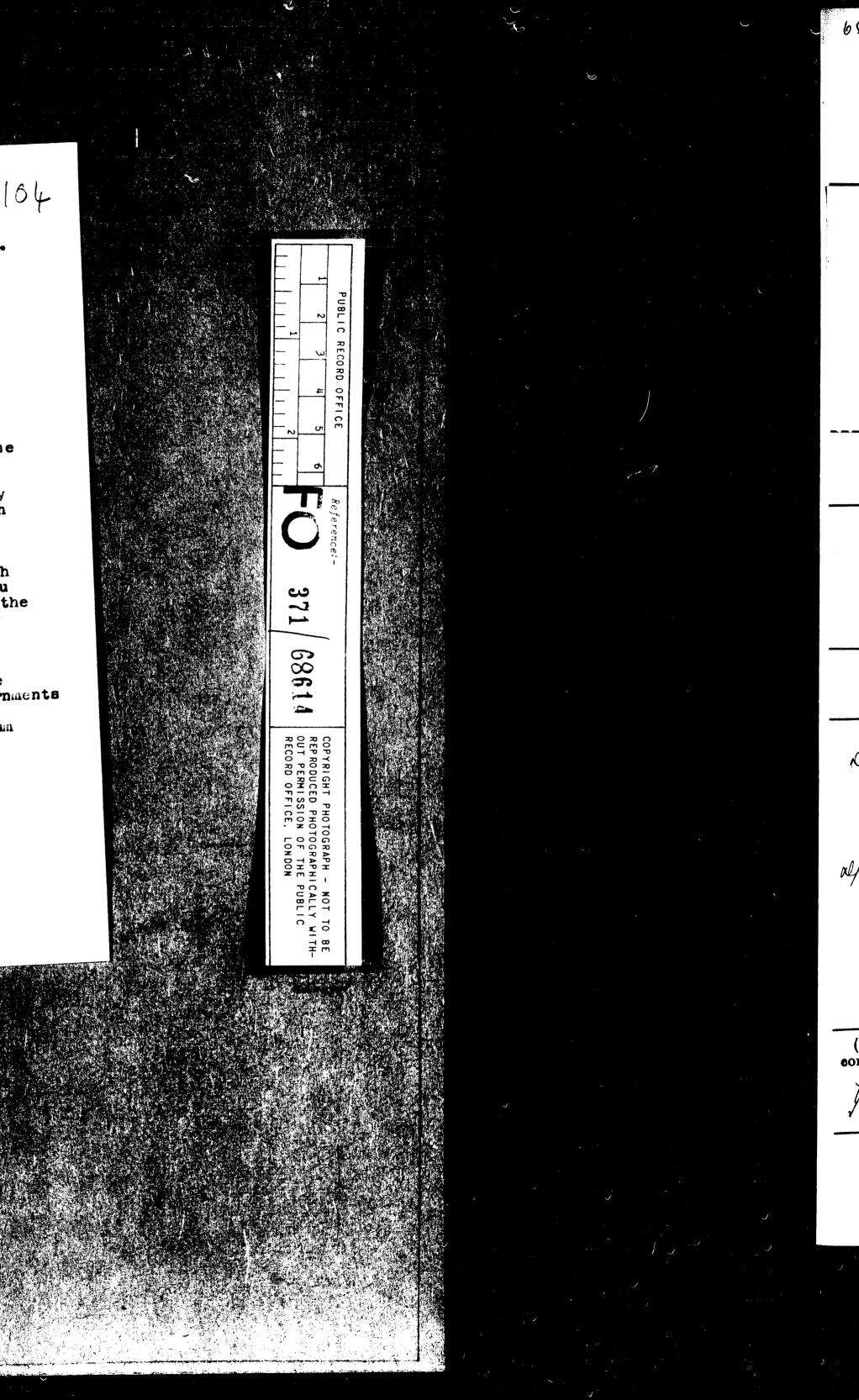
Why Deer Minister

In my letter of the 30th January, I promised you a further reply to your letter No. 76 on the subject of Palestine.

2. The task of the British troops in Palestine is to preserve law and order to the best of their ability without in any way discriminating between one community and the other. This means that they must exercise their discretion in determining which side is the aggressor in any particular incident. It is quite natural that misunderstandings should result from this attitude, and we are, in fact, constantly receiving complaints from the Jews which are very similar in character to those to which you have invited our attention. I am convinced that the military are doing their best to suppress disorder impartially and that they are not actuated by any political prejudice whatsoever.

3. With reference to your last paragraph, we have already made communications to the Arab Governments on the subject of our plans for withdrawal from Palestine. I enclose an extract from the telegram in which His Majesty's Minister in Damascus was instructed on the 4th December to explain to your Government the general outline of our plans. Muns very geneer iter Al XF.K. Roberts)

His Excellency Dr. Najeeb Al-Armanazi, Syrian Legation, 19, Kensington Palace Gardens, W.8.



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Last Paper.

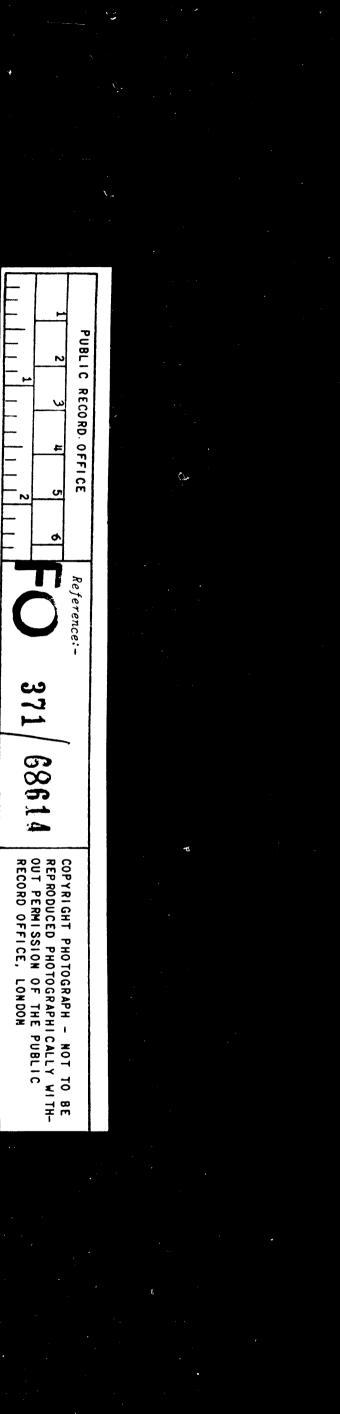
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HB. 9/ 1755 References. 371 68614 (Print.) (How disposed of.) Aft General Grears from M'Roberts REP ROD RECORD Jan 30 all freneral Lawars from Mi Rubents Feb. 9 Ξ (Inder#) (Action completed.) Nexi Paper. 26513 F.O.P. 1763

Minutes. 106 I attach some correspondence with General Spears and also correspondence with the Syrian Minister dealing with the same complaint of bias by the British Army in Palestine in favour of the Jews. It seems an unlikely story but it should, I suppose, be investigated and we should send replies as soon as possible to the Minister and General Spears. 30th January, 1948. Nothing to be Written in this Margin. Draft's submitted. Draft's submitted. Dr.Beeley Jay Eastern Dept. Profts initially & m. Rohnts 2473. 12



PERSONAL Whitehall 164, St. Stephens House, 3781/2 Westminster, S.W. 1. E7th January, 1948.

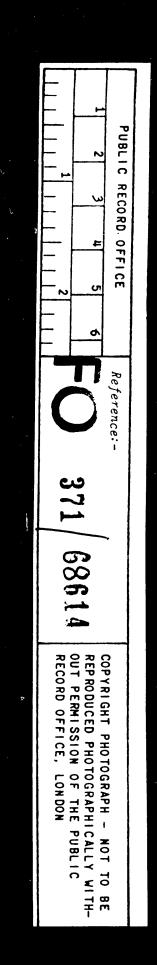
Frank Roberts, Esq., Private Secretary to Zne Flepret 1 State, Foreign Office, J. ....

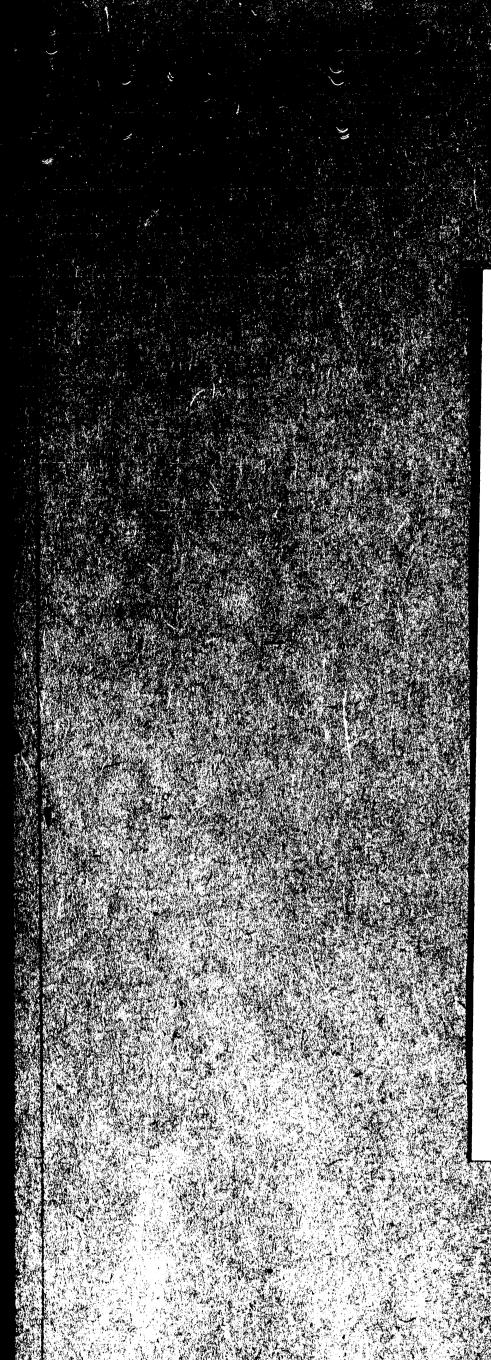
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Dear Roberts

I thought you might be interested in the enclosed, and in the covering letter 1 have sent with a copy of it, to preach Jones. I hope that your office ill be able to have the facts investigated. No-one knows better than yourself how difficult our relations with the Arab world will become if they are convinced that we are loading the dice against them in Palestine; and if this is not the case, and the facts given in this report fre not true, it should be contradicted.

James snicerely S. Whicars





27th January, 1948.

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The dight Hon. A. Greech-Jones, M.F., Secretary of State for the Colonis, Colonial Office, Church House, Gt. Smith Street, S.M.L.

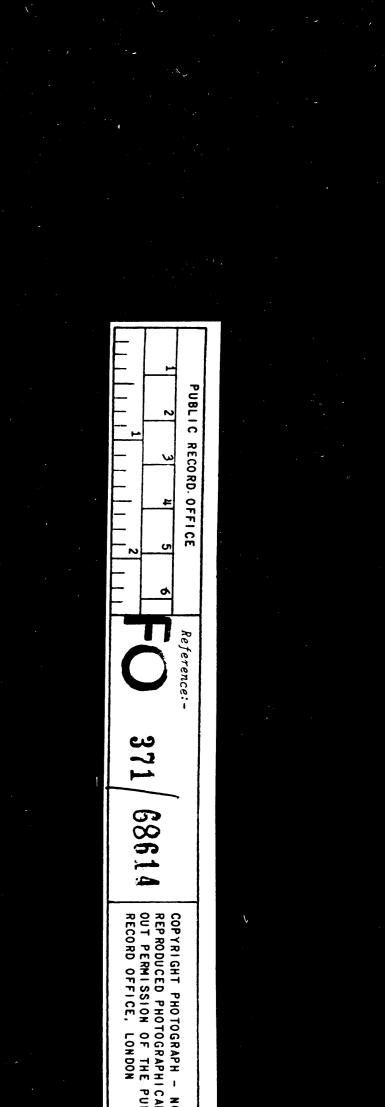
The enclosed paper has been received from quite a reliable observer in talestine who is a friend of this country. I understand it will be published shortly. I cannot of course vouch for the statements it contains, but it is of a nature to disturb many friends of the arabs in this country.

In the same order of ideas, I know it is the case that responsible arab opinion has been greatly shocked by the sale of 21 aircraft from pritish military Stores, to the Jewish Agency.



The last week has witnessed a new serious development in the security conditions of Palestine. This is the active interference of the British army forces on the side of the Jews in the suppression of Arab activities, even when they are or a completely defensive character.

many instances can be quoted of this kind of interference. In the small Arab village of Salamah, which is surrounded on all sides by Jewish towns and settlements, and which is subjected to day a d night attacks by armed Jews, the British troops removed bauricadus and trenches used for the derence or the village, and blew up the roads connecting it with neighbouring wab villages. In the managich worter of Jarfa, a day and night curfer was imposed for forty-eight hours one two Arab houses were blown us because a British soldier was killed in the Jaffa Telwaviv area, when t ere was nothing to indicate that he had not been killed, eith r by a stray buildt or by the Jews. Come days ago large Blitish forces went to the rescue of a Jewish party which had attaczed to areb village of salrair, in the south of intentine, and received severe handling by the arab defenders of that village. Also when Jewish convoya or Jewish settlements are attacked, though they are investably heavily aroud, pritish forces hasten to help and sup ort them, while no response ever comes to the calls of arab villages of towns when they are attacked. armed arabe are being caught and brought to trial, while armod Jews are searcely ever interfe red with or, when they are caught,



109

are instantly released and have all their arms given back to them. Uni, a few days ago the pritish forces caught be armed Jews who We e gein, to attack an arab village. The next day the orficial communique stated that they had all been released and that their arms had been hinded back to them. In Haife the Army practices indiscriminate shouling at Arab quarters. In one day 15 meabs were kimed by this kine of shoulding.

These are only instances of the new incomprehensible turn of events in releating. The Jewish press now sings the proises

of the British coroes and when a acknowledges, their help. The crobe on the other hand have a do it perfectly plain from the degining that they do not wont to fight the critish, not because they have no grie. de against thom, but because the British a discent they intended to everate solutio. This cost pollog and been so far rightly mulateined in the face of grant hardships and provocations. The probe silently enduce the locase and cosualties inflicts, uppe then by the critics forces, and well of it acts of related on. Out they carnot unders one why the critish are soing all this, when even at this count they all still being attacked of the Jean. 2. 4.7 . aro a tementer that when av starnt offices an ellein bloch up by the Jews, cal the the Jew shore mulichmon is the back, or floged and hang a them, no accoures we e taken agains, them. by then, the orain are soling, did the british providenly decide to acopt gainst them such measured to indimeri inste shooting, the blowing up of houses, in day one night curfers?

development. The matter of the main subject of corment is all the arab prove, and the cope to t the critich sitil leave with no new subjict to the complexities of rievalces the rabe have subjicted to the complexities of rievalces the rabe have



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30th January, 1948.

PERSON L

UT

Many thanks for your letter of 27th January, enclosing a copy of a letter which you had sent to the Colonial Secretary about in rab complaint that we weveetsking the Jewish side against them in Selestine.

Your letter reached me whilst was taking a few days leave, but I have passed it on to the competent Department in the Foreign office and I am sure that the complaint, which on the face of it seems improbable, will be thoroughly investigated.

you for your kind invitation to dine on Mebruary 5th to much the transfordan Delegates. I really have no luck with your invitations as I had already accepted a few days ago an invitation to dine with the Egyptian ("bassador that night. I am bo sorry.

1 1 1 m

General Sim E.L. Spears, C.B.S., C.B., C.B., 1.J. 160, St. Stephens House, estminster, S.T.L.

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FOREIGN OFFICE, S.W. GHA February, 1948. 11)

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FOREIGN OFFICE, S.W.1.

9th February, 1948.

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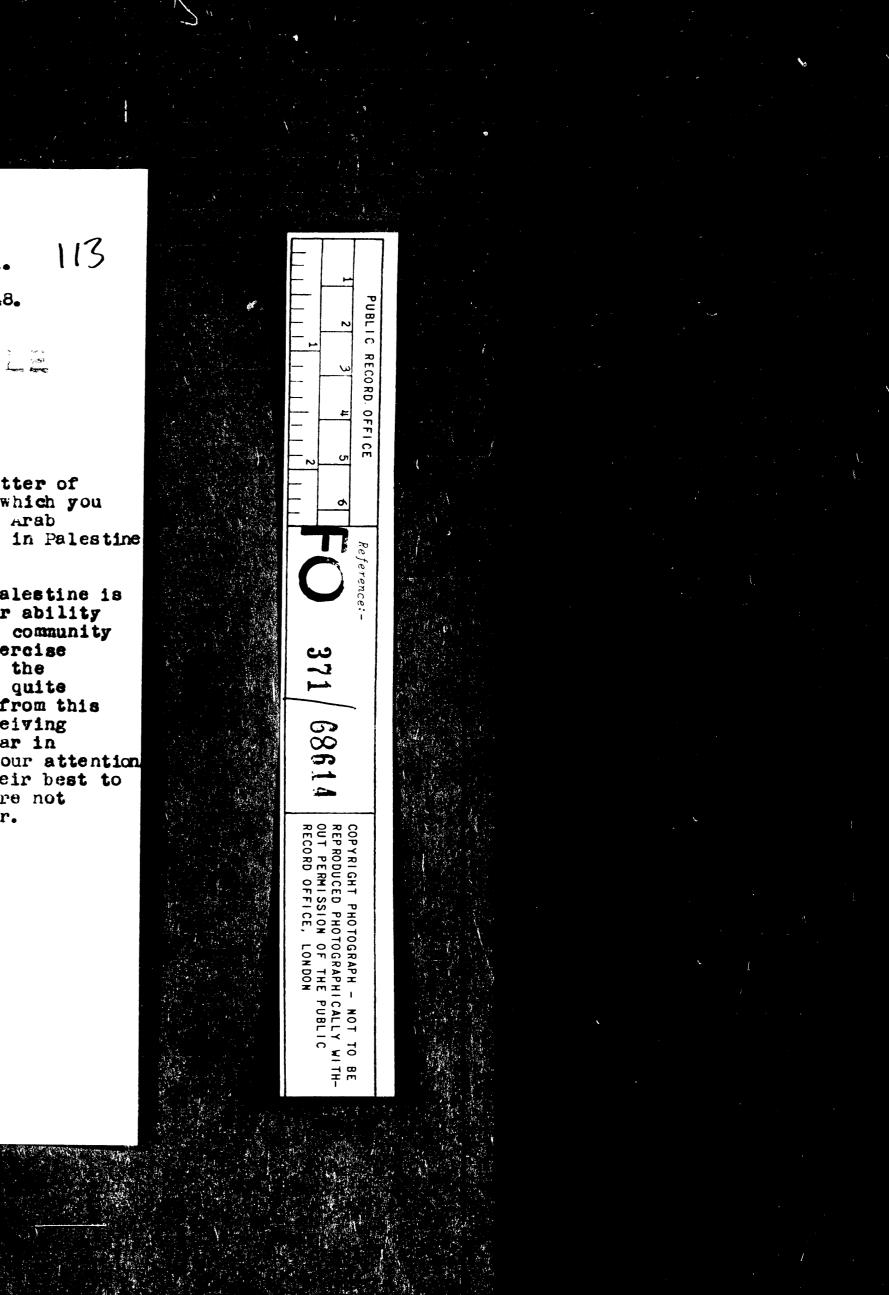
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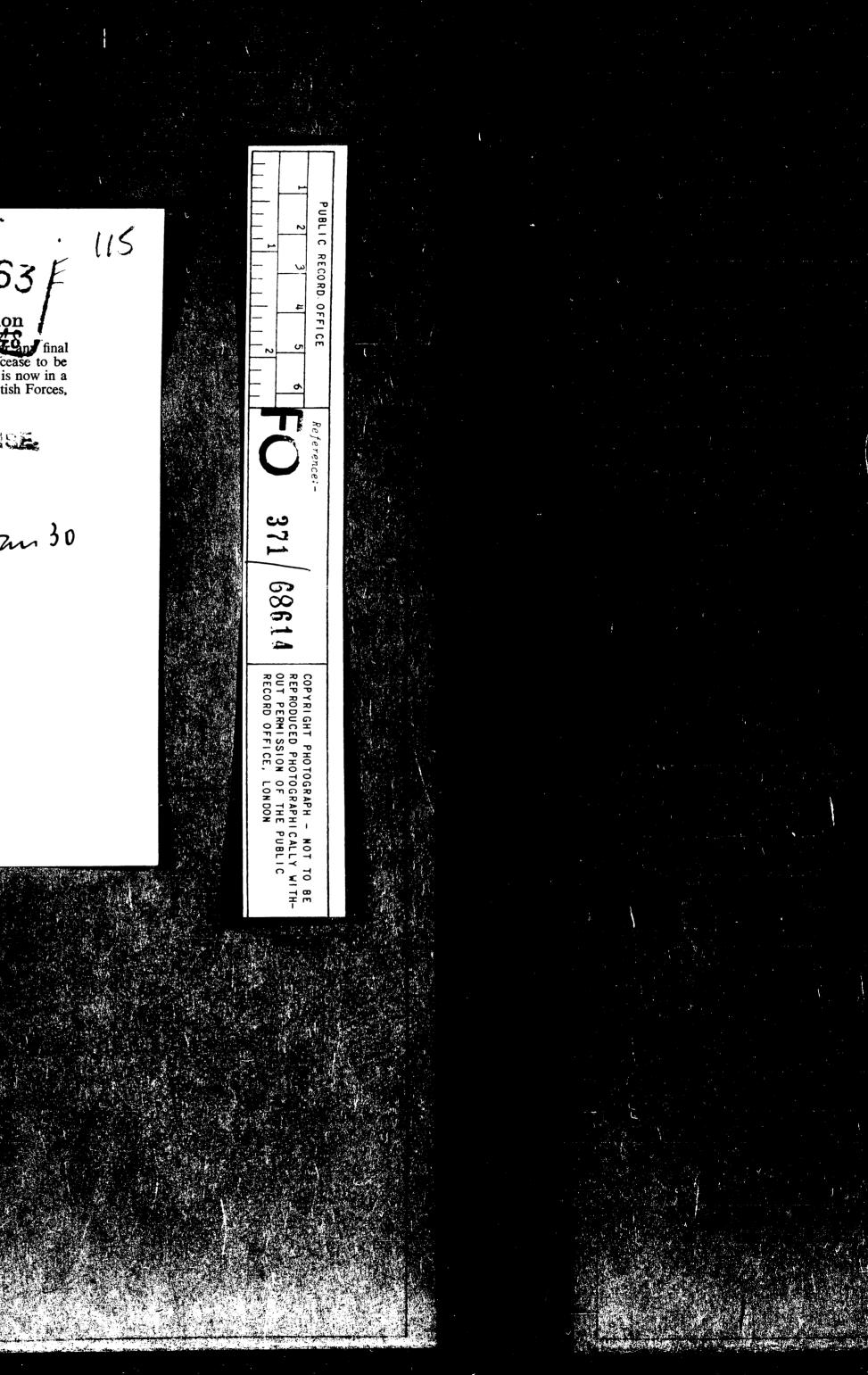
(F.K. Roberts)

General Sir Edward Spears, K.B.E., C.B., 164, St. Stephens House, S.W.1.



66 E 1763 E 7 FEB 1948 4012 PALESTINE Initia of Mandate and internet E1763 / 8/31 Registry Number daier hefter Bursh all a let r any find taier a grober atta as to dete and here alloure her promitte and Martined of top daries the Mijor Iston Bromit FROM Police of the Martine of the Police of the art start of the production of term and start conte interest and fill at most enderda militi No. PUBLIC RECORD. OFFICE 17. der for addinard Dated sede. 4 fch Received in Registry (Minutee.) Copy Wrstungton WK. Dog. N. York Mr. Song. N. York Feb. g 7 . Last Paper. 1756 References. 371/ 2+3. 7/ 68614 (Print.) (How disposed of.) Npt. R. H.Woord, M/ Depende from M'Raberts 3 Yeh 9/ w'Yan lichte U.K. Det New Yorkin THE PUB (Action completed.) (Index.) Next Paper. 881 29470 F.O.P.

|E\_1763F FASTERN \* 68. Major Tufton Beamish,—To ask the Secretary of State for the Colonies, whether any final decision has yet been taken as to the date on which the United Kingdom will cease to be responsible for the maintenance of law and order in Palestine; and whether he is now in a position to make a fuller statement regarding the plans for the withdrawal of British Forces, stores and equipment from Palestine. [Wednesday 4th February.] U. E.O. AFIE NOT ACKED TO ADVISE Attach very JD Jan 30 - Lawes - 4 FEB 1948 1809/11



54. Majer Beamish asked the Minister of Defence whether any final decision has yet been taken as to the date on which the United Kingdom will cease to be responsible for the maintenance of law and order in Palestine; and whether he is now in a position to make a fuller statement regarding the plans for the withdrawal of British Forces, stores and equipment from Palestine.

51. Mr. Shurmer asked the Minister of Defence is he aware of the anxiety felt by the wives, parents and relatives of our troops serving in Palestine, in view of the murderous warfare now developing and can he say how long before our troops will be withdrawn from that area.

Mr. Alexander: As has already been announced, it is the intention of His Majesty's Government to terminate their Mandate in Palestine, and with it their civil administration of that country, on 15th May next, and to complete the evacuation of their Forces from Palestine by 1st August next. The progress of the withdrawal of British Forces, stores and equipment from Palestine is proceeding according to these plans, and is making good progress. The Government deplore the outbreaks of violence occurring in Palestine, with the casualties they entail, both to the civil population and to personnel of the British Forces and civil administration. During the Debate on 12th December, 1947, it was stated that His Majesty's Government would keep in mind the possibility of withdrawing at earlier dates than those stated above. The matter has accordingly been kept under review, and has recently been reexamined. But, having regard to all the factors, and to all that has to be done, and to the very great care with which the original plan was worked out, His Majesty's Government must adhere to the dates originally announced, i.e., 15th May for the termination of the Mandate, and 1st August for the completion of the evacuation of British Forces.

Major Beamish: In view of the fact that a very considerable number of British personnel and large quantities of stores must remain in Palestine between May and August, will the Minister say whether he is satisfied that the machinery provided by the United Nations for the maintenance of law and order in Palestine, and for the administration of Palestine, will be adequate, and will not result in the needless loss of British lives and great cost to the British taxpayers? 16

Mr. Alexander: I cannot reveal the details of our plan of evacuation and the covering of that portion of the stores which we cannot evacuate before 15th May. Therefore, I cannot answer the question.

**Major Beamish:** Is the Minister satisfied that the machinery to be provided by the United Nations will be adequate for the maintenance of law and order and the administration of Palestine?

Mr. Alexander: With regard to that question, I would refer the hon. and gallant Gentleman to the statements made on several occasions at the United Nations Organisation by my right hon. Friend the Secretary of State for the Colonies and other representatives.

Major Beamish: But they do not answer my question.

Mr. Janner: Does my right hon. Friend really think that the United Nations can make preparations in the space of two weeks to put the new States in this country in a position to preserve that order, and will he see to it that the other Ministers concerned in the matter with him realise the absurdity of that suggestion?

Mr. Alexander: That is a question which should be addressed to my right hon. Friend the Secretary of State for the Colonies. I can only add that the United Nations Organisation were given very ample warning.



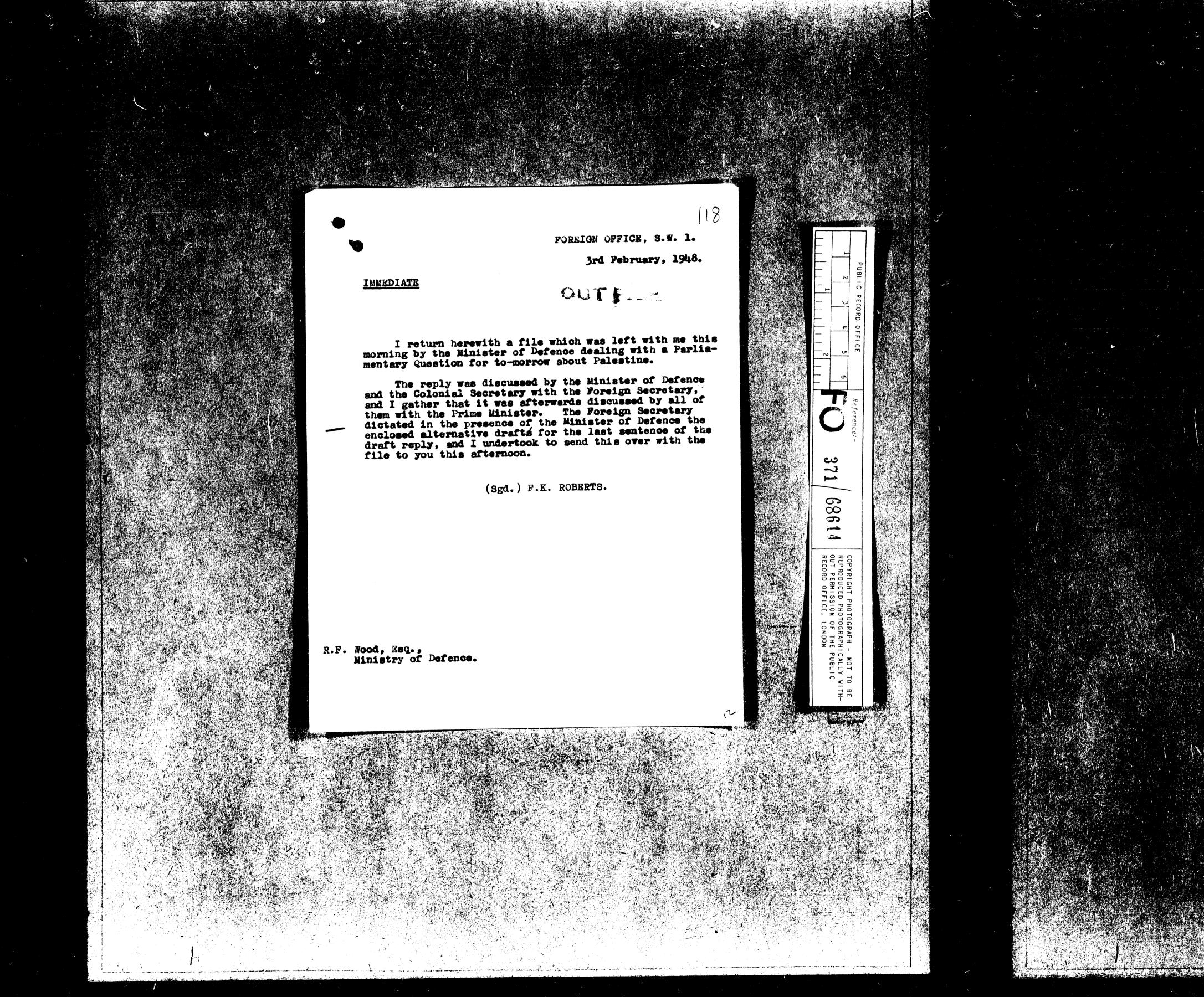
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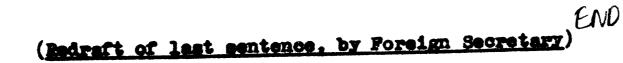
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### (Redraft of last sentence)

During the Debate on 12th December, 1947 it was stated that the Government would keep in mind the possibility of withdrawing at earlier dates than those stated above. The matter has accordingly been kept under review, and has recently been re-examined. But having regard to all the factors and to all that has to be done, and to the very careful way in which the original plan was worked out, the Government must adhere to the dates originally announced, i.e. May 15th for the termination of the Mandate, and August 1st for the completion of the evacuation of British forces.



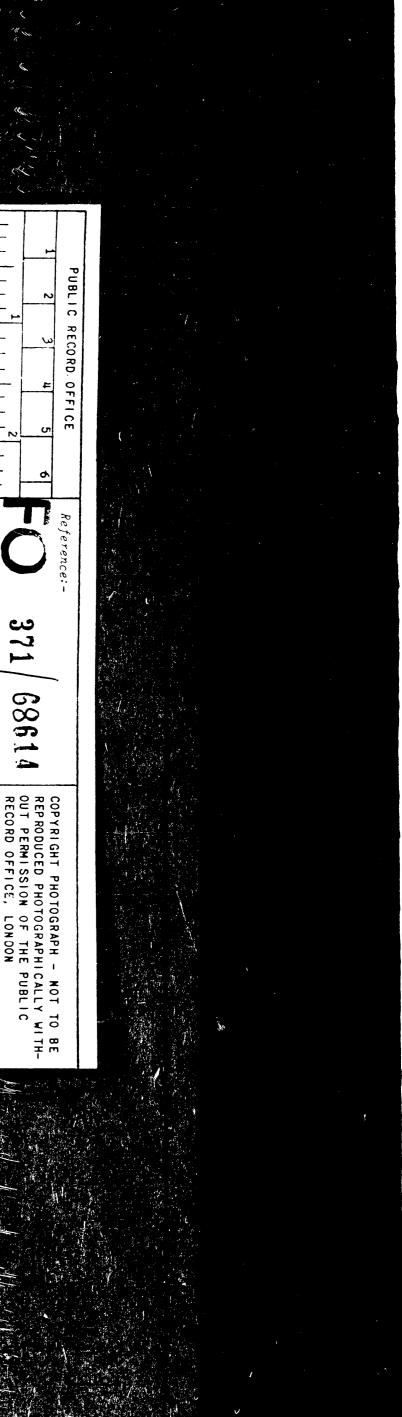




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